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## Economic Commission for Europe

### Administrative Committee for the TIR Convention, 1975

#### Eighty-fourth session

Geneva, 10 October 2024

Item 7 (b) of the provisional agenda

**Authorization for printing and distributing TIR Carnets**

**and the organizing and functioning of the guarantee system:**

**Audit report for the year 2023**

### **Audit of the International Road Transport Union records and accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets for the year 2023<sup>\*,\*\*</sup>**

**Transmitted by the International Road Transport Union**

#### **Background**

The Committee may wish to recall that on 1 July 2018, new paragraphs (o), (p) and (q) to Annex 9, Part III, Article 2 of the TIR Convention, which required annual issuance of an audit report and a management letter concerning the records and accounts kept by the international organization pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets, entered into force. Further, Annex IV to the agreement between the United Nations Economic Commission for Europe (ECE) and the International Road Transport Union (IRU) for the period 2020–2022 provided the necessary binding requirements and guidelines for the audit report as per referred new provisions of the Convention (see ECE/TRANS/WP.30/AC.2/2019/24). In this regard, ECE and IRU amended the agreement for the period 2017–2019 to ensure that the guidelines in Annex IV of the new agreement was applied as of the year 2020 as well. In Annex, the secretariat reproduces the management letter and the audit report for the year ended 31 December 2023.

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\* The present report was submitted to the conference services for processing after the deadline for technical reasons beyond the control of the submitting office.

\*\* The present document contains the text submitted to the secretariat, reproduced without any changes.

## Annex

### **I. Management letter resulting from our audit of the International Road Transport Union (IRU) records and accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets for the year ended 31 December 2023**

International Road Transport Union (IRU)  
For the attention of Mr Umberto de Pretto  
Secretary General  
16, La Voie Creuse 1211 Geneva  
Geneva, 25 July 2024

We have completed our audit of IRU records and accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets for the year 2023 as per the UNECE-IRU Agreement for the period 2023-2025, including its annexes and have issued our audit report dated 25 July 2024.

During the audit, we have assessed the accounting principle used, the significant estimates made by the management, and the design and existence of your internal control system. Our audit test included both substantive test of details as well as test of controls as determined necessary in the circumstances.

The purpose of a management letter is to set out any opportunities for the improvement related to accounting procedures or controls which came to our attention during this work. During our audit we did not note any significant weaknesses in your internal control system to report in this letter.

Yours sincerely

PricewaterhouseCoopers SA

(Signed) Pierre-Alain Dévaud

(Signed) Tarik Bouchama

Enclosures:

- Explanations of IRU internal controls over the organization and functioning of the international guarantee system.
- Explanations of IRU internal controls over the printing of TIR Carnets.
- Explanations of IRU internal controls over the distribution of TIR Carnets.
- Explanations of IRU internal controls over the TIR Statistics transmitted by IRU to AC.2 and to WP.30 (SafeTIR, Situation of irregularities – Settlement of claims for payments and Statistics of TIR Carnets distribution to national associations).
- Explanations of audit tests applied.

#### **A. Enclosure 1: Explanations of IRU internal controls over the organization and functioning of the international guarantee system**

IRU is striving to maintain and further develop TIR value proposition according to the needs of specific regions aiming to maintain its use in existing markets. Besides, IRU in strong collaboration with UNECE, is also making efforts to develop TIR in identified new countries.

In TIR existing markets IRU aims at making TIR more accessible to its end-users. In both existing and new markets, IRU is also supporting UNECE, Contracting Parties and IRU members to enhance the dematerialization of the TIR procedure (eTIR).

TIR, and in particular eTIR, is one concrete tool, which can come to service of the industry and bring concrete benefits, especially at the time of the pandemic COVID-19.

Besides, IRU, together with its member associations, also aims at finding and implementing solutions optimizing the overall processes and procedures carried out by transport operators and other actors of the supply chain.

#### **1. Organization of the international TIR Guarantee Chain and its functioning through handling of TIR irregularities/claims:**

IRU has concluded a global guarantee policy with AXA Assurance SA to cover the liabilities of the guaranteeing associations resulting from the TIR guarantee agreements with national customs authorities up to CHF 300'000'000 per annum and has provided a certified true copy of this policy to each Contracting Party where TIR is operational. Each year IRU provides to customs through the national guaranteeing association the insurance certificate as a proof of guarantee coverage.

IRU provides monthly to AXA Assurance SA information on the number of TIR carnets issued to associations. Based on this information AXA sends invoices for the insurance premium to IRU. IRU pays the premium within the set deadline.

Until 31 December 2020 AXA guarantee policy required IRU to ensure that each association implemented an insurance to cover responsibility of each TIR carnet holder vis-à-vis the TIR Guarantee Chain in the framework of the TIR Convention.

To comply with the above requirement IRU implemented an international insurance program managed by an international broker. Following removal of this requirement by the global insurer, this program has been cancelled for TIR carnets issued by IRU as from 1 January 2021 but still applies to TIR carnets issued before this date.

A provision for claims is accounted for by IRU to cover the absence of coverage in some countries or any claims in excess of the AXA guarantee coverage.

Customs claims i.e. pre-notifications, notifications and claims for payments, are transmitted by guaranteeing associations to IRU and are registered in IRU computer system. They are handled in cooperation with guaranteeing associations and insurers and in accordance with principles and deadlines defined by the TIR Convention, applicable national legislation and IRU contractual rules and regulations.

TIR Guarantee Chain stakeholders (insurers) are regularly informed of the status of the customs' claims received by IRU and accordingly of the status of the actual financial risks. General trends and series of pre-notifications, notifications and claims for payments are also detected and reported. This information enables to measure the effectiveness of the international guarantee system.

When IRU is notified by the guaranteeing association of a claim for payment, it informs the guaranteeing association of IRU's position concerning the claim within the period of three months provided by article 11.4 of the TIR Convention, by authorizing payment of claims for payments which are in line with the TIR Convention and applicable national legislation.

Claimed amounts settled by the guaranteeing associations for TIR claims are reimbursed to the latter by IRU on behalf of the TIR Guarantee Chain. All amounts paid by IRU are registered in IRU accounts, duly shared with insurers and reimbursed by them.

Claims for payments considered issued in violation of the provisions of the TIR Convention cannot be paid voluntarily by the TIR guarantee chain. Therefore, they are opposed by the guaranteeing associations vis-à-vis competent authorities, if need be, with the support of the lawyers of the TIR guarantee Chain.

## **2. IRU provision for risks and charges**

IRU provision for risks and charges is intended to cover the risk of cash outflow in relation to the international guarantee chain provided by the TIR system.

The required provision to cover the risk of cash outflow above the existing insurance program is assessed applying the Basel III framework.

IRU appoints yearly an independent external expert to perform the annual assessment of the capital requirements that should enable IRU to guarantee its financial standing.

IRU controls that the assessment is prepared based on accurate data, thanks to a reconciliation of amounts considered such as: average value of carnet, total number of cases paid, total amounts paid, total number of issued TIR carnets, average paid case, and internal and external claims handling costs.

IRU Presidential Executive, based on the annual assessment performed by the independent external expert, decides on any change to be recorded in IRU provision for risks and charges and to be reflected in IRU financial statements.

## **B. Enclosure 2: Explanations of IRU internal controls over the printing of TIR Carnets**

The national associations are required to send out twice a year the forecast for their need of TIR Carnets so that the IRU can plan the necessary number of TIR Carnets to be printed for the next year.

Based on forecast of the TIR Carnets, IRU pre-informs printer(s) at the end of each year of the number and nature of TIR Carnet forms expected to be printed for the next year, and sets up delivery timeline/schedule.

IRU ensures that the deliveries of TIR Carnet forms from printer(s) correspond to the quantity and nature of the TIR Carnets expected / ordered by IRU and that the invoice received from printer(s) is in line with their agreement before being recorded in IRU accounts.

IRU builds and maintains sufficient stock of TIR Carnet forms to ensure upcoming deliveries.

## **C. Enclosure 3: Explanations of IRU internal controls over the distribution of TIR Carnets**

Receipt of the order from the Association (normally 6 weeks before the desired delivery date): When the order is received, IRU makes two controls before going to the next stage in the process: the IRU checks that the inventory of desired TIR Carnets is enough to fulfil the order and IRU also checks that the association has no overdue debt otherwise the order will not be treated as long as the payments are outstanding.

If the two preceding controls are satisfactory, the IRU sends a confirmation to the Association and communicates the deadline for delivery of the order.

Once the TIR carnets are ready to be dispatched, the IRU transmits the delivery details to the Association (dispatch reference number for the transport, date and location).

Physical preparation of the order by IRU (on pallets or in boxes) and preparation delivery order.

Issue of the delivery note by the IRU computer system on the day the TIR carnets are dispatched. Each TIR carnet number which is part of the dispatch is assigned to the receiving national association. From that moment on, the TIR carnets are considered to be issued by IRU to the association. The delivery note details the type and number of TIR carnets shipped.

The issue of the delivery note generates the production of the invoice and records it automatically in the accounts system of the IRU. The price of each type of TIR carnet is

automatically imported from the system. The TIRExB / TIR Secretariat costs per carnet appear separately on the invoice for the year 2023.

Each TIR carnet is linked to a delivery note number and an invoice number in the IRU applications so that the IRU knows precisely which associations are using the TIR Carnets.

Upon receipt of the delivery, the Association sends a confirmation to the IRU.

Payment of the invoice within 60 days from the date of the final invoice.

The recovery of outstanding amounts is performed manually by the IRU as the system does not allow such a follow up. Moreover, an association cannot receive TIR Carnets if it has not paid overdue invoices.

**D. Enclosure 4:  
Explanations of IRU internal controls over the TIR Statistics  
transmitted by IRU to AC.2 and to WP.30 (SafeTIR, Situation of  
irregularities – Settlement of claims for payments and Statistics of TIR  
Carnets distribution to national associations)**

The situation of TIR termination data and reconciliation data (SafeTIR statistics) are published for internal purposes by the statistics department each month for the terminations registered by Customs and for the reconciliations sent to Customs the previous month, in coordination with SafeTIR team.

TIR Claims and SafeTIR statistics are shared externally with UNECE three times per year (for each WP30 session) by the statistics department, in coordination with TIR Claims team.

**E. Enclosure 5:  
Explanations of audit tests applied**

**1. Substantive testing:**

For all the accounts in the scope of our audit, i.e. the accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets, we have performed the following audit procedures:

- Analytical reviews
- Test of details (based on sampling)

**2. Test of internal control system existence:**

For all the controls which pertains to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets (which are also mentioned in the enclosures 1 to 4), we have tested the existence (design effectiveness and implementation) by using different techniques such as inquiry and/or inspection.

**3. Test of controls:**

For all the controls which pertains to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets (which are also mentioned in the enclosures 1 to 4), we have made test of controls using various methods such as: reperformance, observation or inspection, in order to obtain an assurance over the existence and the correct implementation of those relevant controls.

## **II. International Road Transport Union Geneva**

### **Independent auditor's report to the Presidential Executive**

On the International Road Transport Union (IRU) records and accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets for the year ended 31 December 2023

## **III. Independent auditor's report to the Presidential Executive of International Road Transport Union Geneva**

### **A. Opinion**

On your instructions, we have audited the International Road Transport Union (IRU) records and accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets for the year ended 31 December 2023 (the "Financial information") of International Road Transport Union, relative to the implementation of the UNECE-IRU Agreement signed 15 November 2022 and the explanatory notes, including a summary of significant accounting policies.

In our opinion, the International Road Transport Union (IRU) records and accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets for the year 2023 are prepared in accordance with the UNECE-IRU Agreement signed 15 November 2022 and its annexes as at 31 December 2023 as approved by the TIR Administrative Committee.

### **B. Basis for opinion**

We conducted our audit in accordance with International Standards on Auditing (ISAs). Our responsibilities under those provisions and standards are further described in the "Auditor's responsibilities for the audit of Financial information" section of our report.

We are independent of the association in accordance with the requirements of the International Code of Ethics for Professional Accountants (including International Independence Standards) of the International Ethics Standards Board for Accountants (IESBA Code), and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### **C. Emphasis of matter – Basis of accounting and restriction on distribution and use**

We draw attention to the fact that the financial information is prepared in relation to the requirement of the UNECE-IRU Agreement signed 15 November 2022. As a result, the financial information may not be suitable for another purpose.

Our report is intended solely for International Road Transport for use in connection with the purpose as described in the preceding paragraph. We permit the disclosure of this report, in full only, by International Transport Union, at its discretion, to the United Nations Economic Commission for Europe for use in connection with the purpose as described in the preceding paragraph, without assuming or accepting any responsibility or liability to the United Nations Economic Commission for Europe. Our report should not be used for any other purpose or distributed to or used by other parties, and we do not, in giving our opinion, accept or assume responsibility or liability for any other purpose or to any other parties to whom our report is shown or into whose hands it may come.

Our opinion is not modified in respect of this matter.

## **D. Responsibilities of IRU's Management**

Management is responsible for the preparation of the financial information, for determining that the basis of preparation is acceptable in the circumstances, and for such internal control as Management determines is necessary to enable the preparation of the Financial information that are free from material misstatement, whether due to fraud or error.

In preparing the financial information, Management is responsible for assessing the association's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless Management either intends to liquidate the association or to cease operations, or has no realistic alternative but to do so.

The Presidential Executive is responsible for overseeing the association's financial reporting process.

## **E. Auditor's responsibilities for the audit of the financial statements**

Our objectives are to obtain reasonable assurance about whether the Financial information as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial information.

As part of an audit in accordance with ISAs, we exercise professional judgment and maintain professional scepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the Financial information, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the association's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by Management.
- Conclude on the appropriateness of the Management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the association's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the association to cease to continue as a going concern.

We communicate with the Presidential Executive or its relevant committee regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

PricewaterhouseCoopers SA

(Signed) Pierre-Alain Dévaud (Licensed audit expert)

(Signed) Tarik Bouchama

Geneva, 25 July 2024

Enclosure:

- International Road Transport Union (IRU) records and accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets for the year ended December 31 2023 and the explanatory notes.

**F. International Road Transport Union (IRU) records and accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets for the year ended December 31 2023**

	<i>31.12.2023</i>
<i>Assets categories</i>	
TIR debtors net	4 451 986.58
TIR carnets stock net	762 709.23
Insurers debtors	222 136.31
TIRExB receivables	2 039 275.47
<i>Liabilities categories</i>	
TIR deposits	920 000.00
TIR creditors	5 759 259.39
TIR incentives provision	3 109 020.40
TIR insurance provision	4 684 551.68
Insurers creditors	306 114.04
Claims management risk provision	326 550 827.97
<i>Incomes categories</i>	
Revenues from TIR issuance	18 722 289.48
TIR transport re invoicing	87 939.10
TIR packaging re invoicing	5 077.44
TIR overprinting re invoicing	29 409.69
TIR transport insurance re invoicing	2 538.72
TIRExB re invoicing	1 034 071.84
Bad debt provision variation	45 575.61
<i>Costs categories</i>	
TIR incentives costs	2 960 030.17
TIR insurance costs	3 312 025.70
TIR printing costs	741 149.96
TIR transport costs	110 808.81
TIRExB costs	1 213 060.11



## **G. Notes to the International Road Transport Union (IRU) records and accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR Carnets for the year ended December 31 2023**

### **1. General information**

International Road Transport Union (hereinafter IRU), incorporated in the canton of Geneva, is an international not-for-profit association governed by Articles 60 and following of the Swiss Civil Code.

The objective of IRU is to contribute, in the interest of society as a whole, to the development and prosperity, in all countries, of domestic and international road transport and to safeguard the role of road transport for hire and reward and on own account.

In accordance with the decision by the Administrative Committee for the UN Customs Convention on the International Transport of Goods under cover of TIR Carnets ("TIR Convention"), IRU has been authorised, for the period 2023-2025 inclusive, as an international organization to take on responsibility for the effective organization and functioning of an international guarantee system and to centrally print and distribute TIR Carnets.

### **2. Summary of significant accounting policies**

The principal accounting policies applied in the preparation of the IRU's records and accounts pertaining to the organization and functioning of the international guarantee system and the printing and distribution of TIR carnets ("the Financial information") are set out below.

#### **(a) Basis of preparation**

This Financial information has been prepared in accordance with the requirement of the UNECE-IRU Agreement signed 15 November 2022.

The Financial information is presented in thousands of Swiss francs (CHF) and comprises the asset categories, liabilities categories, incomes categories, and costs categories and the notes to the Financial information. The Financial information is prepared on the basis of the historical cost.

#### **(b) Income recognition**

Income from issuance of TIR Carnets is recognised upon their delivery to the Associations.

#### **(c) Recognition of expenses**

Expenses are recognised in the year in which they are incurred. Incentives and rebates relating to TIR carnet handling are recognised as expenses for each carnet issued during the year.

#### **(d) Debtors**

Accounts receivables are recognised in the financial statements at their nominal value, net of specific provisions covering credit risks.

#### **(e) Inventories**

TIR carnet stocks are valued at the lower of the weighted average cost and net realisable value.

#### **(f) Provisions**

Provisions represent legal or factual obligations. They are recognised on the basis of the probable outflow of funds at every financial information date.

**(g) Foreign currency translation**

Financial information date. The income and expenses of delegations are translated at average exchange rates prevailing during the year. The income and expenses of the TIR Carnets Department and Secretariat General are translated at rates prevailing at the beginning of the month.

Exchange gains and losses are recognised in the income and expenditure account for the year.

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