

The progress of formalization in Greece

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COVID-19 Recovery Action Plan for
Informal Settlements in the ECE Region

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Guidelines for the formalization of informal constructions



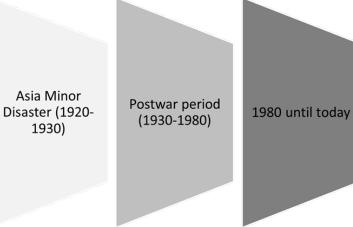
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Legislation for formalization of building & planning informalities - those built until July 2011

> 1923: 1st Building Code

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- 1955: requirement for a building permit
- 1968: demolition of ICs (against Constitution)
- 1974: demolitions to control the development of the urban areas
- 1977: legalization/exemption from demolition
 (against the Constitution of 1975)
- 1983: formalization only following the planning improvements and <u>never again</u>!
- 2003: provision of basic services



- 2009: legalization of specific informalities exceeding building permits within planned areas
- 2010: legalization of parts of construction within the legal outline of the building
- 2011: legalization within planned & unplanned areas (against the Constitution of 1975)
- 2013: legalization with environmental balancing measures
- 2017: legalization with some improvements (as compared to the Guidelines)

IC in Greece: detailed classification

Definition according to article 4, §5 of Law 4067/2012 (New Building Code) :

Without a building permit

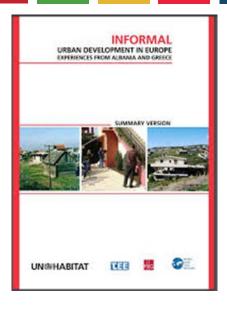
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- Exceeding the building permit
- With a revoked building permit
- In breach of urban planning / zoning provisions
- Without a title
- Change of use of the building or part of it when such use is not mentioned in the building permit

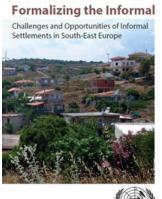
Type of violation:

- Planning violation
- Construction violation
- Environmental / zoning violation

Detailed chronological classification according to the construction date







Significant positive legal improvements since 2009 (as compared to the Guidelines)

- Significant reduction of penalties for vulnerable groups & old constructions & increase of installment number in time
- Flexibility for formalization within protected lands
- Provision of clear titles for illegally subdivided parcels
- Use part of the penalty for direct construction improvements
- Extension of deadlines
- Declaration submission even if all co-owners do not agree
- Adoption of environmentally balancing measures to partially overcome Constitutional restrictions
- No fixed prices for the involved private sector (to encourage competition)
- Only sporadic controls of submitted documents; responsible for the declaration: private sector/owners
- No on-site inspections so far
- Excellent electronic services/submission of documents and declarations by TCG
- Connection to services, Transactions & mortgages are permitted following submission of documents and payment of 30% of the penalty
- Responsible Agency: Ministry of Environment

Remaining challenges

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- Formalization of constructions without building/planning permit only for 30 years.
 According to the Law new penalties will be applied after 30 years for the environmental damage recovery
- **Constitutional Restrictions**. Settlements within protected lands/forests? Forest maps? State claims ownership rights
- Once formalized, interventions to change the construction are not allowed (only for stability/energy improvements)
- Only constructions built prior to July 2011 can be formalized. Difficult to prove.
- Detailed documentation- detailed classification still
- Until Dec 2019 about 489. 440 constructions were declared
- Many are not declared yet; there is no formalization option for those in category 5 any more
- direct construction improvements instead of paying the penalty are not many; not well communicated measure;
- Still there is a lack of trust & of a communication plan about the benefits, incentives, cost/benefit study

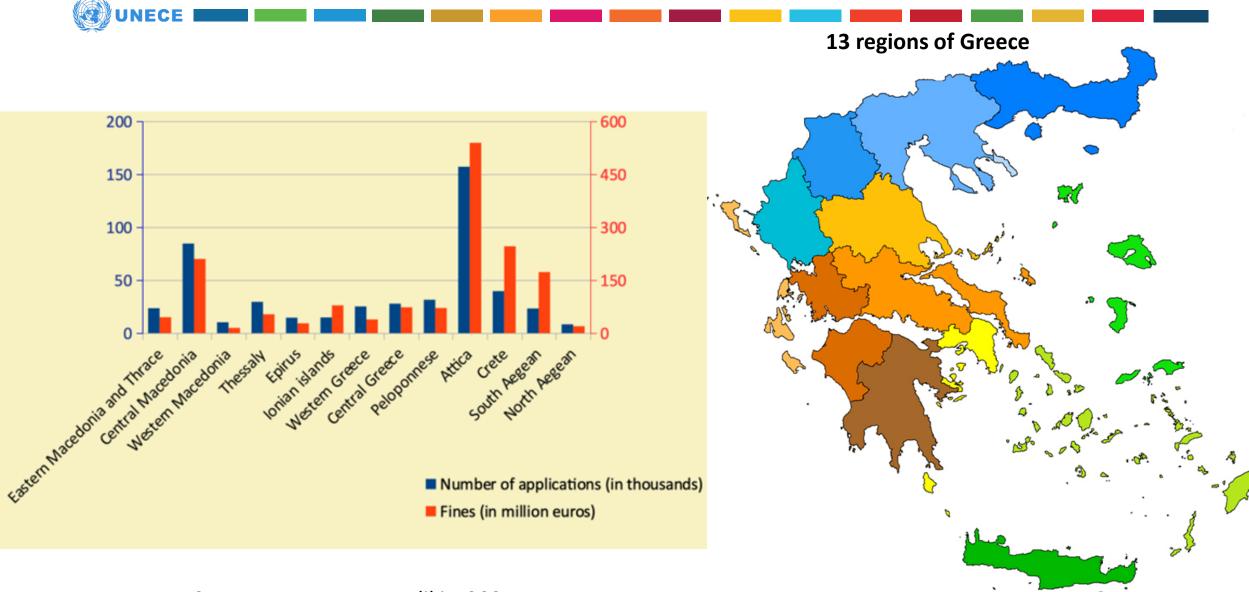
						Lav
ONLOL						13 regions of Greece
	Number of		Revenue		€/appli-	
	applications		(<i>M</i> €)		cation	
Eastern Macedonia and Thrace	23,480	4.8%	44.97	2.8%	1,915	
Central Macedonia	84,450	17.3%	209.87	13.2%	2,485	m non
Western Macedonia	10,270	2.1%	14.83	0.9%	1,444	the second and the second s
Thessaly	29,470	6.0%	53.25	3.4%	1,807	the second se
Epirus	14,540	3.0%	27.76	1.7%	1,909	
Ionian islands	14,780	3.0%	78.44	4.9%	5,307	And the second s
Western Greece	25,150	5.1%	38.62	2.4%	1,535	All and a second and
Central Greece	27,750	5.7%	73.13	4.6%	2,635	
Peloponnese	31,460	6.4%	71.08	4.5%	2,259	
Attica	156,980	32.1%	538.39	33.9%	3,430	
Crete	39,570	8.1%	245.72	15.5%	6,210	N 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
South Aegean	23,210	4.7%	172.86	10.9%	7,448	S
North Aegean	8,330	1.7%	19.62	1.3%	2,355	
Sums	489,440	100%	1,588.54	100%	3,245	the second s

Source: Mpoumpa, Tsalikis, 2024

IC in Greece: Statistics

Law 4014/2011 Law 4178/2013 Law 4495/2017

IC in Greece: Statistics



Source: Mpoumpa, Tsalikis, 2024

IC in Greece: Statistics

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13 regions of Greece	Source: Mpoumpa, Tsalikis, 2024				
	Category 1	Category 2	Category 4	Category 5	
Eastern Macedonia and Thrace	3,592	3,278	10,047	5,984	
Central Macedonia	13,584	10,862	32,413	23,136	
Western Macedonia	1,431	1,526	4,862	2,033	
Thessaly	6,155	5,230	11,179	6,325	
Epirus	1,991	2,005	6,444	3,237	
Ionian islands	1,492	1,097	6,537	5,604	
Western Greece	3,714	3,445	11,262	5,667	
Central Greece	3,468	3,115	9,382	10,642	
Peloponnese	4,183	4,014	12,266	10,068	
Attica	28,971	21,594	59,768	38,563	
Crete	4,351	4,652	12,389	18,437	
South Aegean	2,121	1,712	9,007	9,287	
North Aegean	649	738	3,921	2,573	
SUMS	75,702	58,561	189,477	141,556	

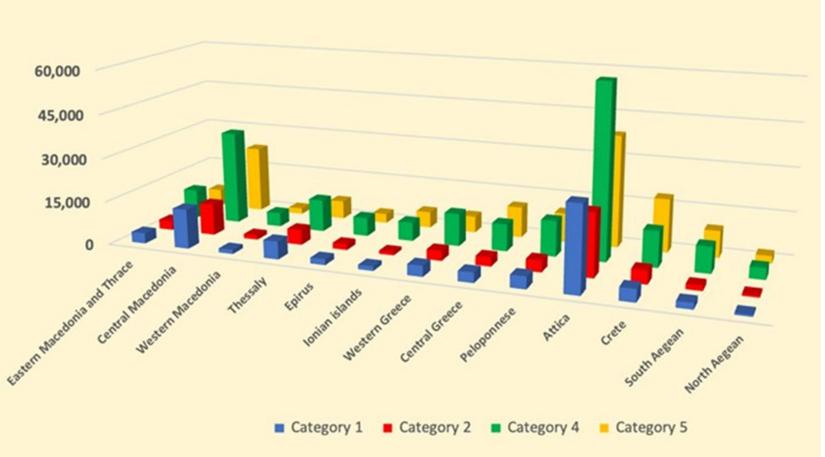


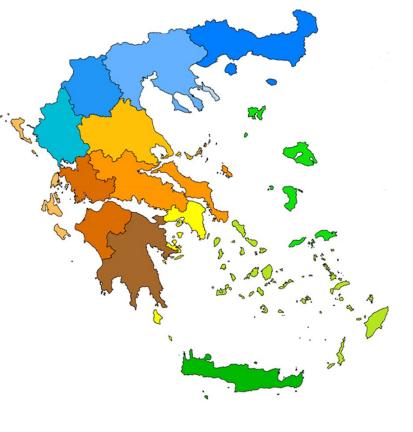
- Category 1: Houses built before 1975 (penalty: 250 €)
- Category 2: Construction before 1983
- Category 3: After 1983 with mirror informalities
- Category 4: After 1983 building permit exceeds <40% in area size & <20% in height
- Category 5: After 1983 without building permit

IC in Greece: Statistics

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Source: Mpoumpa, Tsalikis, 2024





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