Proposal for a new supplement to UN Regulation No. 48

Submitted by the experts from the Task Force on Automated Vehicle Signalling Requirements

The text reproduced below was prepared by the experts from the Task Force on Automated Vehicle Signalling Requirements (TF AVSR). The modifications to the existing text of the UN Regulation are marked bold for new and strikethrough for deleted characters.
I. Proposal

Paragraph 2.3.8., amend to read:

"2.3.8. "Movable components" of the vehicle mean those body panels or other vehicle parts the position(s) of which can be changed by tilting, rotating or sliding without the use of tools. They do not include tiltable driver cabs of trucks."

Add new paragraphs 2.3.12. to 2.3.12.6., to read:

"2.3.12. Terms and definitions related to MDV, ADS vehicles and ADS

2.3.12.1. “Dynamic Driving Task (DDT)” means the real-time operational and tactical functions required to operate the vehicle. *)

2.3.12.2. “Automated Driving System (ADS)” means the hardware and software that are collectively capable of performing the entire DDT on a sustained basis. *)

2.3.12.3. “Driver” means a human being who performs in real time part or all of the DDT. *)

2.3.12.4. “Manually Driven Vehicle (MDV)” means a vehicle where a driver within the vehicle is performing the entire DDT. *)

2.3.12.5. “Dual mode vehicle” means a vehicle where the DDT is capable of being performed by a driver within the vehicle and by an ADS, but not at the same time.

2.3.12.6. “ADS vehicle” means a vehicle equipped with an ADS. *)

[Alternatively:

“ADS vehicle” means a vehicle where the DDT will be performed by an ADS only.]

*) definitions in cooperation with GRVA and FRAV

Paragraph 2.5.3., amend to read:

"2.5.3. "Direction-indicator lamp" means the lamp used to indicate to other road-users that the driver intends intention to change direction to the right or to the left. A direction-indicator lamp or lamps may also be used according to the provisions of UN Regulations Nos. 97, or 116, 162 or 163."

Paragraph 2.5.18., amend to read:

"2.5.18. "Exterior courtesy lamp" means a lamp used to provide supplementary illumination to assist the entry and exit of the vehicle driver and passenger or in loading operations;"
Paragraph 2.7.4.7., amend to read:

"2.7.4.7. "Adaptive main-beam" means a main-beam of the AFS that adapts its beam pattern to the presence of oncoming and preceding vehicles in order to improve the long-range **illumination visibility ahead of the vehicle** for the driver without causing discomfort, distraction or glare to other road users."

Paragraph 5.14.4., amend to read:

"5.14.4. It shall not be possible deliberately, from the driver's seat, **if fitted**, to stop the movement of switched ON lamps before they reach the position of use. If there is a danger of dazzling other road users by the movement of the lamps, they may light up only when they have reached their position of use."

Paragraph 5.26.4., amend to read:

"5.26.4. No sharp variation of intensity shall be observed during transition. It may be possible for the driver to set the functions above to static luminous intensities."

[Add a new Paragraph 6.1.7.2.1., to read:

6.1.7.2.1. **In the case that the vehicle is controlled by an ADS, either**

- the control signals being produced by a sensor system which shall be capable, in addition to the Requirements in paragraph 6.1.7.2., of detecting and reacting to vulnerable road users such as, pedestrians, unlighted bicycles, horses etc.; or

- the main-beam headlamps shall be deactivated.]

Paragraph 6.1.7.3., amend to read:

6.1.7.3. **With the exception of an active ADS**, it shall always be possible to switch the main-beam headlamps ON and OFF manually and to manually switch OFF the automatic control of the main-beam headlamps.

Moreover, the switching OFF, of the main-beam headlamps and of their automatic control, shall be by means of a simple and immediate manual operation; the use of sub-menus is not allowed.

Paragraph 6.2.6.1.1., amend to read:

“6.2.6.1.1. The initial downward inclination of the cut-off of the dipped-beam to be set in the unladen vehicle state with one person in the **driver's seat front seat, nearest to the opposing traffic** shall be specified within an accuracy of 0.1 per cent by the manufacturer and indicated in a clearly legible and indelible manner on each vehicle close to either headlamp or the manufacturer's plate by the symbol shown in Annex 7.”
Add a new Paragraph 6.2.6.1.1.1., to read:

“6.2.6.1.1.1. If the driver's seat does not meet the requirements as defined in paragraph 6.2.6.1.1. due to the design or the operational conditions of the vehicle, the manufacturer shall specify the driver's seat position.”

Paragraph 6.2.7.7., amend to read:

"6.2.7.7. The driver or the ADS shall at all times be able to engage the automatic operation."

Paragraph 6.3.6.1.1., amend to read:

"6.3.6.1.1. In the case of class "B" front fog lamps the vertical inclination of the cut-off to be set in the unladen vehicle state with one person in the driver’s seat front seat, nearest to the opposing traffic, shall be -1.5 per cent or lower."

Paragraph 6.3.6.1.2.1.1., amend to read:

"6.3.6.1.2.1.1. The vertical inclination of the cut-off to be set in the unladen vehicle state with one person in the driver’s seat front seat, nearest to the opposing traffic, shall be – 1.0 per cent or lower."

Paragraph 6.3.6.1.2.2.2., amend to read:

"6.3.6.1.2.2.2. The initial downward inclination of the cut-off to be set in the unladen vehicle state with one person in the driver’s seat front seat, nearest to the opposing traffic, shall be specified within an accuracy of one decimal place by the manufacturer and indicated in a clearly legible and indelible manner on each vehicle close to either the front fog lamp or the manufacturer’s plate or in combination with the indication referred to in paragraph 6.2.6.1.1. by the symbol shown in Annex 7 to this Regulation. The value of this indicated downward inclination shall be defined in accordance with paragraph 6.3.6.1.2.2.1."

Add a new Paragraph 6.3.6.1.2.2.2.1., to read:

“6.3.6.1.2.2.2.1. If the driver's seat does not meet the requirements as defined in paragraph 6.3.6.1.2.2. due to the design or the operational conditions of the vehicle, the manufacturer shall specify the driver's seat position.”
Paragraph 6.4.7.2., amend to read:

"6.4.7.2. Moreover, the electrical connections of the two optional devices mentioned in paragraph 6.4.2.2. shall be such that these devices cannot be switched ON unless the lamps referred to in paragraph 5.11. are switched ON.

The devices fitted on the side of the vehicle may be switched ON for slow manoeuvres in forward motion of the vehicle up to a maximum speed of 15 km/h, provided that the following conditions are fulfilled:

(a) The devices shall be switched ON and OFF manually by a separate control or may be switched ON and OFF automatically by an ADS;

(b) If so switched ON, they may remain ON after reverse gear is disengaged;

(c) They shall be automatically switched OFF if the forward speed of the vehicle exceeds 15 km/h, regardless of the position of the separate control; in this case they shall remain switched OFF until deliberately being switched ON again."

Paragraph 6.5.7., amend to read:

"6.5.7. Electrical connections

Direction-indicator lamps shall switch ON independently of the other lamps. All direction-indicator lamps on one side of a vehicle shall be switched ON and OFF by means of one control and shall flash in phase. In addition, in the case of an activated ADS, it may be operated automatically.

On M₁ and N₁ vehicles less than 6 m in length, with an arrangement complying with paragraph 6.5.5.2. above, the amber side-marker lamps, when mounted, shall also flash at the same frequency (in phase) with the direction-indicator lamps."

Paragraph 6.6.7.1. amend to read:

"6.6.7.1. The signal shall be operated by means of a separate manual control, enabling all the direction-indicator lamps to flash in phase. In addition, in the case of an activated ADS, it may be operated automatically."

Paragraph 6.20.7.2., amend to read:

"6.20.7.2. When the reversing lamp is switched ON, both cornering lamps may be switched ON simultaneously, independently from the steering angle wheel position or direction-indicator activation position."
If so switched ON, both cornering lamps shall be switched OFF either:
(a) When the reversing lamp is switched OFF; or
(b) When the forward speed of the vehicle exceeds 15 km/h.
Paragraph 6.22.6.1.1., amend to read:

"6.22.6.1.1. The initial downward inclination of the cut-off of the basic passing-beam to be set in the unladen vehicle state with one person in the driver's seat, nearest to the opposing traffic, shall be specified with a precision of 0.1 per cent by the manufacturer and indicated in clearly legible and indelible manner on each vehicle, close to either the front lighting system or the manufacturer's plate, by the symbol shown in Annex 7.

Where differing initial downward inclinations are specified by the manufacturer for different lighting units that provide or contribute to the cut-off of the basic passing-beam, these values of downward inclination shall be specified with a precision of 0.1 per cent by the manufacturer and indicated in clearly legible and indelible manner on each vehicle, close to either the relevant lighting units or on the manufacturer's plate, in such a way that all the lighting units concerned can be unambiguously identified."

Add a new Paragraph 6.22.6.1.1.1., to read:

"6.22.6.1.1.1. If the driver's seat does not meet the requirements as defined in paragraph 6.22.6.1.1. due to the design or the operational conditions of the vehicle, the manufacturer shall specify the driver's seat position."

Add a new Paragraph 6.22.7.1.2.1. to read:

6.22.7.1.2.1. In the case that the vehicle is controlled by an ADS, either

- the control signals being produced by a sensor system which shall be capable, in addition to the Requirements in paragraph 6.22.7.1.2., of detecting and reacting to vulnerable road users such as, pedestrians, unlighted bicycles, horses etc.; or

- the main-beam headlamps shall be deactivated."

Paragraph 6.22.7.1.3. amend to read:

6.22.7.1.3. With the exception of an active ADS, it shall always be possible to switch the main-beam headlamps, adaptive or non-adaptive, ON and OFF manually and to manually switch OFF the automatic control.

Moreover, the switching OFF, of the main-beam headlamps and of their automatic control, shall be by means of a simple and immediate manual operation; the use of sub-menus is not allowed.

Paragraph 6.22.7.5., amend to read:

"6.22.7.5. In case a driving system is not active, the driver shall always be able to set the AFS to the neutral state and to return it to its automatic operation. An ADS shall always be able to set the AFS to neural state."

Paragraph 6.22.8.4., amend to read:
"6.22.8.4. A tell-tale to indicate that the driver or the ADS has set the system into a state according to paragraph 5.8. of UN Regulation No. 123 or paragraph 4.12. of UN Regulation No. 149 is optional."

Annex 1,

Add new items 9.31. and 9.32. to read:

"9.31. Automated Driving System (ADS):yes/no² ..........................................................

[9.32. Dual mode vehicle (DMV): yes/no²

9.33. Automated Driving System (ADS) vehicle: yes/no² ............................................ ]"

Annex 5,

"States of loading to be taken into consideration in determining variations in the vertical orientation of the dipped-beam headlamps

Paragraph 2. amend to read:

2. Loading conditions for different types of vehicles:

   If the driver’s seat is not located on the front seat nearest to the opposing traffic due to the design or the operational conditions of the vehicle, the manufacturer shall specify the driver's seat position.

   - For vehicles designed to travel without occupants the presence of any persons shall be disregarded.

   - For vehicles designed to travel with occupants the following loading conditions shall apply:"

Paragraphs 2.1.1.1. to 2.4.2.2. amend to read:

"2.1.1.1. One person in the driver’s seat front seat, nearest to the opposing traffic;

2.1.1.2. The driver One person in the front seat, nearest to the opposing traffic, plus one passenger in the front seat farthest from the first person driver;

2.1.1.3. The driver One person in the front seat, nearest to the opposing traffic, one passenger in the front seat farthest from the first person driver, all the seats farthest to the rear occupied;

2.1.1.4. All the seats occupied;

2.1.1.5. All the seats occupied, plus an evenly distributed load in the luggage boot, in order to obtain the permissible load on the rear axle or on the front axle if the boot is at the front. If the vehicle has a front and a rear boot, the additional load shall be appropriately distributed in order to obtain the permissible axle loads. However, if the maximum permissible laden mass is obtained before the permissible load on one of the axles, the loading of the boot(s) shall be limited to the figure which enables that mass to be reached;
2.1.6. **Driver**: One person in the front seat, nearest to the opposing traffic, plus an evenly distributed load in the boot, in order to obtain the permissible load on the corresponding axle.

However, if the maximum permissible laden mass is obtained before the permissible load on the axle, the loading of the boot(s) shall be limited to the figure which enables that mass to be reached.

2.1.2. In determining the above loading conditions, account shall be taken of any loading restrictions laid down by the manufacturer.

2.2. Vehicles in categories M₂ and M₃¹;

The angle of the light beam from the dipped-beam headlamps shall be determined under the following loading conditions:

- **2.2.1.** Vehicle unladen and one person in the **driver's seat front seat, nearest to the opposing traffic**;

- **2.2.2.** Vehicles laden such that each axle carries its maximum technically permissible load or until the maximum permissible mass of the vehicle is attained by loading the front and rear axles proportionally to their maximum technically permissible loads, whichever occurs first.

2.3. Vehicles in category N with load surfaces:

- **2.3.1.** The angle of the light beam from the dipped-beam headlamps shall be determined under the following loading conditions;

- **2.3.1.1.** Vehicle unladen and one person in the **driver's seat front seat, nearest to the opposing traffic**;

- **2.3.1.2.** **Driver**: One person in the front seat, nearest to the opposing traffic, plus a load so distributed as to give the maximum technically permissible load on the rear axle or axles, or the maximum permissible mass of the vehicle, whichever occurs first, without exceeding a front axle load calculated as the sum of the front axle load of the unladen vehicle plus 25 per cent of the maximum permissible payload on the front axle. Conversely, the front axle is so considered when the load platform is at the front.

2.4. Vehicles in category N without a load surface:

- **2.4.1.** Drawing vehicles for semi-trailers:

- **2.4.1.1.** Unladen vehicle without a load on the coupling attachment and one person in the **driver's seat front seat, nearest to the opposing traffic**;

- **2.4.1.2.** One person in the **driver's seat front seat, nearest to the opposing traffic**: technically permissible load on the coupling attachment in the position of the attachment corresponding to the highest load on the rear axle.

- **2.4.2.** Drawing vehicles for trailers:

- **2.4.2.1.** Vehicle unladen and one person in the **driver's seat front seat, nearest to the opposing traffic**;
II. Justification

1. This proposal to amend UN Regulation No. 48 (Installation of lighting and light-signalling devices) is submitted by the expert from the Task Force AVSR with the aim to introduce vehicles with a driving system, which controls its operation or may be operated by driver support features or automated driving features or by an Automated Driving System (ADS). It is based at least on the discussions at the Task Force on Autonomous Vehicle Signalling Requirements (TF AVSR) WebEx - meeting on 16. October 2023.

2. In the first meeting on 15 June 2022 in Stockholm, two new definitions for the purpose of this Regulation are added for clarification. The “Driving system” is the description for the parts of the vehicle that enable automated or autonomous driving. The operational mode, regardless of whether the vehicle is operated manually or automatically is defined as the “Driving mode” and taken from the key definitions in the standard SAE-J3016. That can be specified, e.g. as an autonomous driving mode, in the meaning that it is currently required in this Regulation.

These two definitions make it possible to define the lighting requirements without having to go into detail about the different levels of automated or autonomous driving.

In the discussion at GRE 88 it was requested to find common definitions with GRVA.

The common discussions started, but until the 12th meeting of TF AVSR it was not possible to find a common position.

Therefore, the definitions in conjunction with the automated vehicles are put into brackets in the proposed text. The discussion together with GRVA / FRAV will be continuing meanwhile.

In the meantime, the discussion on the definitions continued on the 43rd meeting of FRAV in Berlin at 12 September 2023.

In this cooperation, the definitions listed in this document are based mainly on the document FRAV-43-05 from the FRAV Integration Group as well as the input from the WP.29 expert groups on regulatory fitness for ADS at the meeting on 16-17 October and the 13th meeting of TF AVSR on 16 October 2023.

3. The requirements in 6.11.7.3.2. need only an amendment in case there is no driver's door. There is in general a need for a warning, at least an audible signal, additional to the mandatory tell-tale if the ignition is switched OFF or the ignition key is withdrawn and the driver's door is opened, because this is independent from
the driving mode a relevant information for the driver and prevents from unintentional actions.

Additionally, in Annex 5 for the loading condition, a clarification for vehicles without occupants is introduced.

Background supporting information

4. On 2 December 2021, the Federal Motor Transport Authority (KBA) granted the world's first type approval in the field of automated driving for an Automated Lane Keeping System (ALKS) for a model of the manufacturer Mercedes-Benz.

5. The basis is UN Regulation No. 157, which defines internationally harmonised safety requirements for automated lane-keeping systems. This type approval for automated driving granted by KBA is an important first step on the road to automation, as Mr. Richard Damm, President of KBA said on the occasion of the granting. KBA sets national, European and international standards for road safety on the road to autonomous driving. This is the key point, because it requires consumer confidence in the safety of the new technologies. In order to create this trust, we have applied a strict standard, which we, as pioneers in this field, will also adhere to further down the road, Mr. Richard Damm continued.

6. The automatic lane-keeping system - ALKS - is classified as "Level 3" automation. This is an automated mode in which the driver does not have to constantly monitor the system. UN Regulation No. 157 still limits the use of ALKS in its current form on motorway-like roads up to a speed of 60 km/h. The use of ALKS on motorway-like roads is not permitted. Under this condition, the driver can perform non-driving activities with the ALKS function switched on. However, the driver must be prepared at all times to resume driving after being requested to do so.

7. The number of type approvals for automated and autonomous driving vehicles will increase rapidly. Without rapid adaptation of UN Regulation No. 48, the entire Regulation may become less relevant in the long run as alternative regulations are developed somewhere else.

8. One example for that is “ANNEXES to the Commission Delegated Regulation (EU) 2022/... amending Annexes I, II, IV and V to Regulation (EU) 2018/858 of the European Parliament and of the Council as regards the technical requirements for vehicles produced in unlimited series, vehicles produced in small series, fully automated vehicles produced in small series and special purpose vehicles, and as regards software updates” which was expected to come into force on 6 July 2022¹.

9. This includes “Annex II, Part I, Appendix 1 to Regulation (EU) 2018/858, containing the requirements for EU type-approval of vehicles produced in small series is amended and complemented to take into account Regulation (EU) 2019/2144 and the delegated acts and implementing acts adopted pursuant to it. In addition, the requirements for the EU whole vehicle type-approval of fully automated vehicles produced in small series are set out in a new Table 2 to that Appendix.”

10. The above Table 2 contains the requirements as follows:

“D15 Installation of light signalling, road illumination and retro-reflective devices
Regulation (EU) 2019/2144 A (which refers in general to UN Regulation No. 48)

Definition of: X (for manual driving mode) // A (for fully automated driving mode)

Additional requirements: The requirements shall remain the same, but in case of malfunctioning, the information shall be sent to ADS and the remote intervention operator (if applicable).

The activation of the lights is managed by the ADS.

For bidirectional vehicles, requirements shall be met in both directions unless it is incompatible with the use in agreement with the type-approval authority.”

11. Therefore, TF AVSR proposes to adapt the regulation 48 as soon as possible.