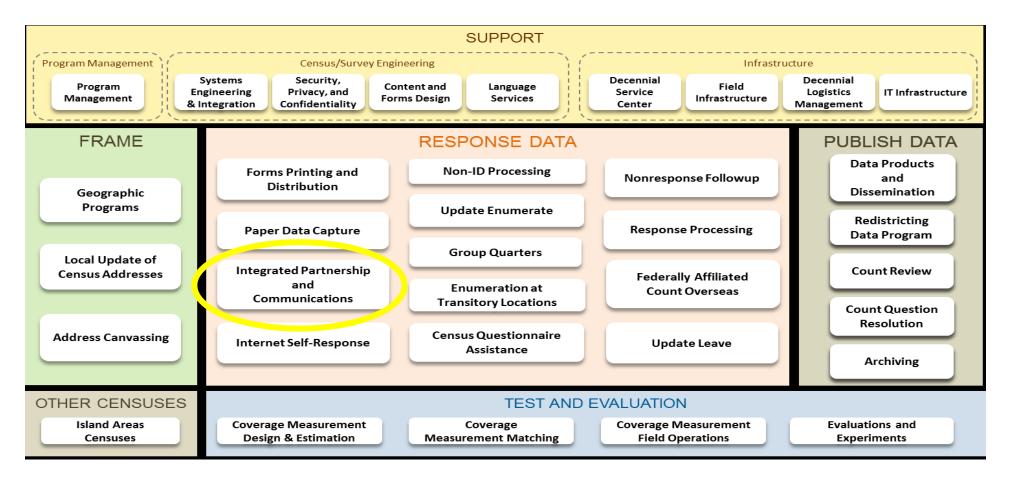
2020 Census Integrated Partnerships and Communications Operation: An Integrated, Research-Based Approach



María Olmedo-Malagón Chief, Office of Strategic Alliances Former Program Manager 2020 Census IPC Operation U.S. Census Bureau



One of the 2020 Census Operations







2020 Census Integrated Partnership and Communications Operation

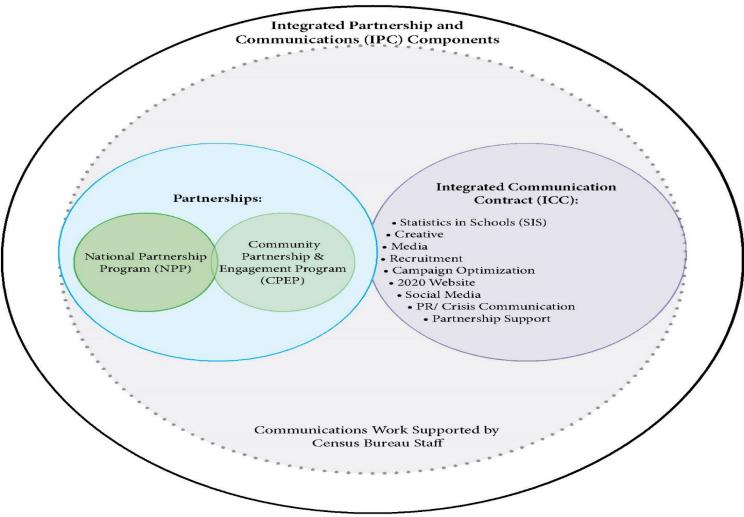
The Integrated Partnership and Communications operation communicated the importance of participating in the 2020 Census to the entire population of the 50 states, the District of Columbia, Puerto Rico and the island areas to:

- We engage and encourage people to auto-respond, preferably via the Internet
- Raised and kept awareness high throughout the 2020 Census to encourage response





Operation Components



Integrated Communications Contract



- On August 24, 2016, the Census Bureau awarded the communications contract to Young and Rubicam (Y&R).
- Y&R brought extensive world-class marketing and communications expertise, team leadership, strategy development, dynamic creative development and execution, operational systems, and financial stewardship.
- Supported the 2020 Census Program's mission to conduct a complete and accurate census in 2020
- There were 17 contractors a part of the Y&R census team.
- IDIQ/fixed price, Base plus 5 option years through 2021, ceiling \$518m. Master Requirements contract with Firm-Fixed Price and Time and Materials Orders. Base plus 5 option years through 2022, with an estimated lifecycle value of \$700M





TeamY&R











Media Planning & Execution (Includes Wavemaker Puerto Rico)



Research; Modeling & Segmentation





Digital Media / Civic Engagement

carol·h·williams



Black / African American Diaspora









Asian Audiences



Native Hawaiian Other Pacific Islanders Audiences



American Indian Alaskan Native Audiences



Recruiting Advertising

2020 Census Integrated Communications Contract (ICC)

Scope

 The contractor will plan, design, integrate, produce, implement, monitor, and assess an integrated communications program for the 2020 Census

Importance

 Supports the 2020 Census Program's mission to conduct a complete and accurate census in 2020

Purpose

- The partnership and communications program is the public face of the census.
- This contract is a key foundation for a successful census we have learned a great deal from the last two censuses and used that knowledge in planning for this contract.



Languages Originally Covered

English

Spanish

Chinese (Mandarin and Cantonese)

Vietnamese

Korean

Russian

Arabic

Tagalog

Polish

French

Haitian Creole

Portuguese

Japanese



2020 Census IPC Original Phases

Strategic Early Education Phase (January 2019 – December 2019)

Goal: Build public trust of the Census Bureau among key audiences that may need more education about the Census Bureau, the decennial census, and why it is important that all residents participate.

Strategy: Utilize Community Partnership Engagement Program, Statistics in Schools as well as public relations outreach

Key Audience: Identified through campaign research

Awareness Phase (January 2020 – February 2020)

Goal: Notify broader audience about the upcoming 2020 Census and educate about the purpose of the decennial census, its importance, and ways to complete it Strategy: Provide information on available means for completing the 2020 Census, where residents can access additional info and resources, and what they can expect from the Census Bureau and its partners.

Key Audience: People living in the United States

Motivation Phase (February 2020 – April 2020)

Goal: Drive census completion by informing residents that the 2020 Census is underway and that they should participate in one of the available models

Strategy: Deliver general and audience-specific messages that compel residents not only to complete their own census forms, but also to encourage others to do the same. Primarily emphasize online completion.

Key Audience: general population but focus on "fence-sitters" who are comfortable with responding via the internet but may not immediately complete their forms.

Reminder/NRFU Phase (May 2020 – August 2020)

Goal: Remind residents that the 2020 Census is taking place and encourage them to participate if they have not done so already.

Strategy: Messages during this phase will be contingent on the availability of response modes

Key Audience: Residents who have not yet completed the census questionnaire





2020 Census Integrated Partnership and Communications: Research Flow

Respondent Data Sources

- Provides raw material for predictive modeling
- Integrates respondent data sources:
 - Census data Planning Database, American Community Survey, National Content Test, and Master Address File
 - Third-party, commercially available data –
 National Household File

Predictive Models

 Creates models that predict tract-level low response scores for overall self-response and the proportion of self-response expected to occur online; also includes the creation of benchmarks to predict response timing (available for different geographic and demographic groupings)

Predictive Models Report: October 2018

Segmentation

- Identifies groups of tracts (segments) based on the similarity of low response scores, demographic characteristics, and other factors
- Brings together predicted response behaviors, media usage data, and 2020 CBAMS mindsets
- Segment profiles inform many aspects of the campaign including creative development, media planning, and partnership efforts

Segmentation Report: March 2019

2020 Census Barriers, Attitudes, and Motivators Study

- Identifies perceptions and knowledge that impedes or assists individuals in responding to the census
- Survey component: Fielded from February through April 2018;
 17,283 respondents, 39.4% weighted response rate
- Focus Group component: Fielded from March through April 2018; 42 groups across the country with 308 participants
- Outputs: Mindsets to inform segmentation and granular data to support creative development

Final Survey and Focus Group Reports: December 2018

Quick Idea Platform Testing

- Team Y&R and the Census Bureau will select 3
 potential campaign platforms (theme, tagline, etc.)
 using all available inputs including research results to
 date and lessons learned from the 2010 Census
- QIPT tests those platforms via online testing, focus groups, and discussions with cultural representatives
- Output: Final campaign platform

QIPT Report: February 2019

Creative Testing

- Ingests all QIPT inputs and final selected campaign details to develop culturally sensitive advertising that will resonate among varied audiences, encouraging self-response
- Iterative feedback process with creative teams using qualitative and online quantitative techniques to create and refine ads from initial sketches to preproduction to the final product

Creative Testing Iterative Results: Throughout 2019

Shape your future START HERE >



Census Barriers Attitudes and Motivators Survey (CBAMS) Overview

Purpose







Research Questions

- 1. Who intends to respond to the census?
- 2. Where do gaps in knowledge about the census exist?
- 3. What barriers would prevent people from completing the census?
- 4. What would motivate people to complete the census?

Methodology



Quantitative Survey



Qualitative Focus Groups





CBAMS Methodology Overview

The 2020 CBAMS Survey was administered from February to April 2018 to **50,000 addresses** in all **50** states and Washington, D.C.

- Questionnaire consisted of 61 questions
- Adults 18+ were eligible to participate via mail or web
- Households in the sample received a prepaid incentive and up to five mailings inviting them
 to participate
- Oversampled Asians, Blacks, Hispanics, and other small-sample races.
- Roughly 17,500 people responded to the survey

2020 CBAMS Focus Groups were held in March and April 2018.

- 42 focus groups conducted with 11 audiences across 14 locations
- 16 focus groups were non-English
- Focus group transcripts went through a rigorous process to ensure intercoder reliability
- Transcripts were analyzed to identify themes among response barriers and motivators





2020 CBAMS Results

Motivators

- Funding for community needs is the most influential motivator across audiences
- Services such as hospitals, fire departments, and schools are important to many respondents

Knowledge Gaps

- Lack of knowledge about Census' scope, purpose, and constitutional foundation
- Important subgroup differences
- General apathy toward the Census

Concerns

- Similar to 2010:
 - o Privacy concerns
 - Distrust of government
- Stronger than in 2010:
 - o Fear of repercussions





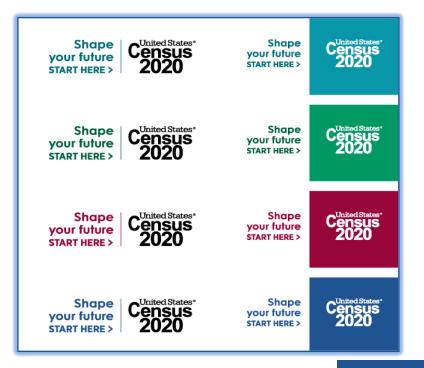
Overview of Selected Theme

A Data Driven Decision:

- Strong performance in both quantitative and qualitative testing
- Aspirational, informative and relatable
- Interpreted positively as forward-looking
- Mixture of communityoriented concept and benefits motivates interest in participation
- Ability to emphasize key motivators and address barriers identified in CBAMs



Selected Campaign Theme/Tagline



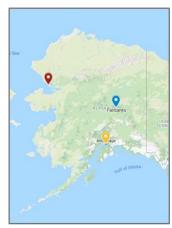
Shape your future START HERE >



2020 Testing: All 50 States + Puerto Rico

All Focus Group Locations – 180 Total Groups

CBAMS, QIPT, & Campaign Testing







Focus Group Locations – 180 Total Groups



Campaign Testing – 122 Focus Groups



CBAMS – 42 Focus Groups

*Note: Where locations overlap, not all instances are visible.







Segmentation Goals and Applications

The goals of segmentation are to:

- Provided an overarching framework for understanding the country.
- Use geography to bring together behavioral, demographic, attitudinal, and media usage data for campaign planning.
- Simplify complex data by identifying key shared characteristics.

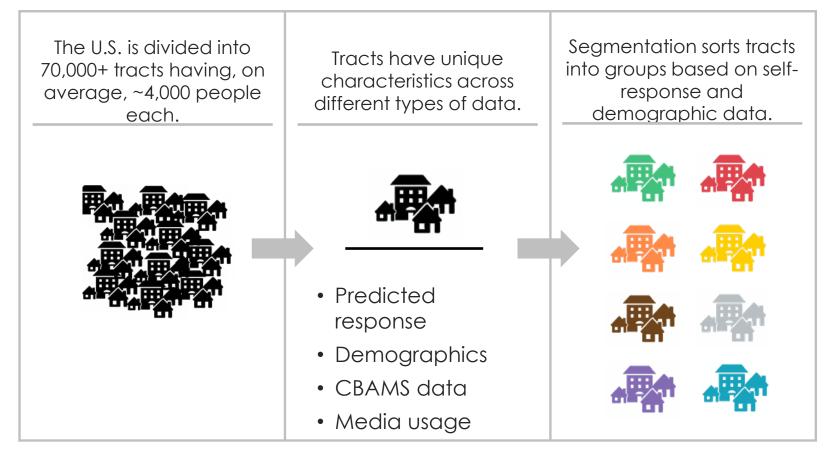
Segmentation informed:

- Planning for messaging, advertising, partnership activities and other communications
 - Strategy
 - Creative
 - Media



Tract-Level Segmentation Approach

Segmentation used a mathematical approach to balance similarity within segments and diversity between segments.



Media Usage Data for Tract-Level Segments

 At the highest level, average media behavior in each tract-level segment is compared to the national average across six channels:



 The communications team used more detailed information about specific channels and programs to inform the media planning process. That information will not be publicly disseminated.

About the Media Data:

MRI created a custom tabulation of media behaviors for each segment based on the 2018 Survey of the American Consumer. Media estimates are weighted to reflect the demographics of each segment. For more information about the survey, visit https://mri.gfk.com/.



Introduction to Tract Segments



Responsive Suburbia

71%
Predicted



- High predicted rate of response, with a high percentage of that response coming online.
- Found in suburban neighborhoods of single-family homes.
- High % college educated, high % married, and high median household incomes.



Main Street Middle

67%
Predicted
Self-Response



- High predicted rate of response, with an above-average percentage of that response coming online.
- Found in small towns and less densely populated areas surrounding urban centers.
- Low diversity and a higher % 65 or older than the national average.



Country Roads

60% Predicted



- Slightly below-average predicted rate of response, with a below-average percentage of that response coming online
- Found in rural areas predominantly in the eastern United States, surrounding small towns and outside the suburbs of major cities.
- High % owner-occupied housing, low % college educated, and below-average median household incomes.



Downtown Dynamic

59% Predicted Self-Response



- Slightly below-average predicted rate of response, with a high percentage of that response coming online.
- Found in densely populated metro centers.
- High % college educated, aboveaverage % foreign-born, high % 25-44 compared to the nation as a whole, and high median household incomes.



Student and Military Communities

56% Predicted Self-Response



- Below-average predicted rate of response, with a high percentage of that response coming online.
- Found in communities around college campuses or military bases.
- A majority 18-24, high % college educated, and high % renter-occupied housing.



Sparse Spaces

49% Predicted Self-Response



- Below-average predicted rate of response, with below-average internet response.
- Found in rural areas predominantly in the western United States, Appalachia, northern Maine, and Michigan's Upper Peninsula.
- High % owner-occupied housing and below-average levels of internet access.



Multicultural Mosaic

45% Predicted



- Low predicted rate of response, with a below-average percentage of that response coming online.
- Found in California's Central Valley and parts of New Mexico, Texas, Florida, as well as concentrations in urban areas.
- High % foreign-born, low % college educated, and majority Hispanic.



Rural Delta and Urban Enclaves

43%
Predicted
Self-Response

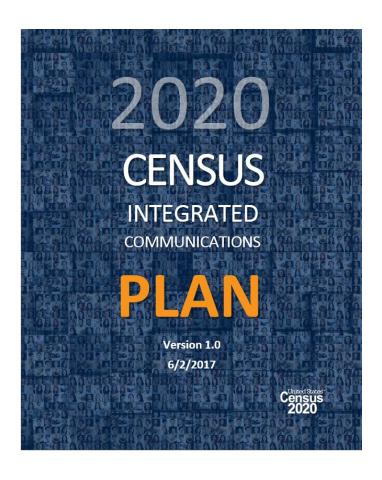


- Low predicted rate of response, with the lowest percentage of that response coming online.
- Found in rural parts of the southeastern United States, as well as concentrations in urban areas.
- Low % college educated, low median household incomes, below-average levels of internet access, and majority non-Hispanic African American.

Note: U.S. population percentages do not add up to 100% due to tracts with no ACS mailout and, therefore, no tract segment assigned.



Key Elements of Integrated Communications Contract Plan



- Advertising and Media Buying
- Stakeholder Relations and Partnership Programs
- Website Development
- Social Media
- Public Relations and Events and Crisis Communications
- Campaign Optimization
- Statistics in Schools Program
- Field Recruitment Advertising and Communications
- Data Dissemination

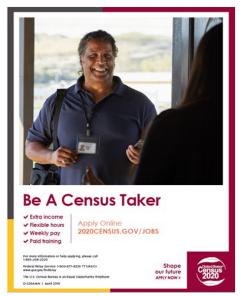




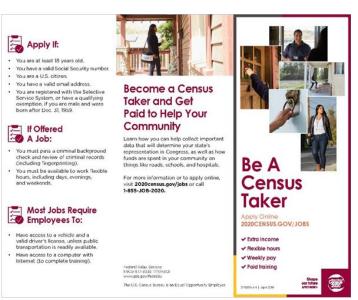
Recruitment Advertising

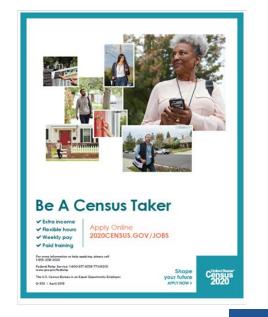














Paid Advertisement

Diverse Mass



U.S. Hispanic



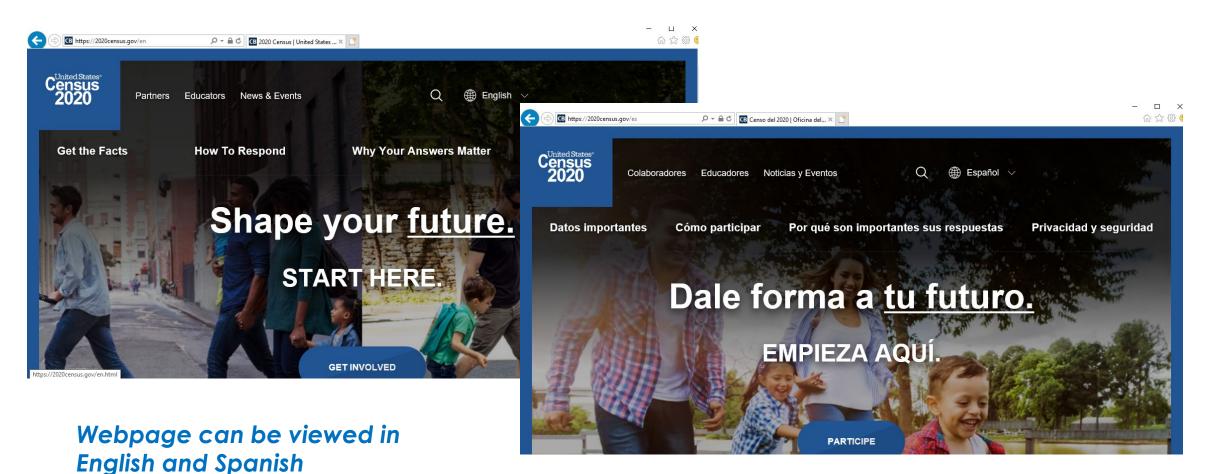
Black/African American



Asian American

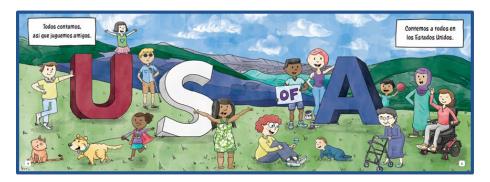


2020Census.gov





Statistics in Schools













Public Relations and Events















Director Dillingham stopped by Wade Park Elementary School. During his visit, he met with the student ambassadors and read Everyone Counts to a classroom of kindergarteners. #2020Census #Cleveland



12:18 PM - Feb 21, 2020 - Twitter for iPhone







Promotional & Outreach Materials

English and Spanish Speaking Outreach Materials and Promotional Items











National Partnerships Program

Use strategic national partnerships to increase public trust, awareness, and support of the Census Bureau's mission to accurately measure the nation's population and economy



Sponsorship and Promotions



Message and Brand **Awareness**



Activities and Events



Social and Digital Engagement



Increase Response Rates



Data Use and Feedback



Policy/Advocacy

Community Partnership and Engagement Program (CPEP)

Enrolled community partners to increase decennial participation of those who are less likely to respond or are often missed

- <u>Educate</u> people about the 2020 Census and foster cooperation with enumerators
- <u>Encourage</u> community partners to motivate people to self-respond
- Engage grass roots organizations to reach out to hard-to-count groups and those who are not motivated to respond to the national campaign





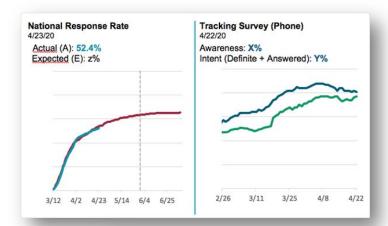
What happened on March 2020?



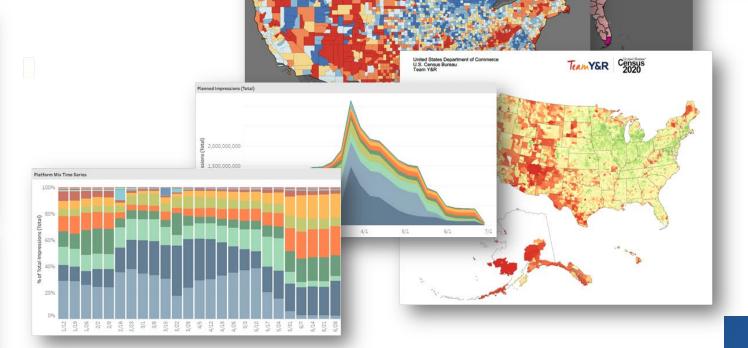
Data-Driven Campaign Optimization

 Campaign optimization team evaluates daily tract-level response rates, tracking survey results, and other data sources to evaluate campaign performance.

 Data scientists use interactive dashboards and custom analyses to uncover issues and inform decisions.



Segment ⁴	RR	Projected	% of OHU
Main Street Middle Responsive Suburbia Country Roads Downtown Dynamic Multicultural Mosaic Rural Delta & Urb. Enclaves Sparse Spaces Student & Mil. Communities No ACS Mail Out		ctual vs. Proj Response Judience Seg	Ву



Creative Developed Post-COVID-19















Media channel and strategy has also adapted to the COVID-19 media environment

- Shifting media weights in traditional dayparts as people have been viewing more news, early morning, late night, and entertainment programming
- Adjusting digital media mix as people have been consuming more digital news, streaming audio, interacting on social networks, and using more apps on their mobile devices
- Increased weight in Free Episode Player (FEP) platforms such as Hulu and major TV networks
- Launching digital out-of-home placements specifically at grocery and convenience stores, gas stations, and other locations still open while stay at home orders are in place
- Implementing innovative media placements, such as flyers on pizza boxes and other carry out dining food, to leverage the changing consumer behavior due to COVID-19
- Executing media placements during virtual events, such as athome concerts and iHeartMedia Commencement, which have taken the place of live events
- Leveraging influencers and trusted voices to carry Census messaging to those audiences who are historically hard to count





(iHeart MEDIA



The paid media campaign has expanded to support at least 45 of the 59 languages included in the 2020 Census expanded language program

Core ICC Languages: Paid + ISR + CQA	2020 Census Expanded Language Program Supported with language guides and videos at 2020census.gov/languages					
Spanish	Italian	Khmer	Tamil	Croatian		
Chinese	Farsi	Nepali	Navajo	Bulgarian		
Vietnamese	German	Urdu	Hungarian	Twi		
Korean	Armenian	Romanian	Hebrew	Lithuanian		
Russian	Hindi	Telugu	Malayalam	Yoruba		
Arabic	Ukrainian	Burmese	Swahili	Czech		
Tagalog	Bengali	Punjabi	Yiddish	Igbo		
Polish	Greek	Lao	Indonesian	Marathi		
French	Amharic	Hmong	Serbian	Sinhala		
Haitian Creole	Somali	Albanian	Tigrinya	Slovak		
Portuguese	Thai	Turkish	Ilocano	American Sign Language		
Japanese	Gujarati	Bosnian	Dutch			
Now supported by paid search, digital, or print advertising						

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Partnerships Changes

- Secured **1,064 national participating organizations** as of Sept. 25, 2020. More than 446,000 national and community partnership events were held as of August 2020.
- Created hundreds of downloadable and printable materials for partners to use in various languages on the 2020 Census website—including fact sheets, posters, social media toolkits and more.
- Shared information, resources and operational updates with partners via an email list with nearly 80,000 subscribers.

Examples of Partner Engagement:

- Sesame Workshop created a PSA with characters The Count, Elmo and Rosita to remind households to count kids in the census. They also created a 2020 Census toolkit and sent characters to a Census Bureau event focused on counting young children.
- United Way Worldwide gave census promotional items to food bank clients.
- Uber sent an email reminder in both English and Spanish to 46.7 million riders and drivers as well as Uber Eats customers and employees encouraging them to complete the census online.
- NASCAR sent an email to its subscribers encouraging fans to respond to the census.
- Walmart ran the Census Bureau's "Recovery" ad on its TV display walls in stores.
- The Asian Pacific American Labor Alliance hosted a virtual dance party promoting census response.
- Ring coordinated 2020 Census push notifications through its app, Neighbors.

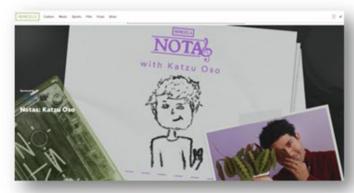




July Push Influencer Content















ESO Strategy Overview



Media Materials

- Developed 145 city profiles and custom pitches, and pitch templates to notify local media about data related to trends in response rates.
- Wrote a set of drop-in articles for direct distribution to media and partners.



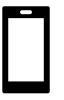
Local Coordination

- Coordinated with Regions to establish media targets, identify appropriate spokespersons, and synchronize pitching.
- Supported tie-ins with select cities/regions' existing campaigns.
- Supported virtual Wonderama concert series.



Earned Media

- Conducted 270 English and Spanish radio/television interviews with Census spokespeople over a period of four weeks across 143 high-priority markets.
- Conducted 23 virtual media briefings for multicultural outlets.
- Placed coverage in major regional, local, and hyperlocal media outlets.
- Amplified 21 Trusted Voices videos and radio spots.



Social Media

- Created local content for partners to post on their own channels.
- Created six regionspecific toolkits.





Q&A

For additional information

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