

# Good practice examples of the application of the Espoo Convention to the nuclear energy-related activities - Hungary

Zsuzsanna Pocsai, PhD
EIA/SEA expert, Member of the Implementation Committee
Ministry of Agriculture, Hungary, Budapest
Department of Environmental Protection

zsuzsanna.pocsai@fm.gov.hu



Paks II NPP environmental licensing – trb EIA

 National Programme of Hungary on spent fuel and radioactive waste management – trb SEA



#### **EIA legal transposition in Hungary**

Convention on Environmental Impact Assessment in a Transboundary Context

• **Directive** 2011/92/EU of the European Parliament and of the Council of 13 December 2011 on the assessment of the effects of certain public and private projects on the environment

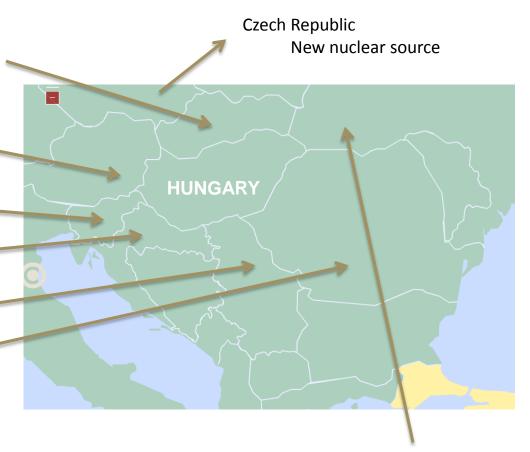


 Governmental Decree No. 314/2005 (XII.25.) regarding the procedures of environmental impact assessment and the single procedure of authorization of utilization of the environment



#### Selected transboundary EIA experiences of HU

- Slovak Republic
  - Bohunice NPP construction
  - Road contruction
- Austria
  - Road construction, development
  - Waste incinerator
- Slovenia
  - Oil pipeline
- Croatia
  - Road, railway construction
- Serbia
  - Thermal power plant
  - Railway development
- Romania
  - Waste incinerator
  - Gold mine



- Ukraine
  - Lifetime extension of NPP



### Paks II NPP environmental licensing

- Screening/scoping
  - 2013 spring
    - All neighbours and all EU MS + CH were invited to participate
    - 30 notifications sent only 11 replies



#### **Documentation**

- Full version of Environmental Impact Study
  - HU, EN, DE
- Non -echnical summary
  - HU, EN, SK, UA, RO, SRB, HR, SI, CZ, GR
- Transboundary chapter
  - HU, EN, SK, UA, RO, SRB, HR, SI, CZ, GR
- Supplementary documentation required by the environmental authority during the procedure
  - HU, EN, SK, UA, RO, SRB, HR, SI, CZ, GR
- 1 set of documentation 2000 < pages</li>
- All translations arranged by the proponent



#### Paks II NPP environmental licensing (cont)

- EIA
  - Domestic 2015 late spring
  - Transboundary phase summer 2015
    - With only those countries who indicated their interest to participate
      - All neighbours (AT, SK, UA, RO, SRB, HR, SI) + DE, CZ, MT, GR
        - → 11 countries
  - Public hearings/expert consultations Sept-Nov 2015



#### Public hearings/expert consultations

- 21 Sept 2015, Osijek, HR
- 23 Sept, 2015, Vienna, AT
  - 10< hrs, 100 participants</li>
- 28 Sept, 2015, Oradea, RO
- 29 Sept, 2015, Timsoara, RO
- 7 oct, 2015, Kiev, UA
  - 8 hrs
- 12 Oct, 2015, Ljubljana, SI
  - Morning, 25 participants, 1 question, 1.5 hrs
- 14 Oct, 2015, Bucharest, RO
- 20-21 Oct, 2015, Munich, DE
  - 12 hrs + cont. the day after 5 hrs, 100< questions</li>
- 5 Nov, 2015, Beograd, SRB

- 3 Sep 2015, Budapest (cons. with HR)
- 24 Sept 2015, Vienna, AT
  - 8< hrs
- –
- –
- 8 Oct, 2015, Kiev, UA
  - 4 hrs
- 12 Oct, 2015, Ljubljana, SI
  - Afernoon, 4 hrs
- 15 Oct, 2015, Bucharest, RO
- 21 Oct, 2015, Munich, DE
  - 8 hrs
- 5 Nov, 2015, Beograd, SRB



#### **Commenting period**

- Legislation 30 days
  - HU did not want to be exclude anybody, therefore
  - since publishing the EIA documentation until end of the public hearing in a certain Party
- Way of commenting
  - Oral questions
  - Written questions
    - Email (dedicated to only Paks II public participation)
      - 6.000 < comments, questions</li>
      - Abuse 28.000< identical letters from different sources, spam to block the procedure
    - Post to AP contact point → forwarded to PoO



#### Closing the procedure

- Official standpoints of the AP
  - After each Party's public hearing and expert consultations
  - Finalised by spring 2016
- Decision issued Dec 2016
  - Challenged in court
- Final decision April 2017



Paks II NPP environmental licensing – trb EIA

 National Programme of Hungary on spent fuel and radioactive waste management – trb SEA



#### **SEA legal transposition in Hungary**

 Protocol on Strategic Environmental Assessment to the Convention on Environmental Impact Assessment in a Transboundary Context



 Directive Directive 2001/42/EC on the assessment of the effects of certain plans and programmes on the environment



Governmental Decree No. 2/2005 (XII.25.) on the environmental assessment of certain plans and programmes



#### Selective transboundary SEA experiences of HU

- Slovak Republic
  - Transport development strategy of Bratislava
  - SK energy strategy
  - SK infrastructure development strategy
  - Transport Operational Programme
- Slovenia
  - Transport strategy
- Croatia
  - Transport development strategy
  - Water management plan
  - River control strategy
- Serbia
  - Water management plan
  - Water transport strategy
- Romania
  - Transport development strategy





# National Programme of Hungary on spent fuel and radioactive waste management

- 1st ever trb SEA case of HU as PoO
- Developer decided to carry out an SEA procedure
  - AT proactively asked its participation in the procedure months before the procedure even started
    - →eventually trb SEA procedure
- →Notification sent to all 7 neighbouring countries in April 2016



#### **Necessary documentation for effective PP in SEA**

- Full version of the Environmetal Report
  - DE, SK, UA, RO, SRB, HR, SI, EN, HU
- Draft of the national programme
  - EN, DE, HU
- Detailed non-technical summary of the programme
  - DE, SK, UA, RO, SRB, HR, SI, EN, HU
- Developer arranged all translations
  - 1500< page translation</li>



#### Consultations, commenting

- 3 Parties asked their participation
  - AT, SK, RO
- Only written consultations, no request for face-toface consultation
  - between April-Aug 2016
- Via email/letter
  - directly to AP's contact point, who summarised and sent to PoO (~HU)



#### **Lessons learned**

- Instruments which facilitate the PP are welcome
  - dedicated email address, translated documents, transparency etc.
- documentation AP's national language
  - facilitates the procedure
  - more expensive for the developer
- documentation is available only in English
  - slower procedure, translation is needed in order to involve the public as legally requested
  - less expensive to the developer, however enormous burden to the AP
- → Common practice between our neighbouring countries
  If HU PoO → always arranges the translation to the national languages of APs
  If HU AP → expects the national translation in order to start an effective PP



#### Effective public participation

- Early notification
- Full documentation
- Free access to the information
- Reasonable time for commenting
- Easy way to send comments
- Inclusive rather than exclusive approach
- Public hearings with proper interpretation at the territory of the AP
- Expert consultations



## Thank you for your attention!

