







Developing legislative framework for the environmental impact assessment and strategic environmental assessment in line with the UNECE Espoo Convention and its Protocol on SEA in Belarus

Training workshops and drafting sessions









19-22 September 2016 Meeting Report









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Background

In July 2016, Belarus adopted the new law on environmental expertise (EE), strategic environmental assessment (SEA) and environmental impact assessment (EIA) (the Law) that should come into force in January 2016. The law provided an enhanced legislative framework to the national environmental assessment system. However, due to the national legislative technique the Law inherited several major shortcomings vis-à-vis the UNECE Convention on Environmental Impact Assessment in a Transboundary Context (Espoo Convention) and its Protocol on Strategic Environmental Assessment (Protocol on SEA). To address these deficiencies, the Ministry intended to draw up the secondary legislation on EIA and SEA in compliance with the Convention and the Protocol. To this end, it requested the UNECE secretariat to the two treaties to provide, in the framework of the EU funded programme 'Greening Economies in Eastern Neighbourhood' (EaP GREEN), a legislative advice and capacity building for a national drafting group that was established to prepare the secondary legislation.

In response to this request the following activities were carried out by the UNECE in cooperation with the Ministry and the UNDP office in Belarus:

- (a) An in-depth training on EIA on 19 September 2016
- (b) An in-deapth training on SEA on 20 September 2016
- (c) A drafting group meeting on EIA on 21 September 2016
- (d) A drafting group meeting on SEA on 22 September 2016

During this series of events the members of the drafting group and the selected national stockholders improved their understanding and knowledge of the requirements of the Espoo Convention and its Protocol as well as of the relevant EU legislation. They discussed how to transpose the requirements into the national EIA and SEA schemes of Belarus through the secondary legislation, and produced the structure and main element of the secondary legislation on EIA and SEA.

This report provides proceeding and conclusions of the events. The programme is presented in the Annex I, the lists of the participants in the Annex II, Evaluation report is provided in the Annex III.

Proceedings of the events

19 September: Training workshop: Environmental Impact Assessment according to the Convention on Environmental Impact Assessment in a Transboundary Context

The aim of this workshop was to increase participants' understanding of the requirements of the Espoo Convention and to identify the elements of the EIA system set up by the Law that are to be enhanced to fully comply with the Convention. The workshop was attended by 14 representatives from the Ministry, subordinate institutes under the Ministry responsible for the quality control of the EIA documentation, the developers of the EIA documentation and civil society.

Mr. Vasily Kovalenko, the Deputy head of state ecological expertise department of the Ministry of Natural Resources and Environmental Protection of the Republic of Belarus welcomed the participants of the meeting. He informed the participants about the reforms of the national environmental









assessment system to harmonize it with the international standards¹ carried out by Belarus since late 2014. He reported that following these reforms Belarus adopted the Law on EE, SEA, and EIA in July 2016 and was currently drafting the EE and EIA implementing regulations that are due for the adoption by the Government of Belarus in January 2016. He further invited the participants to actively participate in the workshop and express their views as to the main elements to be covered by the EIA regulation.

Ms. Marina Borovko, from UNDP office in Belarus, presented the main activities carried out to support Belarus in reforming its environmental assessment system by the UNECE and UNDP office in Belarus under the EU Programme EaP GREEN, including:

- Review of the EIA and SEA legislative framework (2013-2014);
- Training workshops on SEA in Gomel, Grodno and Brest (October 2013);
- Pilot project between Belarus and Ukraine on post-project analysis under the UNECE Espoo Convention (April 2013 April 2014);
- Support to drafting the Law on EE, EIA and SEA (April October 2015);
- EaP GREEN experience exchange regional events in Minsk (April 2014), in Prague (December 2014) and in Khakheti (November, 2015).

Mr.Kovalenko thanked the UNECE secretariat and the EU for the assistance provided to the country under the EaP GREEN programme. He stressed that the workshops are essential for building national capacities in and improving procedures for carrying out the transboundary EIA procedures in line with the international standards.



Mr. Jerzy Jendroska, the legal consultant to the UNECE, introduced the international legal framework of environmental assessment, including provisions of the Espoo Convention, the Protocol on SEA and EU EIA and SEA Directives. He highlighted the role of the Espoo Convention in ensuring integration of environmental considerations into development projects by setting up clear and transparent requirements for transboundary EIA procedures. He further presented experiences regarding current legislative reform of environmental impact assessment

systems in the countries of Eastern Europe and the Caucasus.

Mr. Kovalenko introduced the provisions of the Law on EE, EIA and SEA. He highlighted that the Law provides for the transboundary EIA procedure, including consultations with the affected Parties.

¹ International standards for EIA and SEA systems are set out by the Espoo Convention, its Protocol on SEA and the EU EIA and SEA Directives.









He informed that the public participation is ensured by the Law Environmental Protection (last amended in 2007) and relevant subordinate legislation.

Mr. Jendroska presented the EIA elements of an environmental assessment framework in light of the requirements of the Espoo Convention and the EU Directives, including

- (a) List of activities subject to EIA procedure
- (b) Approaches to screening and the role of the authorities
- (c) Scoping methods and the role of the authorities
- (d) EIA Report
- (e) Consultation with the authorities
- (f) Public participation
- (g) Transboundary consultations

The participants further discussed conceptual differences between international legal standards for EIA and OVOS/environmental expertise system as follows:

- (a) Under the international standards the environmental assessment has a procedural legal character and is carried out by the competent decision-making authority. The environmental report is only one of the elements of the assessment and it does not sum up the results of the overall EIA procedure. Notably the report should not include the results of the transboundary consultations and the consultations with the public.
- (b) Under the OVOS/expertiza the legal character of the assessment is substantive. The assessment is carried out by the technical experts and the OVOS report summarizes the results of the assessment, including the transboundary consultations and the consultations with the public;

(c)

public participation procedure under the OVOS/expertiza system has some deficiencies including among others:

- i. Lack of clear procedures for notification and hearings;
- ii. Limited availability of EIA documentation;
- iii. Inadequate responsibility of the authorities (e.g. public participation is usually a sole responsibility of the developer);
- iv. Lack of the procedures to ensure that the results of the consultations are dully taken into account in the final decision.

Further, the OVOS/expertiza procedure does not provide a clear definition of the final decision for the purposes of the transboundary EIA procedure. It lacks clear requirement for the final decision to take into account the outcomes of OVOS and does not specify whether the final decision should sets out environmental conditions for authorizing the project. Finally, under the OVOS/expertize procedure there are no requirement as to informing the public and the affected Party about the final decision.

Mr. Jendroska pointed that if not addressed the remaining gaps between the Law on EE, SEA and EIA of Belarus and the Espoo Convention may lead to repeated cases at Implementation Committee and Aarhus Compliance Committee.









He further carried out several practical exercises to present the benefits of the EIA procedure per the international standards and provided clarifications to the participants

regarding:

- the thresholds of the activities that are subject of EIA as per the Annex I of the Convention and the EU EIA Directive the methodologies for calculating such thresholds at the national level;
- criteria and methodologies for identification of significance of the environmental impact under the screening procedure of the EIA Directive;
- the certification system for the EIA and SEA consultants in some EU countries;
- EIA related cases considered by the International Court of Justice (ICJ) and the status of the ICJ decisions.

The participants further discussed the necessary elements to be included into the EIA and EE regulations including those that ensure proper conditions for public participation and consultations with the affected Parties.

At the end of the workshop Mr. Kovalenko thanked Mr. Jendroska for his inputs and informed the participants that the Ministry would continue working on the draft regualtions taking into account the information obtained during the day and the experience of the transboudary procedure with Lithuania carried out for Ostrovets Power Station.

20 September: Training workshop: Transposition of the provisions of the UNECE Protocol on SEA into the national legislation

The aim of the workshop was to present the main requirements of the Protocol on SEA, provide assessment of the new Law via-a-vis the Protocol and discuss relevant elements to be included into the new regulation on SEA.

Twenty one representative of the authorities responsible for economic development, urban planning, agriculture, forestry, transport, and environmental authorities took part at the event.

Ms. Nadezhda Zdanevich, from the Ministry of Natural Resources and Environmental Protection of the Republic of Belarus, welcomed the participants. She emphasized that according to the new Law certain plans, programmes and other strategic documents should become a subject of the strategic environmental assessment – an instrument that ensures incorporation of the environmental considerations into the development planning. Ms. Zdanevich informed that the Law sets a legal framework on SEA. The regulation on SEA that had being drawn up by the Ministry would provide a step-by-step procedure. They would come into force in January 2017. In spring – summer 2017, specific guidance documents would be developed to further clarify the roles and responsibilities of the environmental and sectoral authorities in SEA, further elaborate on the SEA steps and the planning process, and present necessary templates.









Ms. Zdanevich presented the SEA Protocol, including the field of application and SEA steps: screening, scoping, preparation of environmental consultations report, with environmental and health authorities public, transboundary and the consultations, and considering the results of SEA and the consultations. She stressed that Belarus was striving to ensure close alignment of the national SEA system with the UNECE Protocol on SEA through regulation on SEA and the Guidance.



Finally, Ms. Zdanevich thanked the UNECE and the EU for the legal and technical assistance under the EaP GREEN programme.

Mr. Jendroska presented the international legal framework of environmental assessments and conceptual differences between SEA and OVOS/environmental expertise system. The traditional OVOS/environmental expertise systems do not correspond well with the international standards for SEA and do not allow for effective implementation of the Protocol on SEA. These systems are conceptually different. Environmental assessment under the OVOS system is focused on compliance with national technical environmental standards, while issues not clearly regulated by standards are outside the scope of assessment. Environmental assessment under the SEA system has a preventive nature, and requires consideration of significant impacts (even if those are not included in national environmental standards), as well as the development of alternatives and mitigation measures. In addition, the environmental assessment of plans and programmes under the OVOS/SEE system is implemented by environmental authorities. In contrast, SEA is implemented by the sectoral authorities responsible for the development of the plan or programme in question². Further OVOS/environmental expertise systems do not reflect relevant procedural aspects of the SEA under the Protocol.

Further Mr. Jendroska clarified the following provisions under the protocol and the EU SEA Directive:

- General provisions and definitions
- Field of application of SEA and screening
- Scoping and the role of the environmental and health authorities
- Environmental report, its quality control, and the role of the environmental and health authorities
- Consultations with the relevant environment and health authorities
- Public participation
- Transboundary consultations with affected Parties

² UNECE: Practical Guidance on reforming legal and institutional structures with regard to the application of the strategic environmental assessment (SEA) procedure in accordance with the UNECE Protocol on SEA (2016)











- Incorporating the results of SEA procedures into final project and strategic documents and final development decisions

The presentations were accompanied by the practical exercises to allow the participants to reflect on the gaps in the existing Law and how to address those in the national SEA regulation and the Guidelines.

The participants had a number of questions that were clarified by various as follows:

1) Practical application of SEA in Belarus

Ms. Elena Laevskaya, UNECE legal expert, recalled 2009 SEA pilot projects carried out by the Ministry with the support from UNDP office in Belarus such as SEA for the National Tourism Strategy. She further explained that currently, Belarus should develop its national SEA practice. She stated that SEA was most efficient when prepared in parallel with the planning process. In case SEA was conducted after a plan/programme had been developed, the planning authority should be ready to incorporate SEA results into the document in question. She also clarified that the SEA team should consist from numerous experts that possess various expertise depending on the topic of the plan/programme and prioritization of the topics under the SEA scoping stage.

2) Field of application of SEA and the screening procedure

Laevskaya clarified that as per international standards a few plans and programs do not require SEA, including minor modifications of already adopted plans/programmes and plans/programmes for small areas at local level. The Protocol on SEA requires to apply a screening procedure to identify significance of impact of such plans/programmes. Participants agreed that screening could be more cost efficient for authorities than the 'all inclusive' approach. They took note that screening criteria should be developed to help determining significance of the environmental impact and suggested Belarus to be more specific about the screening procedure under the SEA regulation.

3) Scoping and the role of the environmental and health authorities

The Ministry of Natural Resources clarified provisions of the new Law regarding the role of the environmental authorities in verifying the quality of SEA report. They emphasized that under the Law the environmental authorities were required to take part in consultations on SEA report and to ensure public participation. More details would be provided under the SEA regulation.

The participants discussed the additional administrative burden that was associated with the new SEA procedure and suggested that a most efficient scheme should be developed under the SEA regulation.

Further they deliberated over the need for clear methodologies/guidance on carrying out environmental impact assessment for various sectors. They also took note that Belarus already had a good methodological base for environmental impact assessment. It should be considered when developing the guidance/methodologies.

They further noted that the Law does not require involvement of the health authorities in SEA. The Ministry referred to the exiting sanitary standards as a chosen approach to consider impacts of human health of proposed plans/programmes.









4) Incorporating the results of SEA procedures into final strategic documents and final development decisions (Jerzy Jendroska, UNECE Consultant)

The participants observed that the Law does not provide specific details on how to incorporate the results of SEA procedure into the final strategic document as well as into the final development decisions. They were particularly concerned about ways to address the public comments and a number of public participation meetings that should be conducted at the national and local levels. Some suggested to establish working commissions to regulate public participation, consultations with the environmental authorities and the transboundary consultations. The working commissions would also consider how to take into account the results of these processes.

The meeting was concluded by Mr. Zdanevich who thanks the participants and the experts for their valuable contributions during the workshop.

21 September: Working session of the drafting group to develop a regulation on SEA in line with the provisions of the Protocol on SEA



This was a small group exercise that involved four participants from the Ministry of Nature protection, two UNECE legal experts and a representative from the UNECE secretariat.

The participants addressed the following key issues and took some preliminary decisions (in italic) as follows:

1. How to overcome the problems with the conceptual misunderstanding of SEA process?

All the differences could not be addressed as the Law is already adopted. Belarus is not a Party to the Protocol yet. The SEA regulation will incorporate the SEA steps, including consultations and public participation, but Belarus will not at this stage engage the health authorities in SEA process. The latter would require amendments to the Law.

2. The field of application of the Law does not cover a number of sectors, like telecommunications.

Belarus is not a Party to the Protocol yet. As this sector is not regulated under the Law it cannot be included into the regulation. This issue can only be addressed after Belarus joins the Protocol.









2. There is no screening procedure for minor modifications as well as the law does not provide the reference to the screening criteria.

Participants prepared a drafting suggestion for addressing is issue based on the drafts prepared by Mr. Jendroska in advance of the meeting and the Annex III of the Protocol.

3. Health authorities: coordination.

See item 1 above.

4. There is no definition of the impact, but there is definition of "environmental change".

The Ministry will develop a section of the general provisions that will include the missing definition.

5. Public discussion: the ability to comment on and discuss the draft project plan and SEA report.

The public participation procedure is provided by the Law on environmental protection of Belarus and the regulation on public participation. The Ministry will consider developing a specific procedure on public participation under SEA referring also to the Law on environmental protection, but due to the national legal techniques the procedure in the law cannot be detailed.

6. Making the final decision by planning authorities, considering public opinion, the reasons and rationale which the decision is based on.

Mr. Jendroska provided drafting suggestions based on the Polish Law on EIA and SEA. The suggestion included a proposal to issue a document like the 'statement of reasons' and make it available to the public and other stakeholders. The suggestion will be considered by the Ministry when drafting the regulation.

7. Publication of information about the decision made by public and planning authorities.

The suggestion will be considered by the Ministry when drafting the regulation.

8. Monitoring of the implementation of the plans and programmes and their significant environmental consequences.

The participants referred to the Annex article 12 the Protocol and the existing practice in preparing SEA in various European countries. They recalled the results of the monitoring undertaken shall be made available, in accordance with national legislation, to the environmental and health authorities and to the public. Mr. Jenrsoska also referred to the Polish Law on EIA and SEA as a possible help for drafting text of the Belarus SEA regulation.

9. Transboundary consultations

Participants agreed that this SEA step should be clearly described in the regulation. The examples of Georgian and Polish Law were provided to the Ministry for further elaboration of this article of the regulation.

It was left to the Ministry to decide on the criteria for selecting consultants to carry out SEA. Example of Georgian draft law was provided.









22 September Working session of the drafting group to amend the EIA regulation in line with the Espoo Convention

The second small group exercise involved four participants from the Ministry of Nature protection, one UNECE legal experts and one representative from the UNECE secretariat. They took the previous EIA regulation as a basis to develop a new one.

The participants clarified and enhanced texts for the following items:

- Ensuring that the government authorities (responsible for the development project) are aware of and understand transboundary procedures;
- 2. Improving the notification procedure under the current EIA regulation;
- 3. Ensuring that when adopting the final decision, the results of the assessment, the documentation, EIA report, transboundary arrangements and consultations should be taken into account;
- 4. Clarification of the term 'final decision' for the purposes of the transboundary procedure and 'development consent'; Ensuring that an affected party is informed when the development consent is issued by the Party of origin;
- 5. Clarification of the information that should be included into the conclusion of the environmental expertise.
- 6. Clarification of the information that should be available to the public under the the Convention Article 3, paragraph 8 (The public should have the opportunity to discuss not only the project, but the plans and pre-project documentation. Similar concepts are provided by the public participation procedure under the Protocol on SEA. The public should have an opportunity to comment on the project expediency at the level of project plans. According to the Convention and the EU EIA Directive the public should participant in decision-making process, not only in preparation of an EIA report).
- 7. Involvement of the public: Who has the right? (paragraph 44 in the Regulation on public participation). Should some provisions of the regulation on public participation be changed or clarified?

At the end of the day the participants agreed a schedule for joint development of the regulations on SEA and EIA as presented below:

October 4 2016 (COB)— The Ministry send to Mr. Jendroska and the UNECE secretariat draft regulations on EIA and SEA prepared by N. Zdanevich, V. Kovalenko, E. Lagatskaya.

October 6 2016 (COB) - Jerzy Jendroska provides his comments, in case of received e-mail October 4.











By the end of October the Ministry sends to Mr. Jendroska and the Secreatariat the next version of the regulations and Mr. Jendroska will provide his comments within a week.









Annex I. Programme

Developing legislative framework for the environmental impact assessment and strategic environmental assessment in line with the UNECE Espoo Convention and its Protocol on SEA in Belarus

Training workshops and drafting sessions

Address: 19 - 22 September, <u>Renaissance Minsk Hotel</u>, <u>Dzerzhinsky Avenue 1 E, Minsk</u>, the Republic of Belarus, 2016

Day 1: 19 September

Training workshop on Environmental Impact Assessment according to the Convention on Environmental Impact Assessment in a Transboundary Context (Espoo Convention)

Target group: environmental authorities, research institutes and project developers

Facilitated by Mr. Andriy Shakhemirov, Head of the Department of the State Ecological, Ministry of Natural Resources and Environmental Protection of the Republic of Belarus

9:30 - 10:00	Registration of Participants	
10:00 - 10:15	Opening of the Meeting and aims of the seminar	
10:15 – 10-30	Presentation of Participants	
	Facilitated by Mr. Andriy Shakhemirov	
10.30 – 10:45	Presentation: Technical advice and capacity-building activities to support the implementation of the Espoo Convention and its Protocol on SEA carried out in the framework of the EU Programme 'Greening Economies in the European Neightbourhood' (EaP GREEN) Nadezhda Zdanevich, Ministry of Natural Resources and	
10:45 – 11:15	Presentation: Introduction to the international legal framework of environmental assessment, role of the UNECE Convention on Environmental Impact Assessment in a Transboundary Context (Espoo Convention) and experiences regarding current legislative reform of environmental impact assessment systems in the countries of Eastern Europe and the Caucasus	
	Jerzy Jendroska, consultant to the UNECE Secretariat to the Espoo	

Convention









11:15 – 11:30 Presentation: Existing environmental assessment framework in the Republic of Belarus

Andrei Shakhemirov, Head of the Department of the state Ecological, Ministry of Natural Resources and Environmental Protection of the Republic of Belarus

11:30 – 12:00 Coffee break

12:00 – 12:30 Presentation and practical exercise: Conceptual differences between international legal standards for EIA and OVOS/environmental expertise system

Jerzy Jendroska, consultant to the UNECE Secretariat to the Espoo Convention

12:30 – 13:00 Presentation: Place of EIA in development control and the role of authorities and other actors according to the acknowledged international practice

Jerzy Je<mark>ndroska, consultant</mark> to the UNECE Secretariat to the Espool

Exercise

13:00 – 14:00 Lunch

15:15 - 16:00

14:00 – 15:15 Presentation and practical exercise: : EIA elements of an environmental assessment framework in light of the requirements of the Espoo Convention and other international standards

- List of activities subject to EIA procedure
- Approaches to screening and the role of the authorities
- Scoping methods and the role of the authorities
- EIA Report

Jerzy Jendroska, consultant to the UNECE Secretariat to the Espoo Convention

Presentation and practical exercise: EIA elements of an environmental assessment framework in light of the requirements of the Espoo Convention and other international standards

- Consultation with the authorities
- Public participation

Jerzy Jendroska, consultant to the UNECE Secretariat to the Espoo Convention

16:00 – 16:45 Presentation and practical exercise: Transboundary consultations – in light of the requirements of the Espoo Convention and experience of its Implementation Committee









Jerzy Jendroska, consultant to the UNECE Secretariat to the Espoo Convention

Coffee break will be served during the practical exercise

16:45 – 17:00 Presentation Incorporation of the results of EIA into the final decision

Jerzy Jendroska, consultant to the UNECE Secretariat to the Espoo Convention

17:00-17:45 Discussion (coffee will be served during the discussion)

How to ensure compliance with international obligations within EIA framework in Belarus? What should be the role of EIA report? How to incorporate the results of the consultations with the national authorities and results of the public participation into the final decision?

Na<mark>dezhda Zd</mark>anevich, Ministry of Natural Resources and Env<mark>ironmental Prote</mark>ction of the Republic of Belarus

17.45 - 18.00 The way forward to align the existing legal framework of Belarus with the Espoo Convention

Conclusions and closure of the day

Mr. Andriy Shakh<mark>emirov, He</mark>ad of the Department of the State Ecological, Ministry of Natural Resources and Environmental Protection of the Republic of Belarus









Day 2: 20 September

Training workshop: Transposition of the provisions of the UNECE Protocol on SEA into the national legislation

For the representatives of the authorities responsible for economic development, urban planning, agriculture, forestry, transport, energy and environmental authorities Facilitated by Mr. Jerzy Jendroska, Legal consultants to UNECE

9:30 - 10:00	Registration of Participants			
10:00 – 10:15	Opening of the Meeting, aims of the participants	e seminar and introduction of		
	Speakers:			
	Mr. Andriy Shakhemirov, Head of the Ecological, Ministry of Natural Reson Protection of the Republic of Belarus	irces an <mark>d Environme</mark> ntal		
10:15 – 10:45	Introduction to the Protocol on Strategic Environmental Assessment and its benefits			
	Nadezhda Zdanevich, Ministry of Natural Resources and Environmental Protection of the Republic of Belarus Introduction to the international legal framework of environmental assessments and conceptual differences between SEA and OVOS/environmental expertise system Jerzy Jendroska, consultant to the UNECE Secretariat to the Espoo Convention			
	Discussion			
10:45 – 11:40	Working session I: General provisio	ns and definitions		
11:40 – 12:00	Coffee break			
12:00 – 12:30	Working session II: Field of application of SEA (screening)			
	Group work			
12:30 – 13:00	Working session III: Scoping and the role of the environmental and health authorities			
	Group work			
13:00 – 14:00	Lunch			









14:00 – 15:00		Working session IV: Environmental report, its quality control, and the		
		role of the environmental and health authorities		
15:00 – 16:00		Working session V: Consultations with the relevant environment and health authorities		
16:00 – 16:20		Coffee break		
16:20 – 16:50		Working session VI: Public participation		
16:50 – 17:20		Working session VI: Transboundary consultations with affected Parties		
17:20 – 17:40		Presentation: Incorporating the results of SEA procedures into final project and strategic documents and final development decisions		
		Jerzy Jendroska, UNECE Consultant		
		Discussion		
17:40 – 18:00		Final discussion and reflections on environmental assessment system in the Republic of Belarus in light of international obligations		
		M <mark>oder</mark> ated by Nadezhda Zdanevich		
18:00		Closure of the meeting		
Day 3: September 09:30 – 17:30	21	Working session of the drafting group to amend the EIA regulation in line with the Espoo Convention		
		Target group: representatives of the Ministry of Natural Resources and Environmental Protection responsible for amending the regulation on OVOS.		
Day 4: September	22	Working session of the drafting group to develop a regulation on SEA in line with the provisions of the Protocol on SEA		
09:30 – 17:30		Target group: representatives of the Ministry of Natural Resources and Environmental Protection responsible for development of the regulation on SEA.		









Annex II. List of Participants

Developing legislative framework for the environmental impact assessment and strategic environmental assessment in line with the UNECE Espoo Convention and its Protocol on SEA in Belarus

Start Day: Monday, September 19, 2016

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Third Day: Wednesday, September 21, 2016

Participants: 10 Female participants: 6

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End Day: Thursday, September 22, 2016

Participants: 10 Female participants: 4

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Annex 3. Evaluation of the training by the participants

Prepared by Marina Borovko

After analyzing the entire array of evaluation lists received from 44 participants for four days of training workshops, it should be noted that none of the participants were "partially" and "fullt" satisfied with the event. The following are the results of the evaluation of each day of the event, based on the data in excel file transferred from the completed evaluation lists.

1. The results of analyzing the evaluation lists of participants of the training workshop on Environmental Impact Assessment according to the Convention on Environmental Impact Assessment in a Transboundary Context (Espoo Convention), 19.09.2016

The training workshop on Environmental Impact Assessment according to the Convention on Environmental Impact Assessment in a Transboundary Context (Espoo Convention) September 19 was attended by 14 people, who were fully satisfied with the work of the expert Jerzy Jendroska. Only one member of the 14 noted partial satisfaction with the event. Presentations were partially clear and understandable to only two of the 14 participants. 80% of participants noted that handouts were relevant for them and very helpful. At the same time, the opinion of the participants on the relevance of the event was divided into 50% to 50% between "partially relevant" and "very relevant". This distribution is explained by the structure of the participants, for some of whom this training was the repetition and supplement to the previously received knowledge in the field of Environmental Impact Assessment according to the Convention on Environmental Impact Assessment in a Transboundary Context (Espoo Convention). During communication and discussions with the expert Jerzy Jendroska, many participants noted that the workshop was timely and necessary to clarify the questions which were not fully understood. However, these issues need to be clarified before the adoption of the developed normative legal acts, which go together with the Espoo Convention signed by Belarus.

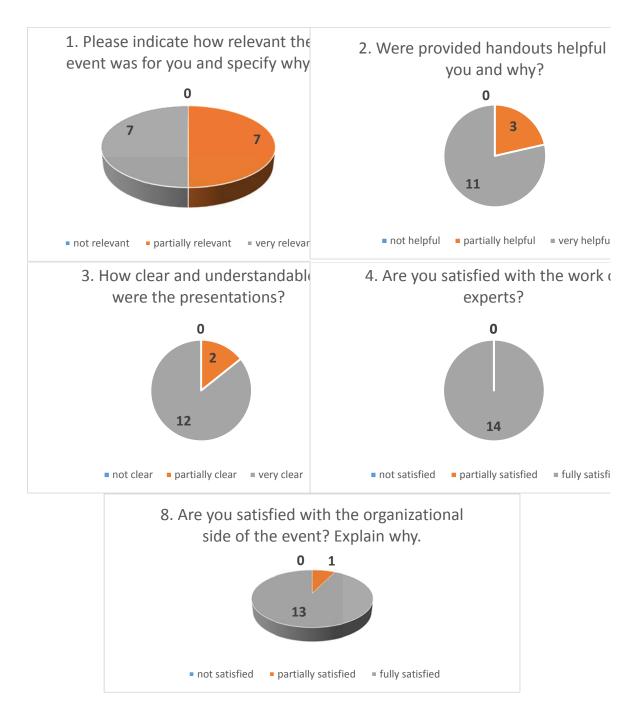
The evaluation results of the first workshop 19.10.2016 are represented in more detail in Figures 1-5.











In recommendations, the participants noted that the most relevant information for them was the following:

• Clarification what the final decision is, the requirements to specialists who conduct EIA, consultations with the public









- Explanation of the difference between the conduct of EIA in the EU and Belarus, the need for public involvement, the quality of EIA preparation
- Examples of the international practice of EIA procedures
- Specific proposals for amendments to existing legislation
- Specific examples of the international practice, differences between EIA and SEA, comparing legislations of different countries, the Belarusian and international legislations
- The experience of the current EIA legislative system in the EU, Eastern Europe, thanks to the examples there is the clarity how things work in the field of the environmental legislation in other countries, the final decision on EIA in Belarus is the final procedure, but EIA in the West is only a part of the procedure

Also, the presentations 1, 2, 7 were highlighted as the most significant in the workshop 19 September.

Answering the question on the necessary support measures for SEA, the participants recommended the financial, expert and advice support for the Belarusian experts. Among requests it is also possible to distinguish the request for training sessions for professionals of various fields and specializations, potentially important for SEA, the development of the Belarusian legal framework for SEA procedure, the development of the special ITA projects in SEA, the development of recommendations on the practice of EIA in the affected country.

It is necessary to start training on these and related topics at schools and universities, if the country wants to have an idea of public opinion, which can come only from educated people, including writing the legal framework.

Participants also noted that specifically for the introduction of SEA procedures according to the UNECE Protocol on SEA in Belarus there is a need to adapt the legal framework, to prepare experts for SEA, to perform pilot SEA projects and to assess the economic impact.

Regarding the recommendations on the organization of the event, participants noted the need to involve more members of the public, businesses, local executive and administrative authorities, the media. It was also proposed to make out in more detail the specific examples of cross-border issues and to consider all the items, including the possible negative aspects. One of the participants proposed to make additional comparisons of existing practices in the Republic of Belarus and European countries emphasizing the key positions.

One participant noted the strange distribution of participants and late received invitation from the Ministry of Natural Resources. The remark about the sequence of presentations in handouts is explained by taste preferences of the participant and does not apply to the facts.





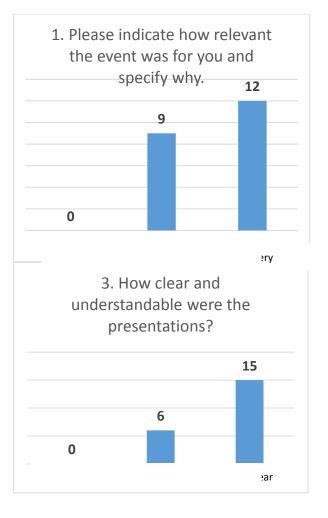


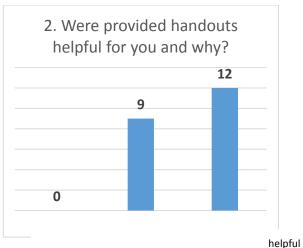


2. The results of analyzing the evaluation lists of participants of the training workshop on transposition of the provisions of the UNECE Protocol on SEA into the national legislation, 20.09.2016

57% of participants noted that the event and received handouts were very relevant for them. 71% of the participants were fully satisfied with the high-quality work of the expert Jerzy Jendroska, information in presentations was clear and understandable to them. 62% of the participants highly appreciated the organization of the event.

Data of evaluation results are shown in Figures 6-10.

















Among the most useful topics participants pointed out the following:

- SEA, including conducting public discussions, the experience of the EU countries, the structure of SEA
- Analyzing the Belarusian experience and practice of public discussions
- Issues of compliance of the Belarusian legislation with the international practice
- The environmental report, the methods of scoping

At the same time, for organizing and carrying out training events for SEA in Belarus, participants noted the development and implementation of pilot projects, the involvement of Minsk City Executive Committee, the analysis of SEA procedures in terms of the developed plan and funding proposals made. It is important to inform the Ministry of Architecture and Construction for developing standard documentation for SEA.

At the country level, participants suggested the following types of support:

- Information (including SEA methodology for different types / kinds of projects)
- Legal, including consultations of international experts
- Assistance in the development of pilot projects, including the town planning documentation

In general, for next events participants recommended:

- To discuss the specific examples of the environmental report, the work of experts, good and bad practices in the countries where SEA was carried out
- To attract the representatives of ministries and departments directly related to the developed documents, who can in the future affect the introduction of amendments and additions
- To use more practical examples and consider the typical errors and negative aspects in the practice of implementing SEA, including examples of pilot projects









On the third day the international experts developed the legislation on SEA in cooperation with the working group of the Ministry of Natural Resources consisting of 5 participants. It should be noted that the working meeting was of problematic nature. Employees of the Ministry of Natural Resources were partially satisfied with the relevance of the event and handouts, as well as partially understood the material presented by the experts. At the same time, 60% of participants noted that they were fully satisfied with the work of the experts and the event organization.

For the representatives of the Ministry of Natural Resources the most useful topics were preliminary assessment, scoping, public participation at the various stages of SEA, SEA methodology in connection with the introduction of a new institution in the Republic of Belarus, public discussion of the draft program and SEA report.

For employees of the Ministry and in general in the Republic of Belarus there is a need for expert and financial support for implementing SEA procedures according to the UNECE Protocol on SEA, as well as technical support in implementing criteria for the evaluation of the environmental components.

It was recommended to consider more concrete issues to improve the organization of events.

On the fourth day the international experts developed the legislation on EIA in cooperation with the working group of the Ministry of Natural Resources consisting of 4 participants. Overall, more than 75% of participants pointed out the high relevance of the event, the high utility of handouts and the high level of professionalism of the experts. Opinions on the usefulness of the presentations were divided into 50% to 50% between "partially clear" and "very clear". Also, all participants noted that all topics were useful. As the support participants needed the clarification of SEA methodology.