UNECE International PPP Center of Excellence

"Developing standards and best practices in PPPs"

Moscow, 21st - 23th October 2013

Attracting Investors for PPP in Core Public Service Sector : the Benefit, Design and Blueprint of a PPP Evaluation Index (PPPEI)

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Why PPPEI?

1 - The Need for PPP

- There is no more debate on the need of PPP: Focus on LDC
- Without massive improvement of public infrastructure services, LDC's have no chance to substantially alleviate poverty and improve economic climate and governance
- Without such massive improvement a part of the development aid and NGO efforts is wasted.
- The massive improvement cannot be financed entirely by the tax budget: the international development aid will not be sufficient
- The remaining gap is huge and equals often several points of GDP
- There is only one option left: to attract private capital, and private promoters to invest and deliver the services: this is the world of PPP.

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Why PPPEI?

2 – Lessons learned during the last two decades

- Public-Private Partnership is not just another contractual venture. It involves two worlds with their own traditions, constraints and standards.
- ☐ The obligation to render a public service to the satisfaction of the end users for decades is quite different from the obligation to perform any long-term commercial contract.
- Outright privatization is not a solution in the core sectors.
- Many PPP projects have become projects in distress due to a misunderstanding of the real constraints and opportunities of the delivery of public infrastructure services in the core sectors.
- An analysis of the projects in distress show that in most cases several of the key conditions for the success of the project in PPP was lacking.

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Why PPPEI?

3 - Identifying and promoting best practices

- Many organizations across the world have designed programs in an attempt to identify and promote best practices.
- However, this task is far from being completed and no global program for exchanging on results and improvements is yet organized.
- This is due inter alia to the particular nature of PPP which is at the cross road of several layers of constraints and opportunities; among others:
 - economics
 - public interest
 - private interest
 - financial and banking
 - contract law v/ company law (what "Partnership" means?)

Why PPPEI?

4 - Promoting best practices through a ranking index

	Contrary to some views, it appears that there are many common issues which could lead to a universal core of best practices for PPP success in several areas such as:
	Planning and prioritization
	□ - Preparation
	- Procurement
	Contract conditions
	Underlying legal principles
	 Investment climate
	 Institutional framework
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How to design a reliable PPPEI?

1 – The need of an appropriate methodology for appraising the useful lessons learned

- Examples of good methodology:
 - Identifying real reference project: example of criteria
 - At least a decade of operation
 - Representative of as many similar projects as possible (sector, countries)
 - A statistical approach providing guaranties of reliability and efficiency for aggregating lessons learnt. Most current statistics on PPP reference around the world are misleading.
- Avoiding hazardous methodology such as:
 - paying too much attention to "pilot projects" or "land-mark projects" not having a sufficient track-record or not based on robust principles deriving from professional benchmarking.
 - paying too much attention to the current requirements of the financial community for PPP.

Blueprint of a PPPEI

(for infrastructure public services)

PPP preparation

Compliance index in LDC: notation and rating

Planning and Preliminary Comprehensive Decision to Prefeasibility Scale 1 to 10 prioritization business case eco-fin. launch scenario

2. PPP procurement

Pre-selection First level of Structured Final Scale 1 to 10 **RFP** Prequalification evaluation exchanges selection (Functional)

PPP contract conditions

Operation and Investment Changing **Business** case **Partnering** Scale 1 to 10 public service conditions conditions reference **ADR** obligations

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Blueprint of a PPPEI

(for infrastructure public services)

PPP underlying legal principles

Compliance index in LDC: notation and rating

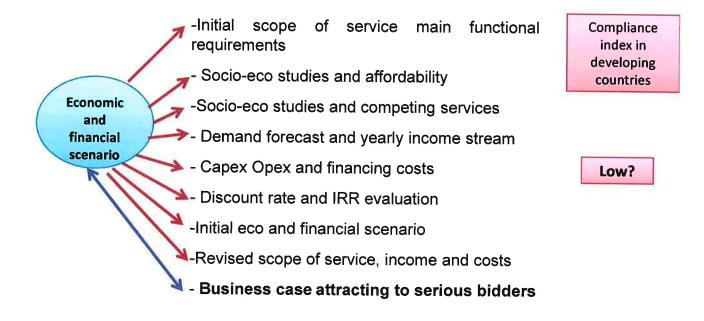
Termination **Particular** Reference to Investment Particular Scale 1 to 10 rights of economic and sovereign climate long compensation project equilibrium rights term rights company

Central level institutions

Project Choice of PPP Governance Planning and Scale 1 to 10 evaluation and outside Promotion Integrity prioritization monitoring organization advisers Efficiency organization organization **Project level institutions** Monitoring Choice of Planning and Procurement Governance Committee outside Scale 1 to 10 prioritization Integrity Committees organization advisers organization organization Efficiency

Blueprint of a PPPRI

- Example of content of a link -



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The way forward PPP Evaluation Index

- The blueprint PPPEI needs to be tested in a range of real situations (such as a particular project in a particular country, either at a design or operational stage)
- ☐ The Index should eventually facilitate the design of best practices and possibly best standards which could play a major role in designing framework laws and procedure for successful pipeline of projects in LDC.
- Any comments/critics are welcomed.

THANK YOU

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