

Using Gender Statistics

A toolkit for training data users

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About this toolkit

This toolkit aims to support statistical systems to increase the understanding and use of gender statistics by government officials and other development practitioners. It has been developed for countries in Eastern Europe, Caucasus and Central Asia¹ and builds on the work to strengthen gender statistics across this region. This toolkit will support gender focal points and others to run training sessions in their respective countries to increase statistical literacy, which should lead to better evidence-based policymaking.

The toolkit consists of:

- short user-friendly descriptions of concepts with practical examples
- PowerPoint presentations that illustrate examples from countries of Eastern Europe,
 Caucasus and Central Asia
- practical exercises for use in the training sessions.

There are multitudes of indicators for monitoring gender equality. The indicators selected for this toolkit relate to the economy, education, health, and power and decision-making and draw on headline indicators selected under each of these topics by the UNECE expert group. This set of indicators draws on other relevant frameworks, such as:

- United Nations global minimum set of gender indicators
- EU indicator framework for the Beijing Platform for Action
- OECD gender equality key data
- Millennium Development Goal (MDG) indicators
- ILO Key Indicators for the Labour Market

¹ Armenia, Azerbaijan, Belarus, Georgia, Kazakhstan, Kyrgyzstan, Republic of Moldova, Russian Federation, Tajikistan, Turkmenistan, Ukraine, Uzbekistan

² UNECE (2015), Indicators of Gender Equality.

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Module 1: Basic skills in statistics

Delving into the world of statistics can be daunting, especially for those not used to working with data or numbers. The increasing availability of statistical information and the growing emphasis on applying them to public policies and programs, means that a basic knowledge of how to access, interpret and use statistical indicators is an essential skill for everyone working on gender and development issues.

Skills for understanding and using statistics

What are the skills needed to understand and use statistics? Often referred to as 'statistical literacy' the skills needed for the informed use of statistics consist of:

- 1. data awareness
- 2. the ability to understand statistical concepts
- 3. the ability to analyse, interpret and evaluate statistical information and
- 4. the ability to communicate statistical information and understandings³

Data awareness

Data awareness involves knowing what types of data are available, how those data are collected and how they can be used, in order to decide if they are appropriate for a particular need. This includes being able to:

- describe the data that is needed including the issue being investigated, the population(s) being examined and the relevant time frames
- know the types of statistics that are produced by the national statistical system and how to access them
- read and understand tables and graphs
- assess the quality of the data and whether it is 'fit for purpose'

Understand statistical concepts

Statistics relies on clear definitions of what is being measured and, as a result, there are multitudes of what statisticians call 'concepts' that are individually identified and defined. A number of these are used regularly throughout this toolkit, the main ones are explained in the next section on 'Key statistics concepts'. It is recommended to become familiar with them before looking at individual indicators to aid understanding and interpretation.

Analyse, interpret and evaluate statistical information

The ability to critically evaluate statistical information, determine appropriate analytical techniques and identify when concepts have been applied without proper statistical foundation are essential to using statistics in effective decision-making. This tooklit provides the basis for developing these skills in relation to key gender indicators.

Communicate statistical information and understandings

Once the statistics are understood, gender and development practitioners need to have the skills to communicate them to others. This involves drawing out the main relationships, causations and trends in the data and being able to report on progress toward set benchmarks. It includes clearly presenting statistics in tables and graphs, writing text and verbally describing what they mean and how they relate to the issue being examined.

There are varying levels of skill required to use statistics. Some gender and development practitioners may need to develop expertise in data collection and the application of statistical

³ UNECE (2012), Making Data Meaningful Part 4: A guide to improving statistical literacy

methods, such as simple or multivariate regression. However, this toolkit is focused on providing basic skills to understand key gender indicators. It concentrates on *descriptive statistics*, which involves summarizing basic information about variables such as measures of central tendency (mean, median and mode), frequency dispersion (percentage shares), and calculating ratios and rates. There are many other resources out there for those that wish to learn in more detail about other forms of statistical analysis. For example, the book *Essential Statistics for Public Managers and Policy Analysis* (Berman & Wang, 2012) provides a good overview of research methods, descriptive and inferential statistics aimed at those involved in public policy issues.

Key statistical concepts

These are some of the concepts used repeatedly throughout the toolkit. It is helpful to ensure a common understanding of these terms before going through the specific guidance on each of the indicators.

Indicator

A statistical indicator is a measure that signals the state or level of something. It represents statistical data for a specified time, place, and other characteristics. For example, indicators include:

- Total Fertility Rate (average number of children per woman)
- Percentage of government budget spent on education
- Hourly gender pay gap
- Share of women in national parliament

Much work has been done at national, regional and international levels to test and agree on standard indicators for monitoring gender equality. This toolkit focuses on a selection of key gender indicators that has emerged from that work, as documented in the UNECE publication Indicators of Gender Equality (2015).

Concept

A statistical concept is a characteristic of a time series or an observation. For example, 'unemployment', 'birth', and 'tertiary enrolment' are all concepts. To be measured accurately and consistently, concepts must have clear definitions.

Population

The set of elements about which information is wanted and estimates are required. The population could refer to the total number of people in a country or area (e.g. when talking about the population census), or may be a specific group of people (e.g. the youth population aged 15-24, or married/partnered women aged 15-49).

Variable

A variable is a characteristic of a unit being observed that may assume more than one of a set of values to which a numerical measure or a category from a classification can be assigned. For example, income, age, weight, occupation, industry, and cause of death are all variables.

Classification

A set of discrete, exhaustive and mutually exclusive observations, which can be assigned to one or more variables to be measured in the collation and/or presentation of data.

Standard classifications are those that follow prescribed rules and are generally recommended and accepted. They aim to ensure that information is classified consistently regardless of the collection, source, point of time, etc. Such standards provide the basis for producing internationally

comparable statistics.

Examples of standard classifications used in the production of gender statistics include:

- International Standard Classification of Education (ISCED)
- International Standard Classification of Occupations (ISCO)
- International Standard Industry Classification (ISIC)
- International Classification of Diseases (ICD)

Proportions and percentages

A proportion is defined as the relative number of observations in a given category of a variable relative to the total number of observations for that variable. It is calculated as the number of observations in the given category divided by the total number of observations. The sum of proportions of observations in each category of a variable should equal to unity, unless the categories of the variable are not mutually exclusive. Most often, proportions are expressed in percentages. Percentages are obtained from proportions multiplied by 100. Percentages will add up to 100 unless the categories are not mutually exclusive.

Proportions expressed as percentages are widely used in gender statistics. For example, the distribution of education attainment level of the population aged 25-64 shows how much of the population has low, medium or high levels of formal education. Also, the share of women in managerial positions is a percentage indicator.

Ratio

A ratio is a single number that expresses the relative size of two numbers. The ratio of one number A to another number B is defined as A divided by B. Ratios can take values greater than unity. Because of the way they are calculated, proportions can be considered a special type of ratio in which the denominator includes the numerator. Ordinarily, however, the term ratio is used to refer to instances in which the numerator (A) and the denominator (B) represent separate and distinct categories. Ratios can be expressed in any base that happens to be convenient; however, the base of 100 is often used.

A well-known example of a ratio is the sex ratio: the number of males per 100 females, used to state the degree to which members of one sex outnumber those of the other sex in a population or subgroup of a population. A variation of this indicator is the sex ratio of birth, defined as the number of male live births per 100 female live births.

Rate

In general, proportions and ratios are useful for analysing the composition of a population or of a set of events. Rates, in contrast, are used to study the dynamics of change. Demographic rates such as fertility rates and mortality rates are typical examples of rates used in gender statistics. Some ordinary percentage figures showing the composition of a population group are called rates. For example, what is called a literacy rate is actually a simple percentage of the population that is literate.

Note that data used for the numerator and data used for the denominator in calculating rates can sometimes come from different sources. For example, in the case of mortality rates, data on deaths used for the numerator may come from the civil registration system, while data on population used for the denominator may come from population censuses. When data from different sources are to be combined, it is essential to ascertain whether they are comparable in terms of the coverage of all groups of population, and geographic areas and time period.

Index

Numerous indicators can be aggregated into an index. For example, the Gender Parity Index combines the two indicators of male and female gross enrolment ratio to get an index. So to, the Human Development Index combines a range of variables on socio-economic development to get a single comparable number or index.

Data source

A specific data set, metadata set, database or metadata repository from where data or metadata are available. Data sources can be distinguished, according to the modality of data collection:

- a) administrative (for data coming from administrative records)
- b) survey (for data coming from surveys for a specific sector or institutional unit)
- c) census (for data coming from collections that include all members of a particular population).

Metadata

Metadata is data that defines and describes other data. It is all the information needed to understand what the numbers represent. Examples of metadata include the title or name of the indicator, definitions of concepts, information on the data source, and guides that explain how the statistics were produced.

Metadata is essential for understanding statistics. Without it, users cannot be sure they know what the figures relate to and can easily misinterpret them. As metadata can be detailed and lengthy, many producers of statistics provide the minimum of information with the data and give links to more descriptive metadata on their website or in another publication.

Sources: United Nations Gender Manual (http://unstats.un.org/unsd/genderstatmanual/Descriptive-analysis-of-data.ashx); OECD Glossary of Statistical Terms (https://stats.oecd.org/glossary/).

Understanding gender statistics

Gender statistics is an important field that cuts across traditional fields of social, economic, demographic and environmental statistics. They are an essential part of a well-functioning statistical system that provides relevant, accurate and reliable data on the population.

Gender statistics involves data that is sex-disaggregated (collected and presented by sex as a primary and overall classification), but there is much more to it than that. Gender statistics also involves:

- Data that is relevant to understanding gender issues (e.g. data on time use or on the prevalence of domestic violence)
- Data being based on concepts and definitions that adequately reflect the diversity of women and men and capture all aspects of their lives
- Data collection methods take into account stereotypes and social and cultural factors that may induce gender bias in the data.⁴

⁴ United Nations Statistics Division (2015), Gender Statistics Manual: What are Gender Statistics

There are many existing resources that provide guidance on producing and using gender statistics. They provide the basis for the materials in this toolkit and can be used as further reading and information for trainers and participants who want to learn more.



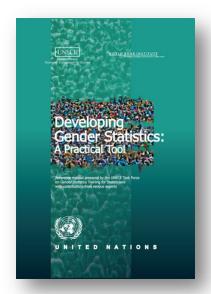
Gender Statistics Manual

United Nations Statistics Division unstats.un.org/unsd/genderstatmanual

This manual aims to foster a gender perspective in national statistics. It provides information needed to:

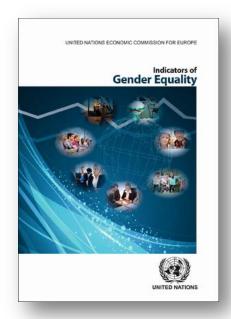
- (a) achieve a comprehensive coverage of gender issues in data production activities;
- (b) incorporate a gender perspective into the design of surveys or censuses, by taking into account gender issues and avoiding gender biases in measurement; and
- (c) improve data analysis and data presentation and to deliver gender statistics in a format that is easy to use by policymakers and planners.

Available online, it is targeted at statisticians working in less developed national statistical systems. It can also be used as a resource manual for training in gender statistics.



Developing Gender Statistics: A Practical Tool United Nations Economic Commission for Europe www.unece.org/?id=17450

This comprehensive manual aims to guide statistical organizations in the production and use of gender statistics. It represents a consolidated reference for any organization or individual interested in producing information about gender differences, guides producers of gender statistics and assists in improving the availability of high-quality information on women and men.

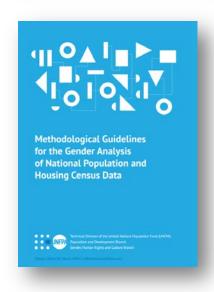


Indicators of Gender Equality

United Nations Economic Commission for Europe www.unece.org/stats/publications/gender equality. https://html

Statistics and indicators that reflect the realities of the lives of women and men are needed to describe women's and men's role in the society, economy and family, to formulate and monitor policies and plans, monitor changes, and inform the public. This publication contains the result of the work by a Task Force of experts under the Conference of European Statisticians (CES). It presents a set of 115 gender equality indicators recommended for use in countries participating in the work of CES.

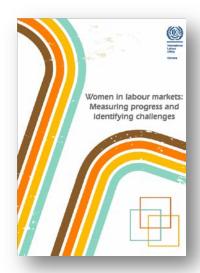
The indicators presented in this toolkit are taken from this recommended set.



Methodological Guidelines for the Gender Analysis of National Population and Housing Census Data

United Nations Population Fund

This guide aims to increase the analysis and use of Population and Housing Census Data for monitoring gender concerns. It is a tool for staff of National Statistical Offices (NSOs), National Ministries responsible for gender equality and women's empowerment, and civil society gender advocates, to be used in their efforts to promote equality, human rights and equity issues between women and men through the appropriate analysis of census data.



Women in labour markets: Measuring progress and identifying challenges

International Labour Organization

This report emphasizes the importance of labour market information and analysis for informed policymaking. It examines 12 of the key labour market indicators that together paint a fairly accurate portrait of how women and men engage in labour markets.



United Nations Educational, Scientific and Cultural Organization

GENDER-SENSITIVE EDUCATION STATISTICS AND INDICATORS

A practical guide

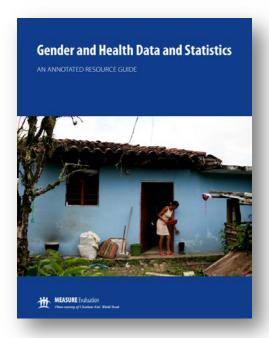
TRAINING MATERIAL FOR WORKSHOPS ON EDUCATION STATISTICS AND INDICATORS

Gender-sensitive education statistics and indicators: a practical guide

United Nations Education, Science and Cultural Organization (UNESCO)

This guide focuses on some of the best practices for presenting and analysing indicators of gender disparities in literacy and schooling, utilizing regional and country data available at the UNESCO Institute of Statistics.

Similar to the aims of this toolkit, it provides practical ideas and guidance to policy-makers and managers of education in using gender-sensitive education statistics and indicators.



Gender and Health Data and Statistics: an annotated resource guide

Measure Evaluation

This guide lists over 100 resources related to the production and use of gender statistics on health issues. It provides a good starting point for locating resources for further study on gender statistics.

Module 2: Measuring the population

What is covered in this module

Materials

- 2.1 Importance of demographic indicators for gender analysis
- 2.2 Data sources
- 2.3 Understanding the key indicators

Practical exercises

2.4 Relationship between infant mortality and total fertility rates

2.1 Importance of demographic indicators for gender analysis

What is demography?

Demography is a field of statistics that involves the study of human populations. It involves measuring the structure and changing dynamics of the population through the number of births, deaths and migration. Demographers use models to estimate birth or fertility rates, mortality rates, life expectancy, migration rates, and project the size of population growth in the future.

Demography and gender

Demographic indicators are fundamental to monitoring gender relations and dynamics. How many women are there compared to men? Are many more boys born than girls? The basic male and female population count of country or sub-national area provides a snapshot of the number of females compared to the number of males (the sex ratio). This can point to imbalances in the age-sex structure of the population that can alert policymakers to demand on public services and the need for policy interventions.

For example, many countries experience high rates of rural-urban migration. If men are the ones most likely to move for employment reasons, there can be a greater proportion of men to women in urban centres and the opposite in rural areas. If the imbalance is very high (e.g. 120 men for every 100 women), this can lead social problems, such as higher rates of alcohol consumption by men, leading to increases in violence and crime. In rural areas where there may be more women, elderly and young children, this increases the demand for health and education services to areas that can be hard or costly to reach. Rural development policies and infrastructure projects can be used to intervene.

There are many other examples of how demographic indicators are a useful basis for monitoring gender issues. This toolkit covers the demographic indicators of sex ratio of the total population, infant mortality, mean age at first marriage, and total fertility rate.

2.2 Data sources

Population censuses

Population censuses are a key data source for producing demographic indicators. Conducted every 10 years in most countries, they provide a total count of the population and gather the basic characteristics needed to determine the age-sex structure of the population and know something

about their education, work background and migration patterns since birth and the last census.

As birth and death registration is poor in many countries, population censuses often ask questions on number of children born and the number of people who have died. This data is used to estimate birth (fertility) and death (mortality) rates.

Demographic and Health Surveys (DHS)

The Demographic and Health Survey (DHS) is nationally representative household survey that provides data on fertility, mortality, health, nutrition and a range of related topics. It uses a standard methodology developed through a program funded by the United States government (through USAID). The DHS is an important source of demographic indicators and gender statistics in many countries.

Administrative registers

Civil registration systems are the source of data for vital statistics on births, deaths and marriages. In some cases these systems are dysfunctional and not able to produce data of sufficient quality. Where civil registration systems, national population registers or similar administrative data source exists, is well-maintained and covers the entire population, it can provide the data needed for producing demographic indicators.

2.3 Understanding the key indicators

Selected indicators

- 2.3.1 Sex ratio for total population
- 2.3.2 Infant mortality
- 2.3.3 Mean age at first marriage
- 2.3.4 Total fertility rate

2.3.1 Sex ratio for total population

How to calculate

The sex ratio is the number of females for every 100 males. This indicator is calculated by dividing the number of males by the number of females in the total population and then multiplying by 100 to get the ratio (typically expressed with one or no decimal places). As it is a ratio (males:females) there is no percentage sign needed.

Male population of Moldova in 2012 (1,712,035)

Female population of Moldova in 2012 (1,847,483) x 100 = 93

Data sources

Population and Housing Censuses

Population registers

Population projections based on demographic estimation models using migration, fertility and mortality estimates from surveys, censuses and administrative records.

Key definitions

Total population

The total number of people of all ages residing in a geographical location or area. The population should be disaggregated by sex.

Be mindful of

Sex ratios vary across sub-populations

Sex ratios can also be calculated on a sub-group of the population, e.g. people living in urban versus rural areas, on in a particular city or administrative area.

Sex ratios at birth is a different indicator

The sex ratio at birth is different from the sex ratio of the total population, and the sex ratio of the elderly population. The normal ranges for each measure are relatively consistent across populations and are due to biological differences between males and females. Biologically, a higher number of boys are born than girls (between about 104 to 107 male babies for every 100 female babies). On average, females are more resistant to disease and tend to live longer than males. Also, the tendency for males to engage in more risky and violent behaviour increases their chances of premature death. So the sex ratio at birth favours males, but the sex ratio for the elderly population favours females (ratio is less than 100).

Normal ranges for sex ratio of the total population

In gender-neutral societies, where males and females are subject to the same living conditions, the sex ratio for the total population tends to be between 98 and 100. 6 In 2015, the sex ratio for total global population was 102, but ranged from 274 in the United Arab Emirates to 85 in Latvia and Lithuania (86 in Ukraine).

	Data needed to	calculate the sex	
Example	r	atio •	Resulting calculation
Total population (all ages), selected regions and	countries, 2012		
	Female	Male	Sex ratio
European Union-28	259,339,081	247,291,379	95
Armenia	1,573,567	1,450,560	92
Azerbaijan	4,679,645	4,616,138	99
Georgia	2,349,394	2,141,304	91
Kazakhstan	8,691,313	8,100,112	93
Kyrgyzstan	2,837,242	2,770,269	98
Moldova, Republic of	1,847,483	1,712,035	93
Russian Federation	76,936,816	66,264,905	86
Tajikistan	3,909,796	3,987,516	102
Ukraine	24,443,259	20,969,728	86

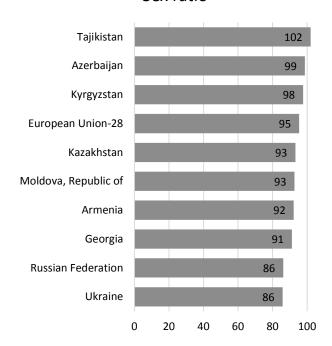
Source: UNECE Statistical Database, compiled from national and international (Eurostat and UNICEF TransMONEE) official sources.

Footnotes: Total mid-year or annual average population. Regional aggregates are computed by UNECE secretariat. For more details, see the composition of regions note (http://w3.unece.org/pxweb/footnotes/composition of regions/compositionofregions.htm). Due to rounding, there may be slight differences between regional aggregates and the sum of the population of all component countries. Georgia - Data do not cover Abkhazia AR and Tskhinvali Region; Kyrgyzstan - Data reflect the average resident population; Tajikistan - Data refer to beginning of year.

⁷ United Nations Population Division (2015), *World Population Prospects: Key findings and advance tables*. http://esa.un.org/unpd/wpp/Publications/Files/Key_Findings_WPP_2015.pdf

⁵ Hesketh, T. and Xing, Z.W. (2006), *Abnormal sex ratios in human populations: Causes and consequences*, Proceedings of the National Academy of Sciences of the Unites States of America, Volume 103 No. 36. ⁶ Hesketh, T. and Xing, Z.W. (2006), *Abnormal sex ratios in human populations: Causes and consequences*, Proceedings of the National Academy of Sciences of the Unites States of America, Volume 103 No. 36.

Sex ratio



This graph shows the sex ratio in the table above, sorted from highest to lowest.

Key messages from the table and graph above:

- Sex ratio is particularly low in Russia and Ukraine
- Central Asian countries tend to have higher sex ratios

How to interpret this indicator

Basic interpretation

- Sex ratio of **less than 100** → more females than males
- Sex ratio of 100 → same number of females and males
- Sex ratio **greater than 100** → more males than females

What impacts on sex ratio?

Understanding the things that will impact on a sex ratio can guide further research and interpretation of this figure. Any event that has a disproportionate impact on the birth, death or migration of males or females will affect the sex ratio. These include biological, social and economic factors, such as:

- tendency for women to live longer
- son preference
- employment-related migration
- risks to health, such as alcohol, smoking and violence
- wars and conflicts

For example, the low sex ratio for the total population of Russia (86), is largely due to the significant gap in life expectancy between men (59 years (2009)) and women (73 years (2009)). This is thought to be caused by differences in alcohol consumption by men and women (men tend to binge drink vodka whereas women consume wine and beer), which leads to premature death due to poor health and a higher tendency to be involved in violence or accidents.⁸

⁸ Bhattacharya, P.C. (2012), *Gender Inequality and the Sex Ratio in Three Emerging Economies*, Heriot-Watt University Economics Discussion Papers.

Policy implications

Abnormal sex ratios can emphasise the outcomes of socio-economic factors, such as male or female tendency to migrate from rural to urban areas or to other countries to seek employment, or the preference for male children over females. Monitoring how the sex ratio changes between different populations (e.g. urban versus rural) and over time provides essential evidence that, when combined with research into the causes, can inform where policy interventions are needed to get the balance back in the normal range.

2.3.2 Infant mortality rate (IMR)

How to calculate

Infant mortality rate is the probability of a child born in a specific year or period dying before reaching the age of one, expressed as rate per 1,000 live births.

Calculating the infant mortality rate is complex and is typically done by trained professionals (demographers or statisticians) using international standards and methods. For more information, refer to the United Nations Step-by-step Guide to the Estimation of Child Mortality. 5

Data sources

Household surveys

Population and Housing Censuses

Population registers and sample registration systems

Vital registration systems

Key definitions

Infant

A child aged between birth and one year (i.e. not reached their first birthday).

Mortality rate

A measure of the number of deaths in a particular population. Note that the infant mortality rate is strictly speaking not a rate (i.e. the number of deaths divided by the number of population at risk during a certain period of time) but a probability of death derived from a life table and expressed as rate per 1000 live births. 10

Live births

Refers to the complete expulsion or extraction from its mother of a product of conception, irrespective of the duration of the pregnancy, which, after such separation, breathes or shows any other evidence of life - e.g. beating of the heart, pulsation of the umbilical cord or definite movement of voluntary muscles - whether or not the umbilical cord has been cut or the placenta is attached. Each product of such a birth is considered live born.

Be mindful of

Disaggregations

The IMR can be disaggregated to show neonatal mortality (deaths within the first 27 days of life (i.e. less than one month old)) and postneonatal mortality (deaths between 28 days old and before one year old). Neonatal deaths account for close to half of all deaths under age five. 11

Other measures of child survival

Infant mortality represents an important component of under-five mortality, another widely used indicator of child and maternal health. Note that the under-five mortality rate (U5MR) is the sum of the infant mortality rate and the child mortality rate (probability of dying between age 1 and before age 5).

Infrequently updated

Civil registration systems and health system records tend not to be a reliable source of data for child mortality estimates for a range of reasons. In these cases, mortality rates are based on survey data that is only likely to be collected every five years or more. The result is that new estimates of IMR and other mortality rates are usually only infrequently updated.

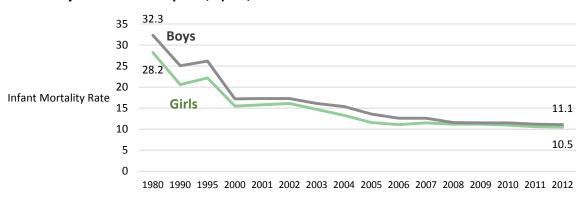
(http://apps.who.int/gho/indicatorregistry/App_Main/view_indicator.aspx?iid=1)

⁹ United Nations (1990), Step-by-step Guide to the Estimation of Child Mortality www.un.org/en/development/desa/population/publications/manual/estimate/estimate-child-mortality.shtml ¹⁰ WHO Indicator and Measurement Registry version 1.7.0

WHO Child mortality: Neonatal deaths and mortality rate (http://apps.who.int/gho/data/node.wrapper.MORT- 1?lang=en&menu=hide)

Examples

Azerbaijan Infant Mortality Rate, by sex, 1980-2012



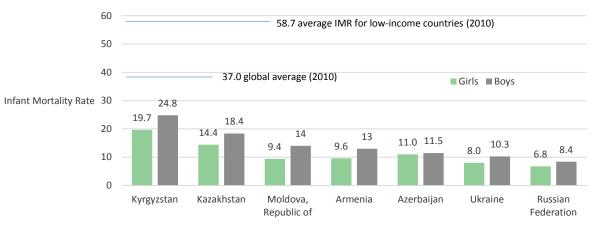
Source: UNECE Statistical Database, compiled from national and international (WHO European health for all database, Eurostat and UNICEF TransMONEE) official sources.

Footnotes: Break in methodology (2000): Change in calculation methodology.

Key messages from the graph above:

- Azerbaijan's infant mortality rate has declined significantly since 1980
- The gender gap in the infant mortality rate has almost completely closed

Infant Mortality Rate, by sex, selected countries, 2010



Sources: UNECE Statistical Database, compiled from national and international (WHO European health for all database, Eurostat and UNICEF TransMONEE) official sources; global and low-income country averages from WHO Global Health Observatory Data Repository.

Footnotes: Azerbaijan - break in methodology (2000): Change in calculation methodology. Low income countries based on World Bank classification (http://data.worldbank.org/about/country-and-lending-groups).

Key messages from the graph above:

- Infant mortality in these countries is below the global average and well below the low-income countries average
- Infant mortality rates are higher for boys than girls in all countries (see notes below)

How to interpret this indicator

Aiming for low rates over time

The lowest rates of infant mortality – 5 deaths per 1,000 live births (2012) – are observed in the more developed regions / high income countries. Rates in Central Asia and Eastern Europe / Commonwealth of Independent States countries are about three times that amount at 16 deaths per 1,000 live births (2012). 12 Improvements in the health system should lead to lower infant mortality rates over time. Assessing the infant mortality rate on every five years or so should give an indication if health outcomes are improving or worsening.

Rates tend to be higher for males

Newborn girls have a biological advantage in survival over newborn boys, with lesser vulnerability to conditions such as birth trauma, prematurity, and infectious diseases. So, in cases where boys and girls have the same access and quality of food and medical care, boys have higher mortality rates than girls, especially during infancy. Therefore the infant mortality rate for boys is typically higher than for girls. 13

Examine variation between sub-populations

Infant mortality rates measure child survival and reflect the social, economic and environmental conditions in which children (and others in society) live, including their health care. Since data on the incidence and prevalence of diseases (morbidity data) frequently are unavailable, mortality rates are often used to identify vulnerable populations. 14 Preparing estimates of child mortality by characteristics such as geographical location, ethnicity, level of education of the mother, number of children in the family, and income levels, can point to groups that would benefit from targeted policies and services.

Policy implications

Child mortality rates are a key indicator of health and well-being, including nutrition status. Reducing them is one of the eight Millennium Development Goals. Child mortality in the ECE region is the lowest in the world, and in the EECCA countries the mortality rate has fallen in some cases by as much as 50 per cent over the last decade. Nevertheless, child mortality in these countries is still relatively high, and some of might not reach the MDG target by 2015. 15

Monitoring infant and child mortality rates is an essential component of ensuring good health outcomes across the population. Policymakers should use mortality rates and other key health indicators, such as causes of death and morbidity, to determine health concerns and point to weaknesses in the health care system. Analysis of these indicators should include looking at variation between subpopulations (disaggregated data) so that policy interventions target those most in need.

¹² UNICEF, WHO, The World Bank, United Nations (2014), Levels and Trends in Child Mortality 2014: Estimates developed by the United Nations Inter-agency Group for Child Mortality Estimation.

¹³ United Nations (2011), Sex Differentials in Childhood Mortality

www.un.org/en/development/desa/population/publications/pdf/mortality/SexDifferentialsChildhoodMortality.pdf ¹⁴ WHO Indicator and Measurement Registry version 1.7.0

⁽http://apps.who.int/gho/indicatorregistry/App Main/view indicator.aspx?iid=1)

¹⁵ UNECE (2012), The UNECE Report on Achieving the Millennium Development Goals in Europe and Central Asia, 2012.

2.3.3 Mean age at first marriage

How to calculate

The mean age at first marriage is the mean age of men or women at first marriage if subject throughout their lives to the age-specific marriage rates of first marriages only in a given year.

It is derived from the distribution of first marriages by age group of husband or wife. It relies on access to the unit record files (raw data) and so is usually produced by the relevant national statistical authority.

Data sources

Civil registration systems

Population registers and sample registration systems

Household surveys such as the Demographic and Health Survey

Population and Housing Censuses – note that few countries ask this question in the population census (only Azerbaijan and Kazakhstan from this region). This information is more likely to come from the civil registration system or a sample survey.

Key definitions

Marriage

The concept of marriage is based on the laws of each country and may include formal unions and customary unions that are recognized in law. In some countries, de facto or informal unions may also be recognized as marriage for statistical purposes.

Mean age

This is the mean average age calculated by adding together all the ages of the population being measured and then dividing the result by the number of people in the population. Median age at first marriage is an alternative indicator that can sometimes be used. Different to the mean, this gives the mid-way point or the age at which half the population is above (older) and half below (younger).

Be mindful of

How marriage is defined

The concepts of marriage and families is changing in many societies, with de facto unions becoming more common. Check the definition of marriage to be sure about which unions are included and excluded.

Related indicators

Singulate Mean Age at Marriage (SMAM) is a similar measure that is the average length of single life expressed in years among those who marry before age 50. It is a synthetic indicator calculated from marital status categories of men and women aged 15 to 54 at the census or survey date.

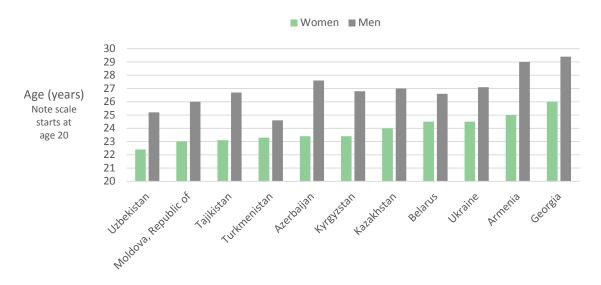
Percentage ever married by age group is a measure of ever married men and women are persons who have been married at least once in their lives although their current marital status may not be "married". The data are presented in terms of percentages of ever married men and women by age group. The numerator of each ratio is the sum of the number of persons who are married and those who are either divorced, widowed or separated. The denominator is the total number of persons in the corresponding age group. When data on consensual unions or visiting partnerships are reported, they are added to the numerator. Note that the percentage of never married men and women can be obtained by subtracting the percentage of ever married women and men from 100.

Percentage of women 20-24 married/in union before age 18 is a measure that is used to monitor the prevalence of child or early marriage. It is typically calculated based on household surveys, such as the DHS.

Examples

Gender gap in age at first marriage greatest in Azerbaijan

Mean age at first marriage, selected countries, 2011



Notes: Data come from registers; Belarus - Data are based on events and include all ages; Uzbekistan and Turkmenistan – data are from 2006; Ukraine – data are from 2010.

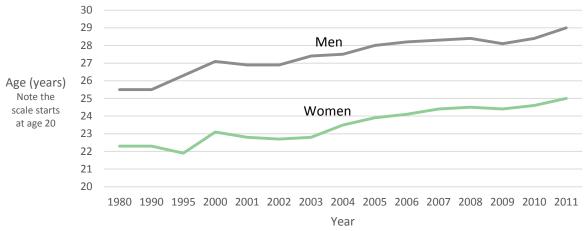
Source: UNECE Statistical Database, compiled from national and international (UNICEF TransMONEE) official sources.

Key messages from graph above

- Uzbekistan has the youngest age at first marriage for women (22.4 years) although the data
 is from 2006 and for other countries it is 2011. As the age at first marriage tends to change
 slowly over time the earlier data is unlikely to be misleading. In fact, checking 2006 figures
 for all countries, Uzbekistan still shows the lowest age.
- Across these countries, there is a consistent gap of about three years between the ages women marry compared to men.
- Georgia has the highest age at first marriage for both women (26.0 years) and men (29.4 years).

Armenians are now marrying later in life

Mean age at first marriage (years), Armenia, 1980-2011



Note the scale is not evenly distributed between 1980-2000

Notes: Data come from registers.

Source: UNECE Statistical Database, compiled from national and international (UNICEF TransMONEE) official sources.

Key messages from graph above

- Mean age at first marriage for both men and women is gradually increasing over time.
- The gender gap is fairly consistent with men being around four years older than women when they first marry.

How to interpret this indicator

Age at first marriage is for many women represents the time they are first exposed to risks of pregnancy and childbearing. Therefore, younger age of first marriage is generally associated with higher fertility rates. Globally, the trend over time is that the age at first marriage is increasing. ¹⁶

Child marriage

Early marriage is an abuse of human rights. As of 2010, statistics show that around 13.5 million girls had enter into marriage before age 18 every year. This increases adolescent pregnancy rates, increases risks to maternal and child health and impacts on population growth. Consequences may also include an early halt to education and starting childbearing from an early age, both of which have health consequences for the mother and child. Studies have shown there is a link between low education of the mother and poor health outcomes for children. Furthermore, starting childbearing early increases the duration over which women have children, leading to higher fertility rates and greater risks to health.

¹⁶ United Nations Population Division (2014), *World Fertility Report 2013: Fertility at the Extremes* (www.un.org/en/development/desa/population/publications/pdf/fertility/worldFertilityReport2013.pdf). ¹⁷ UNFPA (2012), *Marrying Too Young: End Child Marriage* (www.unfpa.org/sites/default/files/pub-pdf/MarryingTooYoung.pdf).

A low mean age at first marriage (e.g. an average around the age of 20 or lower) indicates a higher incidence of child marriage among that population. This indicator can be used to identify populations at risk. Early marriage and large age difference between spouses is a gender issue because it can indicate less autonomy and authority for the younger spouse.¹⁸

Look at changes over time

Many societies are showing a gradually increasing mean age at first marriage for both women and men. This is the result of change in social attitudes to marriage and the acceptance of de facto living arrangements, as well as increasing education opportunities leading to later marriage. Comparing how the mean ages have changed over time can reveal how such trends differ between certain sub-groups of the population (e.g. based on urban / rural location, religious beliefs, ethnicity).

Look at differences between men and women

The mean age at first marriage tends to be lower for women than men by a few years. Looking at how the gender gap has changed over time provides insight into changing gender roles and increasing equality between males and females. Globally the mean difference in the age at first marriage of spouses has been narrowing over time. In countries where remarriage is widespread this indicator is less relevant as it does not take subsequent marriages into account.¹⁹

Consider related indicators

Singulate mean age at first marriage (SMAM) the percentage of women aged 20-24 years old who were married at or in a union before age 18 are two indicators that can used in conjuction with this one to examine the extent of early marriage.

Policy implications

Where ages at first marriage are low, this can suggest the need for policy intervention to discourage early marriage. Actions may include providing more education and employment opportunities for young people, which may delay their choice to marry and start a family.

Increasingly higher ages at first marriage can also raise policy concerns, particularly where fertility rates are low and populations are ageing. In such cases, policymakers may choose to introduce financial incentives to support and encourage people to have more children.

Depending on how marriage is defined, older ages can also indicate more informal unions and de facto living arrangements. This may raise the need for changes in legislation and policy to ensure those in de facto unions are protected by the law and have the same access to government services.

¹⁸ UNFPA (2014), *Methodological Guidelines for the Gender Analysis of National Population and Housing Census Data* (www.unfpa.org/publications/methodological-guidelines-gender-analysis-national-population-and-housing-census-data).

¹⁹ UNFPA (2014), *Methodological Guidelines for the Gender Analysis of National Population and Housing Census Data* (www.unfpa.org/publications/methodological-guidelines-gender-analysis-national-population-and-housing-census-data).

2.3.4 Total fertility rate

How to calculate

The Total Fertility Rate (TFR) is calculated based on Age Specific Fertility Rates (ASFR). The TFR is the total number of children a women would have by age 50 if at each age she had the average number of children indicated by the ASFR. The total fertility rate is expressed as the number of children per woman.

Age specific fertility rates are model based computations using the current age of the mother, total number of children born and the number she has had in the last 12 months. This produces an average number of births per age level (usually single age group or five year age group) per 1,000 women.

If the ASFR is available for single age ranges (ages 15-49), the TFR is produced by simply dividing the ASFR by 1,000 and then adding them up for all ages. If it is for five year age groups, the same process is followed and then the result multiplied by 5. 20

information on other measures of fertility, refer to the United Nations handbook on

Data sources	Civil registration systems Household surveys Population registers and sample registration systems Population and Housing Censuses
Key definitions	Fertility The birth of children.
Be mindful of	The TFR is different from other measures of fertility, such as the general fertility rate, or the lifetime fertility of a cohort (e.g. all women born in 1950). For more

Examples Total Fertility Rate, selected countries, 1980-2010

Year	Armenia	Azerbaijan	Belarus	Georgia	Kazakhstan	Kyrgyzstan	Moldova	Russia	Tajikistan	Turkmen- istan	Ukraine	Uzbek- istan
1980	2.4	3.3	2.1	2.3	3.0	4.0	2.5	1.9	5.7	5.0	2.0	5.1
1985	2.5	3.0	2.1	2.3	3.0	4.1	2.6	2.1	5.5	4.7	2.1	4.5
1990	2.5	3.0	1.9	2.2	2.8	3.9	2.4	1.9	5.2	4.3	1.9	4.2
1995	1.8	2.6	1.5	1.9	2.2	3.3	1.9	1.3	4.6	3.5	1.4	3.5
2000	1.3	2.0	1.2	1.6	1.9	2.7	1.6	1.2	4.0	2.8	1.1	2.7
2005	1.4	2.0	1.3	1.7	2.3	2.6	1.5	1.3	3.6	2.6	1.3	2.5
2010	1.6	2.0	1.5	1.8	2.5	3.0	1.5	1.6	3.8	2.4	1.4	2.4

Data source: Gapminder.org (http://www.gapminder.org/downloads/documentation/gd008)

fertility and mortality data.21

Key messages from the table above:

• Fertility is highest in Tajikistan, with an average of 3.8 children per woman in 2010.

²⁰ UNFPA (2014), Methodological Guidelines for the Gender Analysis of National Population and Housing Census Data (www.unfpa.org/publications/methodological-guidelines-gender-analysis-national-population-and-housing-census-data).
²¹ United Nations (2003), Handbook on the Collection of Fertility and Mortality Data

United Nations (2003), Handbook on the Collection of Fertility and Mortality Data (http://unstats.un.org/unsd/pubs/gesgrid.asp?id=325).

- Fertility is low in Armenia, Azerbaijan, Belarus, Georgia, Republic of Moldova, Russian Federation, Ukraine, with rates at or below 2.0 children per woman.
- Changes in fertility tend to take place slowly over time, although rates have declined swiftly in Uzbekistan, Turkmenistan and Tajikistan since 1980.

How to interpret this indicator

Fertility, migration and death rates are the three factors that influence population growth or decline. Replacement level of fertility is 2.1 children per woman. Countries that have a TFR of 2.1 will not have population growth/decline that is impacted by fertility, although high/low net migration and death rates will effect it.

Low fertility countries are those with a TFR of 2.0 or lower and this is becoming the norm for many countries, including those outside of Europe. Although 39 of the 70 low fertility countries in 2005-2010 are in Europe, 16 are in Asia and 12 are in Latin America and the Caribbean. In the EECCA region, Armenia, Azerbaijan, Belarus, Georgia, Republic of Moldova, Russian Federation, Ukraine are all classified as low fertility countries in the United Nations World Fertility Report 2013. ²²

High fertility is defined as a TFR of 3.2 or higher. Of the 66 high fertility countries in the world, rates are highest in Eastern Africa, Middle Africa, and Western Africa. In the EECCA region, Tajikistan is the only high fertility country.

Gender issues impact on fertility

Fertility is essential to gender analysis due to the different biological and socially constructed roles women and men play in childbearing and childrearing. A high fertility rate increases the chances of poor health outcomes for the mother and her children. It may also limit employment opportunities and can lead to lower incomes and higher rates of poverty among populations with high fertility rates.

Factors that could be considered in analysis of trends in fertility²³:

- Status of women this has been found to be a leading determinant in fertility, for example, in studies of the impact of education or female disadvantage in inheritance rights on fertility rates. The lower the status of women, the higher the fertility rate.
- Marital status where informal unions or polygamy is common, women may have a higher number of children than those in formal, monogamous relationships due to more frequent changes in partner and the perceived need to have a child with the new partner.
- Son preference in societies with a strong preference for sons exists, fertility rates are higher as families continue having children

²² United Nations Population Division (2014), *World Fertility Report 2013: Fertility at the Extremes* (www.un.org/en/development/desa/population/publications/pdf/fertility/worldFertilityReport2013.pdf). ²³ UNFPA (2014), *Methodological Guidelines for the Gender Analysis of National Population and Housing Census Data* (www.unfpa.org/publications/methodological-guidelines-gender-analysis-national-population-and-housing-census-data).

until they produce the desired amount sons.

Family planning

Gender analysis of fertility issues leads to examine indicators relating to family planning, such as the use of contraceptives, birth spacing, and the prevalence of unplanned pregnancies. These indicators provide insight into the extent that fertilty rates reflect desired fertility levels or are being inflated by social norms and/or limited access to family planning services.

Adolescent fertility rate (see section 5.3.1)

This is the Age Specific Birth Rate for the age group 15-19. It is an important indicator of the status women as women who start childbearing early tend to limit their education and face greater health risks, as outlined earlier.

Male fertility

Few countries produce information on the number of children men have during their lifetime. Exceptions to this include Norway and Sweden, which both publish fertility rates by sex based on vital registration records. This has revealed that the main difference between men and women is that men tend to have children at older ages. footnote UNFPA

Policy implications

Fertility preferences form the basis of population policies and service delivery associated with family planning and reproductive health. Exploring fertility patterns by characteristics such as age, geographical location, religious beliefs, can provide insight into the status of women and potential gender and human rights concerns that require policy intervention. Such interventions may include sex education for adolescents, family planning education, advocacy and services, and legalisation of safe abortion.

Fertility rates are also essential for monitoring and predicting demand for health, education and other basic services. Knowing how the average number of children per woman over time and for different areas of the country (e.g. urban versus rural) allows policymakers to plan and allocate resources to support areas where population growth or decline is likely.

2.4 Relationship between infant mortality and total fertility rates

Objective	Discuss the relationship between infant mortality and total fertility rates
Preparation	This session involves showing an online video, so check the internet is working and watch the video through to make sure it plays at normal speed without interruption. Make copies of the handouts
Time required	 Approximately 1 hour and 5 minutes Video (5 minutes) Questions / comments and explanation of task (10 minutes) Group work (20 minutes) Discuss answers (15 minutes) Summary discussion (15 minutes)
Task	a) Watch the video called 'Will saving poor children lead to overpopulation?' at http://www.gapminder.org/videos/will-saving-poor-children-lead-to-overpopulation/ (duration 3 minutes 31 seconds) b) Ask the participants what they thought of the video – encourage questions and comments. c) Circulate the handouts below with data on: 1. Total Fertility Rate 2. Under five mortality rate 3. Infant mortality rate (as this data is scarce, under five mortality rate is provided) d) Work in pairs or small groups to answer the following questions: 1. Which country has the highest fertility rate in 2010? (Tajikistan with 3.78 children per woman) 2. Which has the highest infant mortality rate in 2010? (Tajikistan with 52.1 deaths per 1,000 live births) 3. Which has the highest under five mortality rate in 2010? (Turkmenistan with 61.0 deaths per 1,000 live births) 4. Which country has achieved the fastest lowering of the under-five mortality rate between 1990 and 2013? (Tajikistan's rate has dropped by 60.5 and Azerbaijan's by 60.3) 5. How has Armenia's fertility and child mortality rates changed over the last 110 years (1900-2010)? (The TFR was the highest among these countries in 1900 (8.1) and it is now one of the lowest (1.6 in 2010; IMR is now one of the lowest in the region (14.7 in 2012)). e) Regroup and go through the answers to each of the questions. Check if the participants have any questions, other observations about the data, or comments on using the data. f) Discussion: what impacts on fertility and child survival in their countries? Possible points to discuss are: 1. Poverty – economic opportunities tend to drive down fertility 2. Health care system – quality and accessibility 3. Increasing urbanization of employment opportunities leads to disparities between urban and rural areas with rates of change being higher in urban areas than rural
	 4. Attitudes to family size – changes over time; outside influences 5. Overall, rates of change tend to be slow and this means that data remain current for around five years

Handout for practical exercise

Task: using the three data tables below, answer the following:

- 1. Which country has the highest fertility rate in 2010?
- 2. Which has the highest infant mortality rate in 2010?
- 3. Which has the highest under five mortality rate in 2010?
- 4. Which country has achieved the fastest lowering of the under-five mortality rate between 1990 and 2013?
- 5. How has Armenia's fertility and child mortality rates changed over the last 110 years (1900-2010)?

Total Fertility Rate (TFR) with projections

The Total Fertility Rate (TFR) is the average number of children per woman. It is calculated based on Age Specific Fertility Rates (ASFR). The TFR is the total number of children a women would have during her childbearing years if at each age she had the average number of children indicated by the ASFR.

Year	Armenia	Azerbaijan	Belarus	Georgia	Kazakhstan	Kyrgyzstan	Moldova	Russia	Tajikistan	Turkmen- istan	Ukraine	Uzbek- istan
1900	8.1	8.0	6.0	7.8	6.4	6.6	6.3	7.4	5.9	6.2	6.7	5.7
1905	8.0	7.8	5.8	7.4	6.4	6.6	6.2	6.7	5.9	6.2	6.4	5.7
1910	8.0	7.7	5.7	7.0	6.4	6.6	6.0	7.2	5.9	6.2	6.0	5.7
1915	7.9	7.5	5.5	6.7	6.3	6.6	5.9	3.4	5.9	6.2	5.7	5.7
1920	7.9	7.4	5.4	6.3	6.3	6.6	5.7	6.7	5.9	6.2	5.4	5.7
1925	7.8	7.2	5.2	5.9	6.3	6.6	5.6	6.8	5.9	6.2	5.0	5.7
1930	7.0	6.9	4.7	5.5	6.0	5.9	4.9	5.8	5.9	6.2	4.4	5.7
1935	6.3	6.6	4.2	4.6	5.8	5.1	4.2	4.2	5.9	6.2	3.8	5.7
1940	5.5	6.3	3.6	3.7	5.5	4.4	3.4	4.2	5.9	6.2	3.1	5.7
1945	2.4	6.0	3.1	3.4	4.9	4.4	3.4	1.9	5.9	6.2	2.9	5.7
1950	4.5	5.6	2.5	3.1	4.3	4.5	3.5	2.9	5.9	6.2	2.7	5.7
1955	4.5	5.4	2.7	2.9	4.5	4.6	3.5	2.8	6.1	5.9	2.8	6.3
1960	4.6	5.6	2.7	3.0	4.6	5.2	3.3	2.6	6.2	6.4	2.4	6.7
1965	4.0	5.4	2.5	2.8	4.1	5.3	2.9	2.1	6.5	6.6	2.0	6.7
1970	3.2	4.6	2.3	2.6	3.5	4.9	2.6	2.0	6.9	6.3	2.0	6.5
1975	2.7	4.0	2.2	2.5	3.2	4.4	2.5	2.0	6.4	5.8	2.0	6.0
1980	2.4	3.3	2.1	2.3	3.0	4.0	2.5	1.9	5.7	5.0	2.0	5.1
1985	2.5	3.0	2.1	2.3	3.0	4.1	2.6	2.1	5.5	4.7	2.1	4.5
1990	2.5	3.0	1.9	2.2	2.8	3.9	2.4	1.9	5.2	4.3	1.9	4.2
1995	1.8	2.6	1.5	1.9	2.2	3.3	1.9	1.3	4.6	3.5	1.4	3.5
2000	1.3	2.0	1.2	1.6	1.9	2.7	1.6	1.2	4.0	2.8	1.1	2.7
2005	1.4	2.0	1.3	1.7	2.3	2.6	1.5	1.3	3.6	2.6	1.3	2.5
2010	1.6	2.0	1.5	1.8	2.5	3.0	1.5	1.6	3.8	2.4	1.4	2.4
2015(p)	1.7	1.9	1.5	1.8	2.4	3.0	1.5	1.6	3.8	2.3	1.5	2.2
2020(p)	1.7	1.8	1.6	1.8	2.3	2.8	1.5	1.6	3.5	2.2	1.5	2.1
2030(p)	1.8	1.8	1.7	1.8	2.2	2.6	1.6	1.7	3.1	2.0	1.6	1.9
2040(p)	1.8	1.8	1.7	1.8	2.1	2.4	1.6	1.8	2.8	1.9	1.7	1.8
2050(p)	1.8	1.8	1.8	1.9	2.0	2.2	1.7	1.8	2.6	1.8	1.8	1.8
2070(p)	1.8	1.8	1.8	1.9	1.9	2.0	1.8	1.9	2.2	1.8	1.8	1.8
2080(p)	1.8	1.8	1.8	1.9	1.9	2.0	1.8	1.9	2.1	1.8	1.8	1.8
2099(p)	1.9	1.9	1.9	1.9	1.9	1.9	1.8	1.9	2.0	1.8	1.9	1.8

⁽p) data based on medium estimate projections of the United Nations Population Division

Data source: Gapminder.org (http://www.gapminder.org/downloads/documentation/gd008)

Under five mortality rate

The probability that a child born in a specific year will die before reaching the age of five if subject to current agespecific mortality rates. Expressed as a rate per 1,000 live births. Note that the under-five mortality rate (U5MR) is the sum of the infant mortality rate and the child mortality rate (probability of dying between age 1 and before age 5).

Live births

Refers to the complete expulsion or extraction from its mother of a product of conception, irrespective of the duration of the pregnancy, which, after such separation, breathes or shows any other evidence of life - e.g. beating of the heart, pulsation of the umbilical cord or definite movement of voluntary muscles - whether or not the umbilical cord has been cut or the placenta is attached. Each product of such a birth is considered live born.

Year	Armenia	Azerbaijan	Belarus	Georgia	Kazakhstan	Kyrgyzstan	Moldova	Russia	Tajikistan	Turk- menistan	Ukraine	Uzbekistan
1900	325.7	312.9	364.9	321.9	469.0	375.5	329.5	409.3		472.6	360.2	379.3
1905			329.7		448.3			441.7			358.1	
1910			295.5		428.1			440.1			354.6	
1915			264.0		397.8						350.4	
1920			233.6		370.3						346.2	
1925			205.1		343.0						253.8	
1930	227.5	233.5	178.6	239.5	309.9		221.5				226.1	
1935			153.9		276.9						212.8	
1940			130.9		242.6						204.2	
1945			110.4		201.5						338.9	
1950	109.6	143.0		124.2	164.3	182.1	135.9			194.0	95.2	
1955	95.6	126.9		109.9	146.3	162.3	119.6			174.4	73.2	
1960	79.1	108.1	46.4	92.0	124.5	139.1	102.0	56.3		150.8	53.6	
1965	63.6	89.9	29.8					39.2		128.4		
1970		74.8	27.9			120.3		44.7				
1975			25.4	68.1	77.7	110.1	56.3	36.8	138.6		30.4	
1980	74.7		23.3	57.6	69.8	98.0	48.5	33.1	129.7	124.2	27.5	118.7
1985	61.3	100.7	19.4	50.2	59.1	78.9	39.0	29.9	121.6	103.6	22.8	85.2
1990	49.7	94.5	16.6	47.3	52.6	65.7	32.3	26.0	108.2	90.7	19.6	71.4
1995	38.6	94.0	17.9	44.1	52.7	61.1	36.2	26.3	119.7	89.7	20.5	69.7
2000	30.1	74.1	14.4	35.7	43.5	49.2	30.6	23.2	93.5	81.9	18.4	63.9
2005	23.4	51.7	9.4	24.6	32.5	39.6	22.2	16.7	65.4	71.0	14.5	54.9
2010	18.1	38.9	6.1	16.4	21.6	30.3	17.4	11.8	52.7	61.0	11.8	46.8
2011	17.2	37.2	5.6	15.1	19.6	28.1	16.7	11.2	51.0	59.0	11.2	45.4
2012	16.4	35.6	5.2	14.0	17.9	26.1	16.0	10.6	49.3	57.0	10.6	43.9
2013	15.6	34.2	4.9	13.1	16.3	24.2	15.4	10.1	47.7	55.2	10.0	42.5

Data source: Gapminder.org (http://www.gapminder.org/downloads/documentation/gd008)

Infant mortality rate

Infant mortality rate is the probability of a child born in a specific year or period dying before reaching the age of one, expressed as rate per 1,000 live births.

Live births

Refers to the complete expulsion or extraction from its mother of a product of conception, irrespective of the duration of the pregnancy, which, after such separation, breathes or shows any other evidence of life - e.g. beating of the heart, pulsation of the umbilical cord or definite movement of voluntary muscles - whether or not the umbilical cord has been cut or the placenta is attached. Each product of such a birth is considered live born.

Year	Armenia	Azerbaijan	Belarus	Georgia	Kazakhstan	Kyrgyzstan	Moldova	Russia	Tajikistan	Turkmenistan	Ukraine	Uzbekistan
1900								252.0				
1905								272.0				
1910								271.0				
1915												
1920												
1925												
1930												
1935												
1940												
1945												
1950												
1955												
1960		-										
1965												
1970						92.8	50.0	35.6	108.0		27.9	
1975					63.4	88.4	43.2	30.2	106.9		24.8	
1980	60.9	95.0	19.5	48.0	57.9	81.6	38.1	27.3	99.4	95.4	22.8	86.9
1985	51.0	78.5	16.0		50.4	67.9	31.6	24.9	92.5	81.2	19.3	68.9
1990	42.2	74.1	13.5	30.4	45.8	58.0	26.6	22.0	82.4	72.4	16.8	60.5
1995	33.5	72.2	14.4	38.6	45.5	54.5	29.6	22.1	89.3	71.2	17.7	56.9
2000	26.5	59.2	11.4	29.8	38.1	42.4	25.3	19.7	72.9	64.1	15.9	51.3
2005	20.8	43.6	7.30	22.8	28.9	34.3	19.5	14.4	60.7	55.1	12.5	43.1
2010	16.2	33.4	4.7	19.1	19.5	26.9	16.1	10.0	52.1	47.6	10.2	36.7
2011	15.4	32.0	4.3	18.5	18.1	25.1	15.6	9.4	50.6	46.2	9.7	35.5
2012	14.7	30.8	3.9	17.8	16.7	23.6	15.1	8.9	49.0	44.8	9.2	34.4

Data source: Gapminder.org (http://www.gapminder.org/downloads/documentation/gd008)

Module 3: Measuring work and economic activity

What is covered in this module

Materials

- 3.1 Relationship between gender and economic activity
- 3.2 Overview of how economic activity is measured
 - Productive, non-productive, economic and non-economic activities
 - Labour force (employed + unemployed) and economic inactivity (outside the labour force)
- 3.3 Data sources
- 3.4 Understanding the key indicators

Practical exercises

- 3.5 Making a direct contribution to the economy: classifying individuals undertaking different forms of work as employed, unemployed or economically inactive.
- 3.6 Applying labour force statistics to policies for women's economic empowerment

3.1 Gender and economic activity

Gender roles impact on economic activity

There are many kinds of work, both paid and unpaid, and in most societies, there are differences and inequalities between the activities undertaken by women and men. ²⁴ Gender roles and economic activity are deeply entwined. Expected roles impact the types of work people do, such as whether they are employed, run their own business, or stay at home to take care of children; whether they work full-time or a few hours per week; and which particular occupations and industries they work in.

Typical gender gaps in economic activity:

- Women are less likely to participate in the labour force than men
- Employed women work less hours in employment than men
- Women earn less income than men
- Men are more likely to work in mining and construction industries
- Women are more likely to work in the services sector

3.2 Overview of how economic activity is measured

Measuring economic activity involves clear definitions of work

Only certain forms of work are deemed to make a direct contribution to the economy. Measuring the size of the economy involves gathering information on the type of activities people undertake and determining whether they fall in the category of those that contribute economic production. It is essential that policymakers have a general understanding of how economic activity is measured and what constitutes employment, unemployment, inactivity and underemployment.

Everyone in society falls into one of three categories; they are either employed, unemployed, or are outside of the labour force (also called

²⁴ UN Women Training Centre Glossary (<u>https://trainingcentre.unwomen.org/mod/glossary/</u>)

economically inactive). Each of these concepts is precisely defined based on international standards agreed through the International Labour Organization (ILO) and the United Nations System of National Accounts.²⁵

These definitions have been long criticized for being gender biased, as they deem work typically done by women, such as caring for children and the elderly, cooking, cleaning and other tasks around the home as "non-economic production". The indirect economic contribution of these types of activities can be measured, for example, through time use surveys, and calculated, but that is a separate exercise to measuring economic production.

The important point to emphasise here is that only certain activities are contribute to the economy and within those there are only certain types of work that constitute employment.

Activities are either productive or nonproductive Everything we do during the day and night can be classified as either a productive or non-productive activity. **Productive activities** are those that produce some kind of good or service, either for own-use or for others. Examples of productive activities include cooking a meal, running a small business, growing vegetables for the family to eat, or working as an employee of a bank.

Non-productive activities are things like sleeping, grooming, eating, watching television and studying for an exam. What distinguishes non-productive activities from productive activities is the fact that they cannot be performed by a third person (e.g. you cannot employ someone to sleep or eat for you).

Activities that are considered as 'economic production' count towards the gross domestic product (GDP)

All productive activities can be classified as either **economic** or **non-economic production**. As shown in Figure 1, economic production involves producing goods and services to be sold or exchanged (for the market) or for own use.

The SNA production boundary determines what is considered economic production, meaning that the value of that work is counted towards the national gross domestic product (GDP). Employment work is a subset of activities within the SNA production boundary, as explained in the next section.

²⁵ ILO. 2013. *Resolution concerning statistics of work, employment and labour underutilization*, adopted by the Nineteenth International Conference of Labor Statisticians (http://www.ilo.org/wcmsp5/groups/public/---dgreports/---stat/documents/normativeinstrument/wcms 230304.pdf); United Nations System of National Accounts (SNA) (http://unstats.un.org/unsd/nationalaccount/sna.asp).

ALL ACTIVITIES Non-productive activities Productive activities Examples: 1. Basic human activities (eating, etc.); 2. Purely natural processes; 3. Studying Non-economic production Examples: cleaning, cooking, repairing, **Economic production** caring for others, transporting Production of all goods Production of all paid domestic and housing services for market services goods for the market goods for own use personal services own use* Market production Non-market production

Figure 1 – Economic production as defined by the current system of national accounts

* No labour input.

Source: United Nations (2008), Principles and Recommendations for Population and Housing Censuses, Revision 2.

Different forms of work

According to the ILO standards for measuring work adopted in 2013²⁶, there are five different forms of work:

- 1. **own-use production work** comprising production of goods and services for own final use
- 2. **employment work** comprising work performed for others in exchange for pay or profit
- 3. **unpaid trainee work** comprising work performed for others without pay to acquire workplace experience or skills
- 4. **volunteer work** comprising non-compulsory work performed for others without pay
- 5. **other work** activities (not defined in the ILO resolution).

²⁶ ILO. 2013. *Resolution concerning statistics of work, employment and labour underutilization,* adopted by the Nineteenth International Conference of Labor Statisticians (http://www.ilo.org/wcmsp5/groups/public/---dgreports/---stat/documents/normativeinstrument/wcms 230304.pdf).

Figure 2 – Forms of work and relationship to the SNA production boundary

Intended destination of production	for o final		for use by others								
Forms of work	Own-use production work		Employment (work for pay or profit)	Unpaid trainee work	Other work activities	in market and		rk iseholds lucing			
	services	goods				units	goods	services			
Relation to 2008 SNA			Activities within the SNA production boundary Activities inside the SNA General production boundary								

Source: ILO. 2013. Resolution concerning statistics of work, employment and labour underutilization, adopted by the Nineteenth International Conference of Labor Statisticians.

As shown in Figure 2, most, but not all, work activities fall within the SNA production boundary and are counted towards national GDP. Excluded from the production boundary (but still within the General production boundary) are activities that involve producing **services** either for own use, or as part of volunteer work in other households.

Examples of such activities include:

- managing the household budget and paying bills
- shopping for the household
- preparing and/or serving meals
- disposing of household waste and recycling
- cleaning, decorating and gardening
- maintaining one's own dwelling or premises, durables and other goods
- childcare
- transporting and caring for elderly, dependent or other household members and domestic animals or pets.

These activities are only excluded from the production boundary when performed for one's own household, or for another household as a volunteer. If someone is providing such services as a domestic cleaner or babysitter and being paid (either in cash or in kind), then these activities would instead count as employment.

Employment work is the focus of labour force statistics

Statistics can be collected on all these forms of work. However, the focus of labour force statistics, and of many of the indicators in this module, is on employment work.

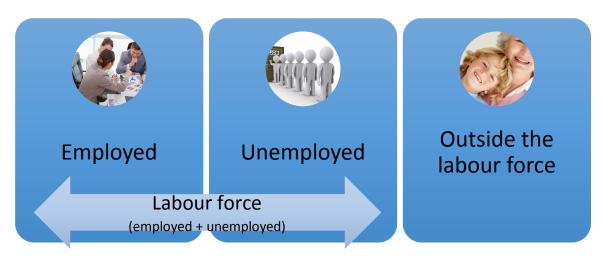
Definitions of key concepts²⁷

Labour force or the economically active population consists of all people who are 'employed' and 'unemployed', based on the following definitions:

Employed persons are those above a certain age (usually 15 years old) who, during a specified period (usually the previous seven days), performed some work for a wage, salary, profit or family gain, be it in cash or in kind. Also included are those people who had a job, farm or business but were temporarily absent from work for some reason (e.g. holidays or short-term illness).

Unemployed (looking for work) are persons of a certain age who were not employed during the reference period, but who are currently available and actively seeking work.

Outside the labour force are those people who are not classified as employed or unemployed. This includes children and people not working or looking for work for reasons included being a student, retired, a homemaker, having an illness or disability that prevents them from being able to work, or choosing not to work.



Choosing the right classification

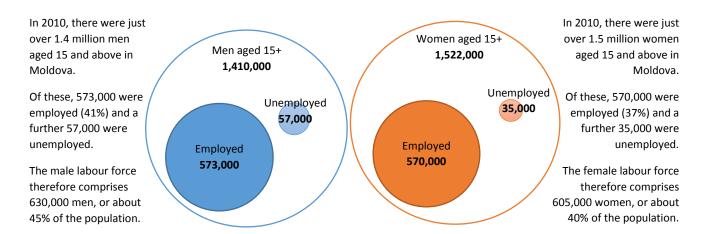
People can hold several jobs and do different forms of work at the same time. When classifying an individual based on their activities, priority should be given to employment over being unemployed or outside the labour force, and to unemployment over outside of the labour force. For example, if someone is retired they are usually classified as outside the labour force. But, if they are actively seeking to return to work, and are available to work if offered a job, they should be classified as unemployed instead.

Persons may also be classified according to their main form of work (e.g. mainly in own use production work, or mainly in employment work). Priority is given to any work activity over non-productive activities. So, for example, if someone is mainly a student or a homemaker, but they do

²⁷ Definitions for concepts such as employment and unemployment can differ slightly from country to country. For example, the age limits for inclusion in each category or the types of unpaid work that is counted as 'employment'.

some unpaid work in the family business, they are classified as mainly in employment work, even though they may spend less time doing that form of work than other activities.

Example: the size of the population versus the labour force in the Republic of Moldova, 2010



Data source: UNECE Statistical Database

3.3 Where do the data come from?

Data sources

Surveys

Measuring the activities of individuals often involves some sort of household level data collection, with the most common being a Labour Force Survey. This gathers information to classify people as employed, unemployed or outside the labour force as well as their occupation, industry, and working conditions, such as hours worked, wages, contractual status, and whether they work in the informal or formal sector. They usually collect details on multiple jobs, as well as demographic and other socio-economic characteristics, such as education level and participation in technical and vocational training.

Establishment or business activity surveys are useful for measuring employment. These are surveys completed by business owners and usually collect information on the number and characteristics of their employees. These surveys will typically provide data on a part of the employed population, such as those businesses a certain number of employees, and do not tend to reach informal businesses and the self-employed.

Censuses

The population and housing census gathers basic information about the economic activity of individuals, which allows for some analysis of labour force participation. This is useful but generally considered less accurate that surveys. This is because a census can only ask a relatively small number of questions and is not appropriate for asking the detailed questions required to accurately measure work and economic activity.

Administrative records

Administrative records maintained by government ministries are a valid source of labour statistics in some countries. For example, in Belarus, Kyrgyzstan, Ukraine and Uzbekistan, unemployment statistics have been based on data from unemployment registers. The accuracy of such registers depends on a number of factors, such as how likely people are to register their unemployment, and whether the registers reflect the statistical definition of unemployment (i.e. without work, available for work and actively seeking work). Studies have shown that for some countries in the UNECE region, such as Croatia, the number of registered unemployed far exceed the survey based estimates of active jobseekers by as much as 65%. ²⁸

3.4 Understanding the key indicators

Selected indicators

Labour force participation

3.4.1 Inactivity rate

Employment

- 3.4.2 Employment rate
- 3.4.3 Status in employment (employees, own-account workers, employers and family workers)
- 3.4.4 Minimum number of occupations that account for half of the total employment
- 3.4.5 Hourly gender pay gap
- 3.4.6 Proportion of employed working part-time
- 3.4.7 Proportion of employed in time- related underemployment
- 3.4.8 Informal employment of workers in the non- agricultural sector
- 3.4.9 Unemployment rate

Unpaid work and work-life balance

- 3.4.10 Proportion of workers working over 50 hours per week (paid work)
- 3.4.11 Average hours per week spent in total work (employment and unpaid forms of work)
- 3.4.12 Average hours spent in own-use production work
- 3.4.13 Employment rate of 25-49 year olds
- 3.4.14 Proportion of children aged 3 to mandatory school age in formal care

Entrepreneurship is another important of gender statistics but one that is still under development. The United Nations Evidence and Data for Gender Equality (EDGE) initiative (genderstats.org/EDGE) is working on developing standards and indicators for asset ownership and entrepreneurship. Until that work is further progressed, the UNECE set of gender indicators does not include anything directly related to entrepreneurship.

²⁸A. Kuddo (2010), "Labor Market Monitoring in Eastern Europe and Central Asia Countries: Recent Trends (Round Three)", World Bank.

How to calculate

The inactivity rate is the share of persons outside the labour force (economically inactive) in a particular population (e.g. rural based women aged 15-49, or all men aged 15 and above).

Inactivity rate is calculated by dividing the number of people in the population who are outside the labour force, by the total population.

For example, the inactivity rate for women aged 15 and above in Moldova, is the number of women in this age group who are economically inactive (numerator), divided by the total number of women in this age group (denominator).

Women in Moldova aged 15+ not in the labour force 29 (917,466) All women in Moldova aged 15+ (1,522,172) \times 100 = 60.3%

The rate is calculated for men in the same way:

Men in Moldova aged 15+ not in the labour force (**779,084**)

All men in Moldova aged 15+ (**1,409,368**)

x 100 = 55.3%

Data sources

Labour Force Survey, Population and Housing Census, other household survey that collects information on economic activity status (e.g. Living Standards Survey, Household Income and Expenditure Survey).

Key definitions

Inactivity

Inactivity refers to economic inactivity and is a term encompassing people who are neither employed nor unemployed. This is not to be confused with lack of income, as economically inactive people may have an income, for example, a pension or an independent source of wealth.

The changes to measuring work introduced by the ILO Conference of Labour Statisticians in 2013 have stopped the common use of the term economically inactive or inactive, instead describing this group as simply outside the labour force.

Be mindful of

Limitations of survey data

If data are from a survey it may not be possible to provide accurate estimates for small areas or small population sub-groups. As survey data is collected on a sample of the population, they do not always capture enough responses from small groups to allow statistics to be produced (e.g. people with a disability).

Relationship to labour force participation

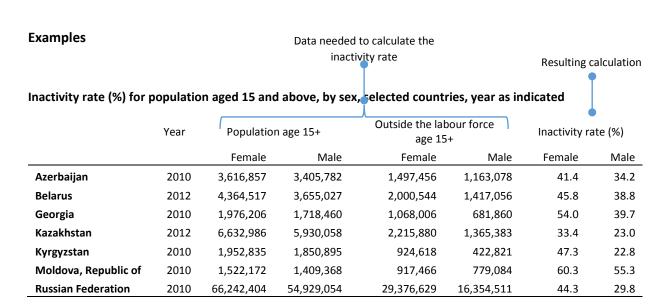
As those outside the labour force (inactive) and those in the labour force (employed and unemployed) are mutually exclusive and exhaustive categories (i.e. everyone must fall within one and one only of the three categories), the inactivity rate and the labour force participation rate for a given population should always add up to 100%.

Note however that the inactivity rate + employment rate + unemployment rate will NOT add up to 100%. This is because the unemployment rate is not a calculation of unemployed to total population, but rather only the proportion of the labour force that is unemployed. The unemployment rate indicator is explained separately below.

²⁹ Data source is the UNECE Statistical Database with the population outside the labour force calculated manually based on total population minus the employed plus unemployed populations.

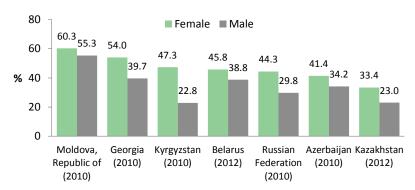
Age ranges

Economic activity is usually measured for those aged 15 and above. Sometimes this will be restricted to a working age population that is relevant for the country, such as from when compulsory school age ends (e.g. age 15) until compulsory retirement age (e.g. age 64).



Source: UNECE Statistical Database, compiled from national and international (Eurostat) official sources. Footnotes: Georgia – data do not cover Abkhazia AR and Tskhinvali regions; Republic of Moldova – data exclude the territory of the Transnistria and municipality of Bender; Russian Federation – data refer to the population aged 15-72 years; Ukraine – data do not cover the area of radioactive contamination from the Chernobyl disaster.

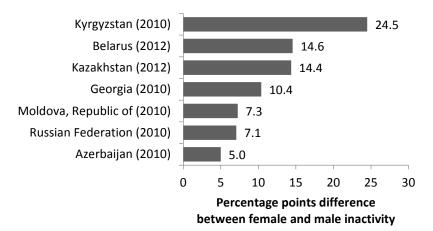
Inactivity rate (%) for population aged 15 and above, by sex, various countries, year as indicated



This graph shows the inactivity rates in the table above, sorted from highest to lowest.

Gender gap in economic inactivity

Female minus male inactivity rate (percentage points difference)



This graph adds new information to that shown above by highlighting the **gender gap** in inactivity rates (female inactivity rate minus male inactivity rate).

On its own, this graph lacks details of the inactivity rates themselves, so such as graph is best along with the table and/or graph above.

Source: UNECE Statistical Database, compiled from national and international (Eurostat) official sources

Key messages from the graphs and table above:

- Gender gap in inactivity is highest in Kyrgyzstan
- Moldova has the highest rates of economic inactivity, but one of the smallest gaps between women and men
- Most women and men in Moldova are economically inactive

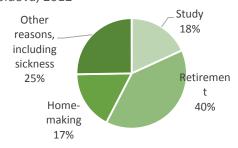
How to interpret this indicator

Look for differences between men and women - the inactivity rate for women tends to be higher than for men, often due to the roles women are expected to play in raising children and around the home. Does the data confirm this?

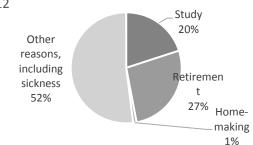
Look at reasons for inactivity – the inactivity rate is more interesting when combined with the underlying reasons for inactivity. Standard reasons for inactivity include studying, retirement, and home-making, being unable to work due to illness or disability, or choosing not to work. There are usually significant gender gaps in the reasons people give for being economically inactive.

Example: Moldovan women more likley to be inactive due to homemaking responsibilities than men

Reasons for economic inactivity, **women** aged 15 and above, Republic of Moldova, 2012



Reasons for economic inactivity, **men** aged 15 and above, Republic of Moldova, 2012



Look for differences between certain age groups and family situations — at the age when young people are starting a family (e.g. 25-40 years old) may be when women's employment rate is more likely to be lower than men's. Examining differences between different five-year age groups and/or by the number of children of certain ages.

Consider the impacts of events — major changes in the labour market will impact on the inactivity rate, such as external economic shocks (e.g. global financial crisis), changes in legislation, job creation initiatives, natural disasters, or trade agreements. Look at the date of these events and compare to any changes in trend around the same time.

Compare to other countries – use international databases, such as the UNECE gender statistics database, and the ILO Statistics Database to look the inactivity rates of comparable countries.

Policy implications

Targeted employment and work-life balance policies can stimulate increased participation by certain sub-populations to narrow any gaps. Analysis of the inactivity rate for different sub-populations of men and women (e.g. location, age, education level, family situation) can point to where policy interventions may be needed.

How to calculate

The employment rate is the share of employed persons in a particular population (e.g. rural based women aged 15-49, or all men aged 15 and above). It is also known as the employment to population ratio.

Employment rate is calculated by dividing the number of people in the population who are employed, by the total population.

For example, the employment rate for women aged 15-24 in Moldova, is the number of women in this age group who are employed (numerator), divided by the total number of women in this age group (denominator).

As shown above, in 2014, there were 151,700 women aged 15-24 who were employed, out of a total of 487,781 women in this age group. Dividing those figures and then multiplying by 100 to get a percentage tells us that 31.1% of young women were employed, or close to one third.

Data sources

Labour Force Survey, Population and Housing Census, other household survey that collects information on economic activity status (e.g. Living Standards Survey, Household Income and Expenditure Survey).

Key definitions

Employment

Persons in employment are those above a certain age (usually 15 years old) who, during a specified period (usually the previous seven days), performed some work for a wage, salary, profit or family gain, be it in cash or in kind. Also included are those people who had a job, farm or business but were temporarily absent from work for some reason (e.g. holidays or short-term illness).

In kind

Refers to receiving remuneration in a form other than cash, such as meals, free rent of a room or premises, use of a vehicle, etc. in exchange for work done to produce goods or services.

Be mindful of

Limitations of survey data

If data are from a survey it may not be possible to provide accurate estimates for small areas or small population sub-groups. As survey data is collected on a sample of the population, they do not always capture enough responses from small groups to allow statistics to be produced (e.g. people with a disability).

Age ranges

Employment is usually measured for those aged 15 and above. Sometimes this will be restricted to a working age population that is relevant for the country, such as from when compulsory school age ends (e.g. age 15) until compulsory retirement age (e.g. age 64).

Inclusions/exclusions from the definition of employment

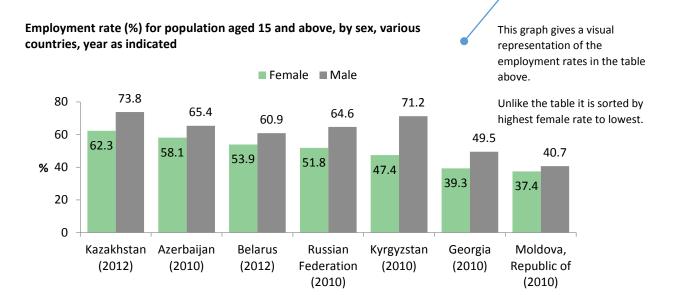
The activities considered a form of employment can vary from country to country. For example, some may count the own-use production of goods as a form of employment (e.g. growing food to feed oneself and other household members).

³⁰ Data source is the 2014 Moldova Labour Force Survey published by the National Bureau of Statistics of Republic of Moldova.

Employment rate (%) for population aged 15 and above, by sex, selected countries, year as indicated

	Year	Population	Population age 15+		ge 15+	Employment rate (%)		
		Female	Male	Female	Male	Female	Male	
Azerbaijan	2010	3,616,857	3,405,782	2,102,000	2,227,000	58.1	65.4	
Belarus	2012	4,364,517	3,655,027	2,352,000	2,225,000	53.9	60.9	
Georgia	2010	1,976,206	1,718,460	777,000	851,000	39.3	49.5	
Kazakhstan	2012	6,632,986	5,930,058	4,131,000	4,376,000	62.3	73.8	
Kyrgyzstan	2010	1,952,835	1,850,895	926,000	1,318,000	47.4	71.2	
Moldova, Republic of	2010	1,522,172	1,409,368	570,000	573,000	37.4	40.7	
Russian Federation	2010	66,242,404	54,929,054	34,304,000	35,500,000	51.8	64.6	

Source: UNECE Statistical Database, compiled from national and international (Eurostat) official sources. Footnotes: Georgia – data do not cover Abkhazia AR and Tskhinvali regions; Republic of Moldova – data exclude the territory of the Transnistria and municipality of Bender; Russian Federation – data refer to the population aged 15-72 years.



Source: UNECE Statistical Database, compiled from national and international (Eurostat) official sources. Footnotes: Georgia – data do not cover Abkhazia AR and Tskhinvali regions; Republic of Moldova – data exclude the territory of the Transnistria and municipality of Bender; Russian Federation – data refer to the population aged 15-72 years; Ukraine – data do not cover the area of radioactive contamination from the Chernobyl disaster.

Key messages from the graph above:

- Of these countries, female employment rate is highest in Kazakhstan (62.3%) and lowest in Moldova (37.4%)
- Male employment rate is highest in Kazakhstan (73.8%) and Kyrgyzstan (71.2%)
- The gender gap is greatest in Kyrgyzstan and narrowest in Moldova. While possible to recognize this visually, the actual gap must be calculated manually (around 24 percentage points difference in Kyrgyzstan (71.2-47.4=23.8) and 3 in Moldova (40.7-37.4=3.3)).

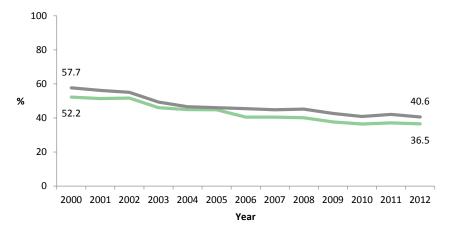
How to interpret this indicator

Look for differences between men and women - the employment rate for women tends to be lower than for men, often due to the roles women are expected to play in raising children and around the home. Does the data confirm this?

Look for changes over time – if the labour market is becoming more or less receptive to employing women or men this may be shown in changes in the employment rate over time. Most countries in the UNECE are collecting annual or quarterly labour force data and so new data are frequently available.

Employment declining at similar rate for both men and women

Employment rate (%) by sex, Republic of Moldova, 2000-2012



Source: UNECE Statistical Database, compiled from national and international (Eurostat) official sources

Look for differences between certain age groups and family situations — at the age when young people are starting a family (e.g. 25-40 years old) may be when women's employment rate is more likely to be lower than men's. Examining differences between different five-year age groups and/or by the number of children of certain ages.

Consider the impacts of economic events – major changes in the labour market due to external economic shocks (e.g. global financial crisis), natural disasters or trade agreements

Compare to other countries – use international databases, such as the UNECE gender statistics database, and the ILO Statistics Database to look the employment rates of comparable countries.

Accuracy of the data — look at the way in which the data on employment has been gathered. Is it possible that women or men could be under or over counted considering the methodology used? For example, if the question or method leads to categorization of individuals based on what they spend most of their time doing, rather than prioritising work and employment related activities above non-productive activities, regardless of time spent.

Policy implications

Targeted employment and work-life balance policies can stimulate increased participation by certain sub-populations to narrow any gaps. Analysis of the employment rate for different sub-populations of men and women (e.g. location,

age, education level, family situation) can point to where policy interventions may be needed.

How to calculate

This indicator is based on the absolute number of employed people in each category. It is typically displayed in three ways:

a) Absolute number in each status category

Most women and men are employees

Status in employment (number), by sex, Republic of Moldova, 2013

Status	Women	Men
Employees	423,500	383,100
Employers	3,200	5,300
Own-account workers	136,400	196,000
Family workers	17,500	7,700
Total	580,700	592,000

Source: Moldova Labour Force Survey 2014

b) Percentage in each status category

Women more likely to be employees than men

Status in employment (%), by sex, Republic of Moldova, 2013

Status	Women	Men
Employees	74	66
Employers	0	0
Own-account workers	23	33
Family workers	3	1
Total	100	100

Source: Moldova Labour Force Survey 2014

Note: less than 1% of women and men are employers

c) Women and men's share of each status category

Majority of employers and own-account workers are men

Share of status in employment, by sex, Republic of Moldova, 2011

	Percent (%)				
Status	Women	Men	Total		
Employees	53	47	100		
Employers	38	62	100		
Own-account workers	41	59	100		
Family workers	69	31	100		

Source: Moldova Labour Force Survey 2014

Data sources

Labour Force Survey, Population and Housing Census, other household survey that collects information on economic activity status (e.g. Living Standards Survey, Household Income and Expenditure Survey).

Key definitions

Employment

Persons in employment are those above a certain age (usually 15 years old) who, during a specified period (usually the previous seven days), performed some work for a wage, salary, profit or family gain, be it in cash or in kind. Also included are those people who had a job, farm or business but were temporarily absent from work for some reason (e.g. holidays or short-term illness).

Status

The status of employment provides a distinction between 'paid employment' and 'self-employment' jobs. Workers holding paid-employment jobs have explicit (written or oral) or implicit employment contracts which give them a basic remuneration not directly dependent upon the revenue of the unit for which they work. Self-employment jobs are jobs where the remuneration is directly dependent upon the profits derived from the goods and services produced.

There are five standard categories for status of employment:

- 1 **Employees** workers who hold paid employment jobs
- 2 Employers workers who hold self-employment jobs and have engaged, on a continuous basis, one or more persons to work for them in their business as employees
- 3 **Own-account workers** workers who hold self-employment jobs and have not engaged, on a continuous basis, any employees to work for them during the reference period.
- 4 **Members of producers cooperatives** workers who hold self-employment jobs in a cooperative producing goods and services, in which each member takes part on an equal footing with other members in determining the organisation of production, sales and/or other work of the establishment, the investments and the distribution of the proceeds of the establishment amongst their members.
- 5 **Family workers** workers who hold self-employment jobs in a market-oriented establishment operated by a related person living in the same household, who cannot be regarded as partners because their involvement is not comparable to the head of the establishment.

For additional information, see the International Classification of Status in Employment (ICSE-93) (www.ilo.org/public/english/bureau/stat/class/icse.htm).

Vulnerable employment

Own-account workers and contributing family workers are considered to be in vulnerable employment. According to the ILO, they are "less likely to have formal work arrangements, and are therefore more likely to lack decent working conditions, adequate social security and 'voice' through effective representation by trade unions and similar organizations. Vulnerable employment is often characterized by inadequate earnings, low productivity and difficult conditions of work that undermine workers' fundamental rights."³¹

Be mindful of

How the status categories are defined

Definitions may vary to what is given above. Check how each status has been defined and the methods used when gathering and coding data to ensure the approach to categorising status in employment is clear.

³¹ ILO (2010), Vulnerable employment and poverty on the rise, Interview with ILO chief of Employment Trends Unit, www.ilo.org/global/about-the-ilo/newsroom/features/WCMS 120470/lang--en/index.htm

Limitations of survey data

If data are from a survey it may not be possible to provide accurate estimates for small areas or small population sub-groups. As survey data is collected on a sample of the population, they do not always capture enough responses from small groups to allow statistics to be produced (e.g. people with a disability).

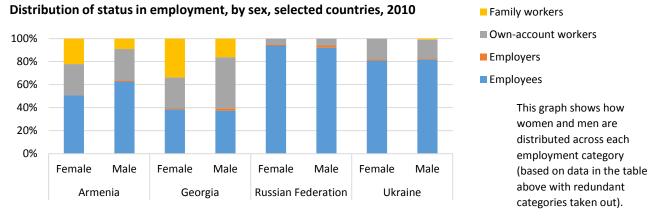
Examples

Status in employment (%) for employed population aged 15 and above, by sex, selected countries, 2010

	Armenia		Georgia		Russian Federation		Ukraine	
	Female	Male	Female	Male	Female	Male	Female	Male
Employees	50	62	39	37	94	92	80	82
Employers	0	1	1	2	1	2	1	1
Own-account workers	27	27	27	44	5	6	18	16
Members of producers cooperatives	0	0			0	0	0	0
Family workers	22	9	34	16	0	0	0	1
Unknown	0	0	0	0	0	0	0	0

Source: UNECE Statistical Database, compiled from national and international (Eurostat) official sources. Footnotes: ".." indicates data are not available; Ukraine - data do not cover the persons who are still living in the area of

Footnotes: '..' indicates data are not available; Ukraine - data do not cover the persons who are still living in the area of Chernobyl contaminated with radioactive material. Data do not cover the persons who are living in institutions and those who are working in the army. Data refer to the population aged 15-70.



Source: UNECE Statistical Database, compiled from national and international (Eurostat) official sources. Footnotes: Ukraine - data do not cover the persons who are still living in the area of Chernobyl contaminated with radioactive material. Data do not cover the persons who are living in institutions and those who are working in the army. Data refer to the population aged 15-70.

Key messages from the graph above:

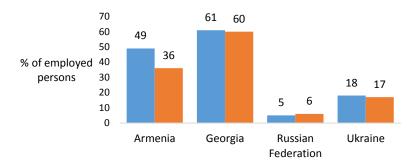
- Family workers and own-account workers are more commonly found in Georgia and Armenia than in Russia or Ukraine
- Women are more likely than men to be contributing family workers
- Georgia has the lowest percentage of secure paid employment with more than half of both men and women being self-employed or working in family businesses
- A very small percentage of people are employers

How to interpret this indicator

Look for differences between men and women – status in employment tends to differ between men and women.

Consider the percentage in vulnerable employment – combine the own-account and family worker categories to get the share of employed people in vulnerable employment. Are there differences between women and men?

Percentage of employed persons in vulnerable employment, selected countries, 2010



Source: UNECE Statistical Database, compiled from national and international (Eurostat) official sources.

Footnotes: Vulnerable employment is the sum of own-account workers and family workers. Ukraine - data do not cover the persons who are still living in the area of Chernobyl contaminated with radioactive material. Data do not cover the persons who are living in institutions and those who are working in the army. Data refer to the population aged 15-70.

Look for changes over time – if the labour market is becoming more or less receptive to employing women or men this may be shown in changes in the employment status over time. Most countries in the UNECE are collecting annual or quarterly labour force data and so new data are frequently available.

Compare to other countries – use international databases, such as the UNECE gender statistics database, and the ILO Statistics Database to look the employment rates of comparable countries.

Policy implications

Paid employees and employers are considered more secure forms of employment. Policies that stimulate the creation of employee jobs and support small business owners to grow their business through employing others could lead to increased proportion of the labour force in these two more secure categories.

Contributing family workers may be unpaid and financially dependent. Policies and programs that support the establishment of family partnerships in business (e.g. tax advantages) could minimise the number of women in family worker roles and provide them with a more equal footing in the family business.

How to calculate

The gender pay gap is the difference between average hourly wage rates of men and women, expressed as a percentage of average hourly wage rates of men. If a woman earns 70% percent of what a man earns, then the gender gap is 30 percentage points. ³² Gender pay gap is calculated using the following formula:

(Men's average hourly wage – women's average hourly wage)
Men's average hourly rate x 100

Example

Average gross wage rates and earnings (US\$), 2006

	Hourly	Weekly
Male	14.44	546.80
Female	11.37	335.10

$$\frac{(14.44 - 11.37 = 3.07)}{(14.44)} \times 100 = 21.2\%$$

Using the gross hourly wage rates above, the gender pay gap is 21.2%. In other words, women earn 79.8% of what men earn.

The calculation is the same for other forms of gender pay gap. For example, average hourly wage could be replaced with average weekly earnings to find out the gender gap based on average weekly pay. Based on the data above, the gap would be 38.7%, which is much higher than that based on hourly earnings, as sign that women are more likely to work less hours (part-time) than men and therefore earn lower weekly incomes.

Data sources

Household surveys such as the Labour Force Survey, Living Standards Survey, Household Income and Expenditure Survey

Enterprise surveys (of businesses or establishments)

Administrative records, such as social security or pension funds, taxation records, and records maintained by the ministry or department of labour/employment.

Key definitions

Gender pay gap

The difference between men's and women's average earnings from employment, shown as a percentage of men's average earnings.

Gender Pay Gap in hourly wage rates

Refers to the gender gap in average hourly earnings. This indicator aims to capture the difference between men's and women's overall position in the labor market. It measures the difference between men's and women's wage rates independent of the number of hours worked, the type of activity or the type of occupation.

Gender Pay Gap in monthly earnings

Refers to the gender gap in average monthly earnings. This indicator aims to capture the variance between men's and women's earnings over a specific period of time. It reflects differences in time worked and type of work performed, which translates into gender differences in economic

³² ILO (2013), *Equal Pay: an introductory guide* (www.ilo.org/wcmsp5/groups/public/---dgreports/---dcomm/---publ/documents/publication/wcms 216695.pdf)

autonomy.

Wage rates

Earnings elements meant to be measured, as stipulated by the ILO Resolution concerning an integrated system of wages statistics (ILO, 1973), in relation to an appropriate time period such as the hour, day, week, month or other customary period used for purposes of determining the wage rates concerned. In the case of these statistics, the reference time period is the hour.

Wage rates should include basic wages, cost-of-living allowances and other guaranteed and regularly paid allowances, but exclude overtime payments, bonuses and gratuities, family allowances and other social security payments made by employers. Ex gratia payments in kind, supplementary to normal wage rates, are also excluded.

Earnings

Remuneration in cash and in kind paid to employees, as a rule at regular intervals, for time worked or work done together with remuneration for time not worked, such as for annual vacation, other paid leave or holidays.

- Earnings include direct wages and salaries for the time worked, or work
 done, remuneration for time not worked, bonuses and gratuities and
 housing and family allowances paid by the employer directly to his
 employee.
- Earnings exclude employers' contributions in respect of their employees
 paid to social security and pension schemes and also the benefits received
 by employees under these schemes. Earnings also exclude severance and
 termination pay.

Gross earnings

Total earnings before any deductions are made by the employer in respect of taxes, contributions of employees to social security and pension schemes, life insurance premiums, union dues and other obligations of employees.

Net earnings

Pay allocated to the worker after deductions are made by the employer in respect of taxes, contributions of employees to social security and pension schemes, life insurance premiums, union dues and other obligations of employees.

Be mindful of

Basis on which the pay gap has been calculated

Estimates of the gender pay gap differ widely depending on:

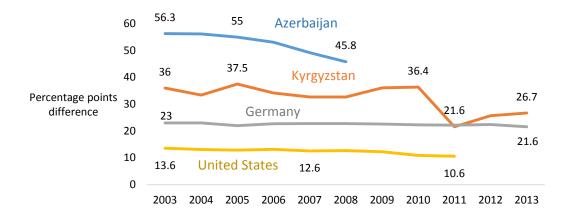
- the data source (household or enterprise surveys or administrative sources)
- the calculation method (use of the mean or median to calculate average wages)
- the type of wages considered (hourly or monthly wages, net or gross wages, inclusion or not of additional benefits)
- the categories of workers included in the calculation (often the gender pay gap is calculated for employees only since reliable data on the income from self-employment are often not available).

Avoid misinterpretation by making sure the wage rates used for women and men are comparable (e.g. come from the same data source) and that the basis on which the pay gap has been calculated is clear.

³³ UNECE (2009), Developing Gender Statistics: a practical tool.

Examples

Gender pay gap in average hourly wage rates, selected countries, 2003-2013



Source: UNECE Statistical Database, compiled from national and international official sources.

Footnotes: Data not available for Azerbaijan from 2009-2013, or for United States for 2012-2013; Germany - data from 2006 are compiled from European Structure of Earnings Surveys. Earlier data are compiled from national sources; Kyrgyzstan - Figures for hourly earnings are obtained by dividing the average monthly earnings by the average number of monthly working hours.

Key messages from the graph above:

- Gender pay gap varies widely between countries
- Azerbaijan has the highest gap but is showing the most rapid lowering of the gap. If this
 trend continued from 2009, the gap may be lower than that seen in Kyrgyzstan
- There is little change in the gender pay gap in hourly wages from year to year, except in Kyrgyzstan

How to interpret this indicator

Understand what the number represents – gender pay gap is one of the trickier indicators to understand. The number is the gap between men and women, so the higher the number, the more that men are earning relative to women. Much has been written on the gender pay gap. Some useful resources are:

- ILO (2013) Equal Pay: an introductory guide
- Eurostat Statistics Explained: Gender pay gap statistics (http://ec.europa.eu/eurostat/statistics- explained/index.php/Gender pay gap statistics)

Examine particular professions and industries – gender pay gap can be calculated by occupation or industry, provided you have the data on average wages disaggregated to this level. Examining how the gap varies between particular industries and occupations can provide more detailed information for policymakers.

Explore how the gap varies by age and family situation – gender pay gap tends to widen with age, possibly due to career interruptions that women tend to experience when having children.

Policy implications

Pay is a vitally important aspect of realising benefits from employment, so gender differences in pay are central to evaluating gender equality in a work context. The gender pay gap has become a key indicator for assessing equality of opportunity and the extent of discrimination in the workplace.

Policies to narrow the gender pay gap include offering maternity and paternity leave, child care and other family friendly policies that lessen career interruption for women encourage sharing of family responsibilities between women and men.

3.4.6 Proportion of employed working part-time (%)

How to calculate

This is calculated by dividing the number of employed people that work part-time by the total number of employed people. The indicator should be disaggregated by sex meaning that separate calculations are done for the female population and the male population.

Example Hours worked per week by persons in employment, Republic of Moldova, 2013

			Age group					
		Total	15-24	25-34	35-44	45-54	55-64	65+
Male	Part-time	41,200	5,200	7,800	8,700	10,200	7,400	1,800
	Full-time	550,900	56,800	156,300	115,500	127,500	84,800	10,000
	Total	592,100	62,000	164,100	124,100	137,700	92,300	11,800
Female	Part-time	42,900	3,300	10,400	9,000	12,000	6,100	2,200
	Full-time	537,800	39,000	124,200	144,700	149,100	70,400	10,400
	Total	580,700	42,300	134,600	153,600	161,100	76,500	12,600

Source: Moldova Labour Force Survey 2014

Proportion of employed working part time (based on the table above)

Women aged 25-34 working part-time (10,400)	x 100 = 7.7%
All employed women aged 25-34 (134,600)	X 100 - 7.776

Data sources Household surveys such as the Labour Force Survey, Living Standards Survey, Household Income and Expenditure Survey Enterprise surveys (of businesses or establishments) Administrative records, such as those maintained by the ministry or department of labour/employment.

Key definitions Part time

A part-time worker is an employed person whose normal hours of work are less than those of comparable full-time workers. In most countries, the distinction between part-time and full-time work is based on self-declaration. In a few countries, work is defined as part-time when the hours usually worked are below a fixed threshold, usually 30 or 35 hours per week. ³⁴

Be mindful of	How many hours per week
	Definitions vary between countries and part-time work may involve up to 30 hours
	per week or more. If possible, ask for a breakdown of people working 20 hours or

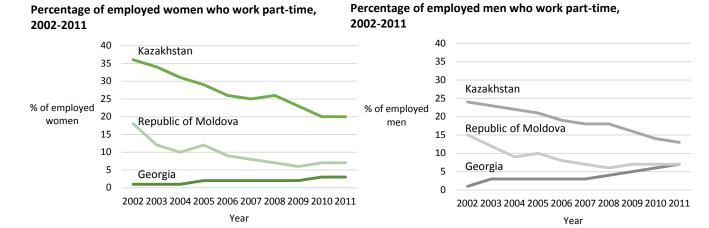
³⁴ ILO (2004), *Part-time work*, Information Sheet No. WT-4, Conditions of Work and Employment Programme.

less per week in order to get a clearer picture of the proportion that work few hours per week.

How multiple jobs are treated

It may be commonplace to hold several part-time jobs and end up working in more hours per week than someone who is full-time. Make sure the data take this into account so that the classification of part-time and full-time worker is based on the total hours work across all jobs.

Example



Source: UNECE Statistical Database, compiled from national and international (Eurostat) official sources.

Footnotes: Georgia - Data do not cover Abkhazia AR and Tskhinvali Region; Republic of Moldova - Data exclude the territory of the Transnistria and municipality of Bender.

Key messages from the graph above:

- Part-time work is more common in Kazakhstan than in Moldova or Georgia, especially for women
- Men in Georgia and Moldova are just as likely as women to be working part-time
- The tendency to work part-time has been reducing in Kazakhstan and Moldova since 2002

How to interpret this indicator

Compare to time-related underemployment — while part-time can be desirable and help achieve a greater work-life balance, it may represent limited opportunities. Analysing the extent to which women and men who report time-related underemployment (i.e. they wish to be working more hours than they currently are) are already part-time workers, together with any information on the amount of time they would prefer to be working, can give a greater insight to the relative advantage or disadvantage of those in part-time employment.

Examine particular professions and industries – the ability to access part-time work opportunities is likely to vary between different occupations and industries. Looking at what the data reveals about this can point to reasons for high or low levels of part-time work and where policy interventions may be needed.

Explore variation by age and family situation – access to part-time work is likely to

be directly related to age and family situation (marital status and number of children). Analysing the data with this in mind will provide more information to help interpret the results.

Policy implications

The possibility to work part-time can provide advantages to people wanting shorter working hours in order to balance family or other responsibilities. It can also be a signal of disadvantage as part-time workers take home less pay and may prefer to be working longer hours. Therefore, this indicator is best considered together with time-related underemployment, which measures the proportion of the population who want more hours at work.

The proportion of part time workers is usually much higher among the female population that among the male population. Depending on the national context and the extent of time-related underemployment, policy interventions that impact on the availability of part-time work can lead to greater equality in work opportunities.

3.4.9 Unemployment rate (%)

How to calculate

This is calculated by dividing the number of unemployed people by the number of people in the labour force (i.e. employed + unemployed). The indicator should be disaggregated by sex meaning that separate calculations are done for the female population and the male population.

Number of unemployed

(Number of employed + number of unemployed) x 100

Data sources

Household surveys such as the Labour Force Survey, Living Standards Survey, Household Income and Expenditure Survey Population and housing censuses Unemployment registers

Key definitions

Unemployed

Persons of a certain age (usually age 15 years and above) who were not employed during the reference period, but who are currently available and actively seeking work.

Be mindful of

Unemployment rate is different to the unemployment-to-population rate

The unemployment rate reflects the percentage of the **labour force** that is unemployed, not the percentage of the population. Be mindful that these two figures can be quite different.

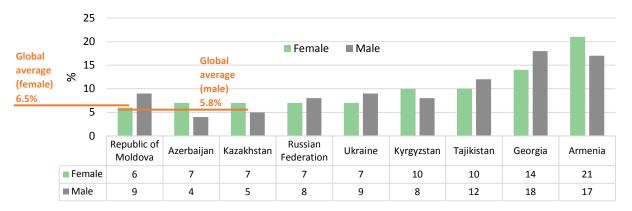
Limitations of survey data

If data are from a survey it may not be possible to provide accurate estimates for small areas or small population sub-groups. As survey data is collected on a sample of the population, they do not always capture enough responses from small groups to allow statistics to be produced (e.g. people with a disability).

Example

Female unemployment lowest in Moldova, highest in Armenia

Unemployment rate (%) population aged 15+, by sex, selected countries, 2010



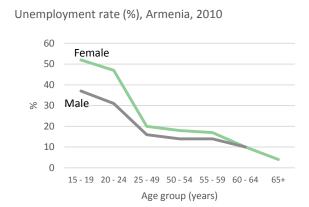
Data source: UNECE Statistical Database, compiled from national and international (Eurostat and ILO) official sources. Global averages are for 2010 and taken from ILO Key Indicators of the Labour Market (KILM), 8th Edition.

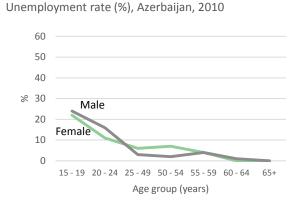
Notes: Armenia - data refer to the population aged 15-75; Georgia - data do not cover Abkhazia and South Ossetia (Tshinvali); Tajikistan – data refer to 2009; Ukraine - data refer to the population aged 15-70.

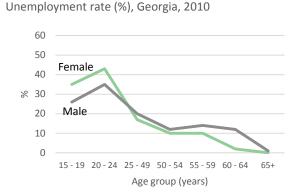
Key messages from the graph above:

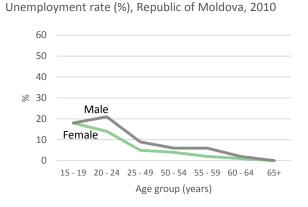
- Unemployment varies widely across the region
- In Azerbaijan, Kazakhstan, Kyrgyzstan and Armenia, female unemployment is higher than for males
- In Moldova, Russia, Tajikistan, Ukraine and Georgia, male unemployment is higher
- The gender gap is biggest in Georgia (in favours of females) and Armenia (in favour of males) with a difference of 4 percentage points.

Unemployment rate, by 5-year age groups and sex, selected countries, 2010









Key messages from the graphs above:

- Unemployment rates can vary significantly by age group and between countries
- Young people are more likely to be unemployed than older people
- In Armenia and Georgia, where employment rates are higher, women are more likely unemployed than men
- When comparing data across multiple graphs like this, important to check that the scale is consistent (in this case starts at 0 and ends at 60 with all being same height)

How to interpret this indicator

Understand the concept of labour utilization

The unemployment rate is used to show the relative size of underutilized labour in the economically active population and provides a general reflection of the labour market and economic performance. It has been found to more relevant to

developed economies and, although an important gender indicator to understand, it has limitations and should be treated with caution.

Considerable research has been done into the relationship between unemployment and other forms of *labour underutilization*. Due to the way unemployment is defined, it only captures a proportion of actual labour underutilization. In fact, studies suggest that in some cases less than 10% of underutilization is accounted for by 'unemployment'.

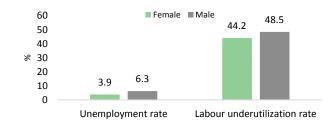
Other forms of labour underutilization that should be measured to give a broader picture of the potential labour force are:

- Time-related unemployment employed persons working less than a specified number of hours (e.g part time) and who are willing and available to work more hours
- Employed with low earnings
- Employed with underutilized skills employed persons with jobs that require skills lower than their education level
- Discouraged workers inactive persons who did not seek employment because they have been discouraged by lack of employment prospects in the past³⁵

A labour utilization rate can be calculated based on the sum of the population falling into the categories above. As shown in the graph below, significant differences between unemployment and labour underutilization for both women and men were evident in the Republic of Moldova in 2007.

Unemployment only a small fraction of labour underutilization

Unemployment and labour utilization rates, Republic of Moldova, 2007



Source: LO (2010), Women in labour markets: Measuring progress and identifying challenges.

Look at differences between men and women – in many countries the unemployment rate is higher for women than for men. Reasons may be related to men being given preference for jobs (i.e. discrimination), also a higher level of education among women may lead to limited employment opportunities at the level for which they are skilled to work. In cases where unemployment is lower for women, it may be an indicator of disadvantage for men. It may also be that women are more likely not to participate in the labour force due to responsibilities in the home.

Look at changes over time – rates are intended to show variance over time and other dimensions (e.g. age, as discussed below). In more developed economies, the trend in unemployment rate shows the volatility of the labour market and whether

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³⁵ ILO (2010), Women in labour markets: Measuring progress and identifying challenges.

the economy is improving or weakening. Most countries in the UNECE are collecting annual or quarterly labour force data and so new data are frequently available.

Another time-related measure is the length of time people spend being unemployed. Long-term unemployment (seeking work for over one year) is a measure of this and is one of the key gender and labour market indicators. Globally, most countries with data on this indicator show the rates of long-term unemployment are higher among males than females. A possible reason for this is women are more likely to give up the search for work earlier than men and therefore fall into another category. ³⁶

Consider the impacts of economic events — major changes in the labour market due to external economic shocks (e.g. global financial crisis), natural disasters or trade agreements. When examining the changes in rates over time, identify if any such events may have impacted on unemployment and whether this is likely to have affected women or men differently.

Look for differences between certain age groups and areas — unemployment rate tends to be highest among young people who find it difficult to get work due to their limited experience. This can be particularly the case for those aged 15-19 who have most likely finished their education with a lower level of attainment in addition to having limited work experience. It may also be higher in urban centres, where people are more likely to migrate in search of employment. Examining differences in unemployment rates between five-year age groups and between parts of the country can reveal patterns that are important to understand.

Consider the relationship to education — examining the unemployed population by sex, age and level of education attainment can shed light on reasons for disparities. Those with a higher education may be more particular about the jobs they will accept. Jobs requiring a higher level of skill tend to be limited and recruitment processes lengthy and competitive, possibly leading to higher unemployment among this group. Age discrimination may also be a factor with the youngest and oldest of jobseekers being disadvantaged compared to others.

Compare to other countries – use international databases, such as the UNECE gender statistics database, and the ILO Statistics Database to look the unemployment rates of comparable countries.

Policy implications

Addressing unemployment can involve a range of policy interventions. Creating jobs, providing skills training, and offering employment programs and services are among them. Policies on international labour migration (workers flowing into and out of the country) may also be connected with addressing high unemployment.

Gender disparities might be addressed with legislation to prevent jobs from being advertised as suitable only for male or female applications, for example. Furthermore, encouraging employees to recruit casual or part-time workers and creating a regulatory and supportive environment to encourage entrepreneurship and the creation of small businesses can alleviate high unemployment for particular groups, such as parents of young children.

³⁶ ILO (2010), Women in labour markets: Measuring progress and identifying challenges.

3.4 Making a direct contribution to the economy: classifying individuals undertaking different forms of work as employed, unemployed or economically inactive

Objective

Cement the concepts involved in measuring work and employment so participants are clear on how people are classified as employment, unemployed or economically inactive.

Preparation

Write out cards for each of the following individual work situations:

- 1. School teacher two days per week / Homemaker rest of the time
- 2. University student (full-time)
- 3. Bus driver (full-time)
- 4. High school student with part-time job in a shop
- 5. Doctor
- 6. Civil servant
- 7. Unable to work due to long-term illness
- 8. Retired person receiving old-age pension
- 9. Farmer
- 10. Full-time mother
- 11. Child below age 15
- 12. Unpaid domestic helper who gets room and meals provided
- 13. Member of armed forces
- 14. Volunteer at local church
- 15. Engineer currently out of a job
- 16. Full-time father
- 17. Waitress who is actively looking for an office job
- 18. School leaver looking for a job
- 19. Homemaker who manages family business accounts in the evening
- 20. Wealthy socialite
- 21. Business owner

Divide whiteboard or flip-chart paper into three sections (large enough for sticking up to eight of the cards) marked with the headings 'Employed', 'Unemployed' and 'Outside the labour force'

Make sure you have sticky tape or something to stick the cards on the board/paper

Time required

Approximately 45 minutes

- Categorization of cards and explanation (30 minutes)
- Questions and discussion (15 minutes)

Task

- a) Distribute the cards to the participants (either one per individual or a few for each table)
- b) Explain the activity: on each card is a brief description of the type of work or activity that someone does. We are going to classify each into the three categories: employed, unemployed or outside the labour force.
- c) Ask someone to start by calling out what is on their card and then getting them to come up and stick the card in the right category on the board or flip-chart. Correct their classification if needed and explain why people fall within each category.
- d) Repeat the exercise for all the cards, being sure to emphasise the priority is employment over the other two categories, and unemployment over being outside the labour force.

of the activity

Possible extension Once the task above is complete, take the exercise one step further by classifying all the employed people into the status categories of 'employee', 'employer', 'ownaccount worker' and 'family worker'.

3.5 Applying labour force statistics to policies for women's economic empowerment

Objective	Increase familiarity with key indicators through basic data analysis and discussions on application to policy issues.
Preparation	Prepare copies of the handout below and data to be analysed (examples provided on following pages)
Time required	 Approximately 1 hour and 45 minutes Group work (60 minutes) Presentations from the groups (30 minutes) Summary discussion (15 minutes)
Task	 a) Break participants into groups of 4-5 people (any larger and it becomes difficult to engage everyone in discussions) b) Each group will work on the same task (as per the handout) c) Allow about 60 minutes for the groups to complete their work d) Each group will need to nominate a note-taker and rapporteur to give a five minute summary of their findings
Summary discussion	 After the groups have reported back, further questions for discussion could include: How easy or difficult was it to use the data provided? What recommendations would you have to improve the availability and use of statistics for informed policy making?

Handout for group activity

Applying labour force statistics to policies for women's economic empowerment

Task: using the data provided identify key findings that could be used to inform policies and programs that aim to increase women's economic activity and empowerment

- a) Nominate someone as group facilitator, note-taker and rapporteur (it can be one person per role, or combine any of the roles)
- b) Examine the data for each of the indicators what can you find of interest? Remember to look at gaps and similarities between women and men, trends (changes over time), comparison to other countries, etc. (allow 20-30 minutes)
- c) Questions for discussion (allow about 20 minutes)
 - a. What does the data suggest about women and men's overall situation in the labour market?
 - b. What further data or evidence would you need to understand the situation?
 - c. What types of policies or programs should be considered to boost women's economic activity?



Table 11. Employed population by age group, status in employment, sex and area, year 2013

thousand persons

	_	Status in employment				
Sex, area, age group	Total -	Employee	Own-account worker	Contributing family worker	Employer	
Total	1172,8	806,7	332,4	25,2	8,5	
15-24 years	104,3	74,4	25,3	4,6	-	
25-34 years	298,7	222,3	70,1	5,6	0,0	
35-44 years	277,8	190,2	79,7	4,8	3,1	
45-54 years	298,8	199,8	90,5	5,3	3,3	
55-64 years	168,8	111,2	52,4	3,9	0,0	
65 years and over	24,4	8,8	14,5	0,0	0,0	
Men	592,1	383,1	196,0	7,7	5,3	
15-24 years	62,0	40,3	18,2	3,5	-	
25-34 years 35-44 years	164,1 124,1	117,1 77,2	44,1 44,3	2,2 0,0	0,0 2,1	
45-54 years	137,7	84,9	50,6	0,0	1,5	
55-64 years	92,3	59,8	31,1	0,0	0,0	
65 years and over	11,8	3,8	7,6	0,0	0,0	
Women	580,7	423,5	136,4	17,5	3,2	
15-24 years	42,3	34,1	7,1	0,0	-	
25-34 years	134,6	105,2	25,9	3,3	0,0	
35-44 years	153,6	113,0	35,4	4,2	0,0	
45-54 years	161,1	114,8	39,9	4,7	1,7	
55-64 years	76,5	51,5	21,3	3,4	0,0	
65 years and over	12,6	4,9	6,9	0,0	-	
Urban	550,5	479,9	62,8	1,8	6,0	
15-24 years	44,8	40,7	3,6	0,0	-	
25-34 years	168,4	150,5	17,1	0,0	0,0	
35-44 years	131,5	111,9	17,0	0,0	2,3	
45-54 years	123,5	104,9	16,2	0,0	2,1	
55-64 years	74,3	65,0	8,1	0,0	0,0	
65 years and over	7,9	7,0	0,0	-	0,0	
Men 15 34 years	277,1	232,9	39,7	0,0	3,7	
15-24 years 25-34 years	23,6 97,6	20,7 84,0	2,5 12,9	0,0	0,0	
35-44 years	59,7	47,5	10,4	0,0	1,7	
45-54 years	54,0	44,5	8,7	-	0,0	
55-64 years	38,8	33,6	4,6	0,0	0,0	
65 years and over	3,4	2,6	0,0	-,-	0,0	
Women	273,4	247,0	23,1	0,0	2,3	
15-24 years	21,2	20,0	0,0	0,0	-	
25-34 years	70,8	66,5	4,2	0,0	0,0	
35-44 years	71,8	64,4	6,6	0,0	0,0	
45-54 years	69,5	60,4	7,5	0,0	0,0	
55-64 years	35,5	31,5	3,5	0,0	0,0	
65 years and over	4,5	4,3	0,0	-		
Rural	622,3	326,8	269,6	23,4	2,6	

Table 9. Population by participation in economic activity, by sex, area and marital status, vear 2013

thousand persons Sex, area, Employment ILO unemploy-Active persons Activity marital status rate, % rate, % ment rate, % Total Employed ILO unemployed Total Single 1235,8 1172,8 63,1 41,4 39,3 5,1 Married 249,4 224,6 24,8 29,6 26,7 9,9 Widow(er) 846,4 815,7 30,7 49,0 50,8 3,6 Divorced 55.2 53.8 0.0 18.2 17.7 Men 84.9 78,7 6,2 48,4 44,9 7,3 Single 630,0 592,1 38,0 44,5 41,8 6,0 Married 154,3 138,6 15,7 31,3 28,1 10,2 Widower 436,8 417,7 19,1 54,1 51,8 4,4 Divorced 11,0 10,2 0,0 20,0 18,6 Women 28,0 25,6 2,4 8,4 46,1 42,2 Single 605.8 580.7 25.1 38.6 37.0 4.1 Married 95,0 86,0 27,3 9,5 9,0 24,7 Widow 409,6 398,0 11,6 47.7 46,3 2,8 Divorced 44,2 43,6 0,0 17,8 17,5 Urban 57,0 53,1 49,7 46,3 6,8 3,9 Single 587,3 550,5 36,8 45,6 42,8 6,3 Married 9,5 127,4 115,3 12,1 37,8 34,2 Widow(er) 383.8 364.8 19,0 50.9 53.5 5,0 Divorced 19,7 0,0 15,4 20,7 16,2 Men 50,7 8,3 55,3 4,6 52,5 48,2 Single 21,2 7,1 298,4 277,1 51,0 47,4 Married 72,6 65,5 7,1 39,4 35,6 9,8 Widower 207,1 195.1 12,0 59.4 56,0 5,8 Divorced 3,7 3,0 0,0 17,2 14,2 Women 14,9 13,4 0,0 48,8 43,9 Single 288,9 15,5 41,2 5,4 273,4 38,9 Married 54.8 49.8 35.9 9,0 5,0 32.7 Widow 176,7 169,7 7,0 48,0 46,1 4,0 Divorced 17,1 16,6 0,0 16,0 15,6 Rural 40.3 37,2 3.1 54.1 49.9 7,7 Single 648,6 622,3 26,3 38,1 36,6 4,1 Married 109,3 121,9 12,7 24.1 21,6 10,4 Widow(er) 462.5 450.8 11.7 48.7 47.5 2,5 Divorced 34,2 19,6 19,4 34.4 0,0 Men 29,7 28,0 1,7 42,3 40,0 5,6 Single 331,7 314,9 16,7 39,9 37,9 5,0 Married 81,7 73,1 8,6 26,4 23,6 10,5 Widower 229,7 222,5 7,1 50,1 48,6 3,1 Divorced 7,3 7,1 0,0 21,7 21,4 43,4 Women 13,0 12,2 0,0 40.5 Single 307,3 3,0 316,9 9,6 36,5 35,4 Married 40,2 36,2 4,1 20,6 18,5 10,2 Widow 232,9 228,3 47,5 46,5 4,6 2,0 Divorced 16,6 15,8 0,0 41,5 39,5

Table 31. Employed population by reason for working less than 40 hours/week, by age group, sex and area, year 2013

thousand persons

						ciiousa	na persons
Say area reason for working	_			Age g	roup		
Sex, area, reason for working less than 40 hours/week	Total	15-24	25-34	35-44	45-54	55-34	65 years
		years	years	years	years	years	and over
Total	382,2	29,8	76,7	87,0	107,4	63,7	17,7
Usually works less than 40 hours/week	186,4	11,3	33,8	40,6	52,9	34,8	13,0
Technical unemployment	27,5	3,3	8,3	7,2	6,7	2,0	0,0
Seasonal work	76,5	6,0	13,4	18,2	22,8	13,6	2,6
Days off, holydays, variable time table	40,2	3,6	9,6	9,6	10,9	5,7	0,0
Family responsabilities	16,5	0,0	6,2	4,0	4,0	0,0	0,0
Bad weather conditions	27,8	2,4	4,6	6,4	8,3	5,3	0,0
Other	7,3	2,0	0,0	0,0	1,9	0,0	0,0
Men	164,2	17,1	34,5	31,1	44,1	29,6	7,9
Usually works less than 40 hours/week	62,5	5,6	12,6	9,2	16,2	13,2	5,6
Technical unemployment	20,5	2,5	6,0	5,5	4,8	1,6	0,0
Seasonal work	41,2	3,9	7,5	8,9	12,0	7,6	0,0
Days off, holydays, variable time table	17,4	2,2	4,6	3,0	4,6	2,6	0,0
Family responsabilities	3,1	0,0	0,0	0,0	0,0	0,0	0,0
Bad weather conditions	16,6	1,7	3,0	3,3	4,8	3,4	0,0
Other	3,0	0,0	0,0	0,0	0,0	0,0	0,0
Women	218,0	12,6	42,2	55,9	63,3	34,2	9,8
Usually works less than 40 hours/week	123,8	5,7	21,3	31,3	36,7	21,5	7,4
Technical unemployment	7,1	0,0	2,3	1,7	1,8	0,0	_
Seasonal work	35,3	2,2	5,8	9,3	10,8	5,9	0,0
Days off, holydays, variable time table	22,8	0,0	5,0	6,6	6,4	3,1	0,0
Family responsabilities	13,5	0,0	5,6	3,3	2,9	0,0	0,0
Bad weather conditions	11,2	0,0	1,6	3,2	3,4	2,0	0,0
Other	4,3	0,0	0,0	0,0	0,0	0,0	0,0
	-1-	-,-	-,-	-,-	-1-2	-,-	-,-

Table 74. Economically inactive population aged 20-49 years by relation with the labour market, number of pre-school children, sex and area, year 2013 thousand persons

		Number of pre-school children	
Sex, area, relation with the labour market	Total	Persons who do not have pre- school children	Persons who have at least one pre- school child
Total	836,1	570,6	265,5
Looking for a job but unavailable to start working	0,0	0,0	0,0
Not seeking but willing to work and available	16,7	12,5	4,2
Willing to work but not looking and unavailable	2,7	1,9	0,0
Not looking for a job and not willing to work	537,8	342,9	194,9
Persons working or looking for a job abroad	278,2	212,9	65,2
Men	415,5	321,4	94,1
Looking for a job but unavailable to start working	0,0	0,0	0,0
Not seeking but willing to work and available	7,9	5,7	2,2
Willing to work but not looking and unavailable	0,0	0,0	0,0
Not looking for a job and not willing to work	217,3	178,2	39,1
Persons working or looking for a job abroad	188,9	136,4	52,5
Women	420,6	249,2	171,4
Looking for a job but unavailable to start working	0,0	0,0	0,0
Not seeking but willing to work and available	8,8	6,8	2,0
Willing to work but not looking and unavailable	1,6	0,0	0,0
Not looking for a job and not willing to work	320,5	164,7	155,8
Persons working or looking for a job abroad	89,3	76,6	12,7
Urban	309,9	207,1	102,8
Looking for a job but unavailable to start working	0,0	0,0	0,0
Not seeking but willing to work and available	6,5	4,6	1,9
Willing to work but not looking and unavailable	0,0	0,0	0,0
Not looking for a job and not willing to work	226,5	143,4	83,1
Persons working or looking for a job abroad	75,5	58,0	17,4
Rural	526,2	363,4	162,7
Looking for a job but unavailable to start working	0,0	0,0	0,0
Not seeking but willing to work and available	10,2	7,9	2,3
Willing to work but not looking and unavailable	0,0	0,0	0,0
Not looking for a job and not willing to work	311,3	199,5	111,8
Persons working or looking for a job abroad	202,7	154,9	47,8

Module 4: Education and training

What is covered in this module

Materials

- 4.1 Gender concerns in education
- 4.2 International standards for education systems
- 4.3 Data sources
- 4.4 Understanding the key indicators

Practical exercise

4.5 Analysing gender gaps in enrolment rates

4.1 Gender concerns in education

Priorities for gender equality

Education provides the basis for accessing opportunities to work. The education level of adults is also closely linked with positive outcomes for children – the higher the parents education the more likely children will enjoy a good standard of living.

Education encompasses compulsory primary and secondary school education, tertiary education at university or technical colleges, vocational education and training relating to a specific form of work, and adult education and lifelong learning.

The Millennium Development Goals but a focus on achieving universal primary education and gender parity in primary, secondary and tertiary education. Most countries in the UNECE region have achieved goals relating to primary and secondary education, but gender gaps in tertiary education, ensuring the quality of teaching, and achieving equity for minority groups remain a challenge.³⁷

Monitoring the outcomes of education, such as literacy rates and how education attainment translates into employment opportunities, are also important for identifying and quantifying gender equality concerns.

4.2 Data sources

Administrative records

Records maintained by schools and education institutions provide the basis for many statistical indicators relating to education. Note that these must be compared with population estimates produced by the national statistical system to calculate enrolment rates (i.e. percentage of the population that is enrolled in formal education).

In some countries, the quality of data provided through the Ministry of Education and other official sources varies widely. The systems for reporting on participation and results of students can be hampered by decentralization and funding incentives that lead to under or over reporting. In such cases, alternative sources, such as household surveys, may provide a means to test quality and address disparities.

³⁷ UNECE (2012), The UNECE Report on Achieving the Millennium Development Goals in Europe and Central Asia, 2012 (www.unece.org/fileadmin/DAM/publications/oes/UNECE_MDG_Report_2012.pdf)

Surveys and censuses

Population censuses and household surveys typically collect data on participation in education and level attained. These are the only means for gauging the education level of the adult population at a given time.

Labour force Surveys provide insight into how education, qualifications and training relates to the work opportunities, highlighting the extent of skills mismatch (qualified/trained in a particular skill, but working in a different area) across the population.

4.3 International standards for education systems

Education systems vary from country to country, and sometimes within countries. In some countries primary school starts at age 5, in others it may be age 6 or 7; some countries might have 6 years of secondary school, others less. These variances are a challenge for producing comparable statistics on education.

International Standard Classification of Education (ISCED)

Standards developed through the United Nations system provide a way to map varying education systems to a consistent framework. The International Standard Classification of Education (ISCED) belongs to the United Nations International Family of Economic and Social Classifications, which are applied in statistics worldwide with the purpose of assembling, compiling and analysing cross-nationally comparable data. ISCED is the reference classification for organizing education programmes and related qualifications by education levels and fields. ISCED is a product of international agreement and adopted formally by the General Conference of UNESCO Member States.

ISCED is designed to serve as a framework to classify educational activities as defined in programmes and the resulting qualifications into internationally agreed categories. The basic concepts and definitions of ISCED are therefore intended to be internationally valid and comprehensive of the full range of education systems. ³⁸

Official age ranges

Many education indicators are based on specific age ranges that correlate to the standard ranges application to the national education system. To calculate enrolment rates for any level of education, for example, it is essential to know the official age ranges. These age ranges will vary from country to country. For example, in the Republic of Moldova, the age ranges are:

- Pre-primary age 3
- Primary age 7-10
- Lower secondary age 11-15
- Upper secondary 16-18
- Tertiary age 19-24

The official age ranges are not mandatory and reflect the standard for age at

³⁸ UNESCO (2011), International Standard Classification of Education (ISCED) 2011.

entrance and duration of education at each level. Some students may start school earlier or later, some may repeat a year, or return to education after dropping out. These variations mean that students will fall outside the official age ranges.

Official start ages and duration of education are published in the UNESCO Institute of Statistics database under Education / System (http://data.uis.unesco.org/).

4.4 Understanding the key indicators

Selected indicators

- 4.3.1 Tertiary gross enrolment rate
- 4.3.2 Upper secondary gross enrolment rate
- 4.3.3 Graduation rate in tertiary education, by sex
- 4.3.4 Share of female tertiary graduates in science, engineering, manufacturing and construction
- 4.3.5 Graduation rate in upper secondary education
- 4.3.6 Distribution of 25- 64 years old, by highest level of education attained and sex
- 4.3.7 Young people (aged 15- 24) not in employment and not in education and training, by sex

4.4.1 Tertiary gross enrolment ratio

How to calculate

The tertiary gross enrolment ratio (GER) is the total number of tertiary students regardless of age, divided by the total population of tertiary education age³⁹ and then multiplied by 100 to give a percentage figure. The tertiary GER should be calculated separately for females and males.

Total number of female/male tertiary students		x 100	
	Total female/male population aged in the five year age group	X 100	
	following upper secondary school leaving age		
	Total number of female tertiary students in 2013 (67,948) ⁴⁰	=0.4663 x 100 = 46.6%	
	Total female population aged 19-24 in 2013 (145,697)	-0.4003 X 100 - 40.0 70	
	Total number of male tertiary students in 2013 (54,516) 41	-0.2610 v 100 - 26.19 /	

Total male population aged 19-24 in 2013 (150,990)	=0.3010 X 100 = 30.1 %

Data sources	Enrolment data collected from tertiary institution records by the responsible authority for tertiary education (e.g. Ministry of Education) Population estimates from national statistical system

Key definitions Tertiary education

Tertiary education builds on secondary education, providing learning activities in specialised fields of education. It aims at learning at a high level of complexity and specialisation. Tertiary education includes what is commonly understood as academic education but also includes advanced vocational or professional education.

³⁹ According to UNESCO, the age range for tertiary education is the five year age group following on from school leaving age, and so will vary from country to country. In Moldova for example, upper secondary school finishes at age 18, therefore the official age range for tertiary would be age 19-24.

⁴⁰ Data are from the UNESCO Institute of Statistics database (http://data.uis.unesco.org/)

⁴¹ Data are from the UNESCO Institute of Statistics database (http://data.uis.unesco.org/)

It comprises ISCED levels 5, 6, 7 and 8, which are labelled as short-cycle tertiary education, Bachelor's or equivalent level, Master's or equivalent level, and doctoral or equivalent level, respectively. The content of programmes at the tertiary level is more complex and advanced than in lower ISCED levels. 42

Enrolment

Individuals officially registered in a given education programme, or stage or module thereof, regardless of age.

Note that enrolment differs from attendance and depending on at what point of the academic year enrolment figures relate (e.g. start, middle, end), the number of students enrolled may include students that have subsequently discontinued their studies during the year.

Ratio

This is a ratio rather than a rate because it involves the comparison of two different populations.

Be mindful of

What is counted as tertiary education

GER at each level of education should be based on total enrolment in all types of schools and education institutions, including public, private and all other institutions that provide organized educational programmes. As defined above, tertiary education includes what is commonly understood as academic education but also includes advanced vocational or professional education. This would include some, but not all, technical and vocational education and training. To interpret this indicator correctly, it may be important to check which institutions and courses have been included and excluded from the calculation.

Accuracy of population estimates

Calculating enrolment rates relies on knowing the estimated population by sex and age. These estimates are usually produced by the national statistical office based on population censuses, population registers and birth, death and migration rates. If population estimates are not accurate, the enrolment rate will also be inaccurate (under or over-estimated).

Ensure the population estimates are for the year corresponding to the enrolment data and have been produced by an authoritative source of official statistics. In the absence of national estimates, the UNESCO Institute of Statistics database can provide population data disaggregated by sex and age range for each level of education (http://data.uis.unesco.org/).

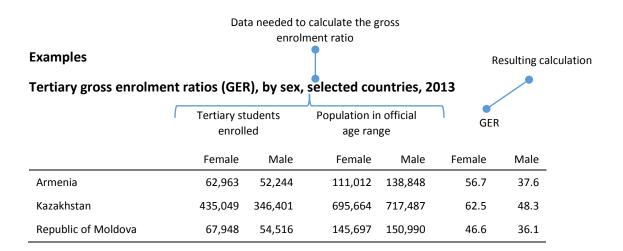
Gross enrolment versus net enrolment

Gross enrolment ratios and net enrolment rates use the same denominator (the total population within the official age range for that level of education), but the numerator is different. For net enrolment, it is the number of students within the official age range, whereas for gross enrolment, it is the number of students regardless of age.

As students may be younger or older than the official age range, the gross enrolment rate is typically higher than for net enrolment and can exceed 100%. This is more likely to occur at primary or secondary school level because most of the population are students, whereas universal participation is tertiary education is not common.

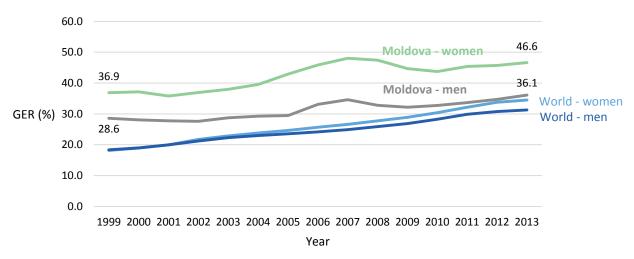
⁴² UNESCO (2011), International Standard Classification of Education (ISCED) 2011.

Net enrolment rates should not exceed 100% but may do so due to inconsistencies between population and enrolment data. 43



Source: UNESCO Institute of Statistics Database http://data.uis.unesco.org/

Tertiary Gross Enrolment Ratio (GER), Republic of Moldova and global, 1999-2013



Source: UNESCO Institute of Statistics Database http://data.uis.unesco.org/

Key messages from the graph above:

- Participation in tertiary education has been consistently higher for women than men
- The gender gap in Moldova has widened since 1999
- Rates in Moldova have increased from 28.6 to 36.1 for men and from 37.1 to 46.6 for women (by 2013 men still haven't reached the rate women were at in 1999)
- Gross enrolment ratio in Moldova is above global average for both men and women
- Globally the increase in tertiary enrolment since 1999 has been steeper than in Moldova
- The gender gap at global level is much narrower than in Moldova

⁴³ UNESCO Institute of Statistics (2009), *Education Indicators: Technical Guidelines*.

How to interpret this indicator

A high GER indicates a high degree of participation, whether students are in the official age group or not. A GER value near 100% is unlikely at tertiary level given that participation in higher education is not universal.

Globally, tertiary enrolments have increased hugely since the 1970s, particularly for women. The global GER for men went from 11% in 1970 to 26% in 2009. For women, it went from 8% to 28% during the same period. Central Asia and Eastern Europe has a long tradition of higher tertiary enrolment among women than men. In 1970 it was the only region in the world to have a higher female GER than male, but in 2009, other regions are showing similar results. 44

The gender gap in GER in the region suggests that more needs to be done to attract men to study at tertiary level. It may also indicate a lack of opportunity in the labour market for women is leading them to choose tertiary study. Further analysis is needed to understand gaps in participation, including looking at related indicators such as secondary enrolment and graduation rates, and the proportion of young people (aged 15-24) neither in education, employment or training (see 4.3.7 below).

Gender analysis of the tertiary student population is also important for understanding disparities and areas where policy intervention may be needed. For example, although women are more likely to study at tertiary level, they tend to be in the minority at the highest levels of study (e.g. Ph.D) and they are less likely to study mathematics, science and technology.

Calculate a Gender Parity Index

The gender gap in GER is often expressed at a Gender Parity Index (GPI). This is calculated by dividing the female GER by the male GER to produce an index that if equal to 1 indicates parity between the sexes. A GPI less than 1 means there is a disparity in favour of males; greater than 1 indicates disparity in favour of females.

Policy implications

Policies can provide incentives to attract people to study at tertiary level or pursue other opportunities. Enrolment statistics at tertiary level are an important indicator for policymakers to monitor human capital. When considered together with other education and labour statistics (e.g. participation in basic education, education attainment among adults and economic activity status), tertiary education statistics provide a picture of the skills and employment outcomes of the population. This is essential for monitoring the capacity and quality of the education system, and ensuring a match between skills and labour market demands.

45 UNECE (2010), Developing Gender Statistics: a practical tool.

⁴⁴ UNESCO (2012), World Atlas of Gender Equality in Education.
www.unesco.org/new/fileadmin/MULTIMEDIA/HQ/ED/pdf/Atlas-education-gender-equality1.pdf

4.4.2 Upper secondary gross enrolment ratio

How to calculate

The upper secondary gross enrolment ratio (GER) is the total number of upper secondary students regardless of age, divided by the total population of upper secondary school age ⁴⁶ and then multiplied by 100 to give a percentage figure. The upper secondary GER should be calculated separately for females and males.

Total number of female/male upper secondary students

Total female/male population of official

upper secondary school age

Republic of Moldova, 2013⁴⁷

Total number of female upper secondary students (44,488)	=0.9444 x 100 = 94.4 %
Total female population aged 16-18 (47,104)	-0.5444 X 100 - 54.4 70
Total number of male upper secondary students (43,785)	
Total male population aged 16-18 (49,082)	=0.8920 x 100 = 89.2 %

Data sources

Enrolment data collected from tertiary institution records by the responsible authority for tertiary education (e.g. Ministry of Education)

Population estimates from national statistical system

Key definitions

Upper secondary education

Upper secondary education (ISCED level 3) are programmes at typically designed to complete secondary education in preparation for tertiary education or provide skills relevant to employment, or both. 48

Enrolment

Individuals officially registered in a given education programme, or stage or module thereof, regardless of age.

Note that enrolment differs from attendance and depending on at what point of the academic year enrolment figures relate (e.g. start, middle, end), the number of students enrolled may include students that have subsequently discontinued their studies during the year.

Ratio

This is a ratio rather than a rate because it involves the comparison of two different populations.

Be mindful of

Levels of secondary education

Secondary education is divided into lower and upper secondary. Gross enrolment ratios may be calculated for lower, upper, or the total secondary school population. When using secondary enrolment ratios and rates, ensure it is clear to which years of secondary education the indicator relates.

Accuracy of population estimates

Calculating enrolment ratios relies on knowing the estimated population by sex and age. These estimates are usually produced by the national statistical office based on

⁴⁶ According to UNESCO, the age range for tertiary education is the five year age group following on from school leaving age, and so will vary from country to country. In Moldova for example, upper secondary school finishes at age 18, therefore the official age range for tertiary would be age 19-24.

⁴⁷ Data are from the UNESCO Institute of Statistics database (http://data.uis.unesco.org/)

⁴⁸ UNESCO (2011), International Standard Classification of Education (ISCED) 2011.

population censuses, population registers and birth, death and migration rates. If population estimates are not accurate, the enrolment rate will also be inaccurate (under or over-estimated).

Ensure the population estimates are for the year corresponding to the enrolment data and have been produced by an authoritative source of official statistics. In the absence of national estimates, the UNESCO Institute of Statistics database can provide population data disaggregated by sex and age range for each level of education (http://data.uis.unesco.org/).

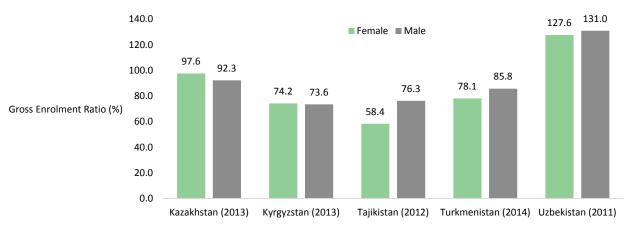
Gross enrolment versus net enrolment

Gross enrolment ratios and net enrolment rates use the same denominator (the total population within the official age range for that level of education), but the numerator is different. For net enrolment, it is the number of students within the official age range, whereas for gross enrolment, it is the number of students regardless of age. As students may be younger or older than the official age range, the gross enrolment rate is typically higher than for net enrolment and can exceed 100%. This is more likely to occur at primary or secondary school level because most of the population are students, whereas universal participation is tertiary education is not common.

Net enrolment rates should not exceed 100% but may do so due to inconsistencies between population and enrolment data. 49

Examples

Upper secondary Gross Enrolment Ratio (GER), by sex, latest year available



Key messages from the graph above:

- The GER in Kazakhstan and Uzbekistan suggest that participation in upper secondary is particularly high in these countries
- There is a significant gender gap in Tajikistan, with girls much less likely to participate than boys
- The rates above 100% in Uzbekistan indicate a high proportion of over-aged and under-aged students.
 Additional information is needed to assess the extent of repetition, late entrants, etc causing this high GER in Uzbekistan.

How to interpret this

A high GER generally indicates a high degree of participation, whether the students

⁴⁹ UNESCO Institute of Statistics (2009), *Education Indicators: Technical Guidelines*.

indicator

belong to the official age group or not. Impacts on participation include whether upper secondary is compulsory, the tendency to go on to tertiary education, the quality of the education system, and the education requirements of the labour market. A GER value approaching or exceeding 100% indicates that a country is, in principle, able to accommodate all of its school-age population, but it does not indicate the proportion already enrolled. Achieving a GER of 100% is therefore a necessary but not sufficient condition for enrolling all eligible children in school.

When the GER exceeds 90%, the aggregate number of places for pupils is approaching the number required for universal access of the official age group. However, this is only the case if the under-aged and over-aged enrolments are expected to decline in the future to free places for students from the expected age group. ⁵⁰

Comparing the GER to the net enrolment rate (NER) will highlight the extent of over- aged and under- aged enrolment, because of early or late entrants, and grade repetition. A sharp discrepancy between the GER and the NER indicates that enrolled boys and girls enter late to the grades or do not progress regularly through the grades and that the system's internal efficiency could be improved. Analysts should also look at participation in lower secondary and how this varies from upper secondary. Analysis of the out-of-school population will also help to interpret what the enrolment statistics reveal about participation and non-participation in school.

Gross enrolment ratios are consistently lesser for upper secondary than lower secondary. Globally, there have been steady increases in enrolment over recent decades, but more than half of countries have an upper secondary GER of less than 80%. In Central Asia and in Central and Eastern Europe enrolment is relatively high (both in excess of 80% in 2009). The gap between lower and upper secondary enrolment is not as great as in other regions, as shown in the figure below from UNESCO. ⁵¹

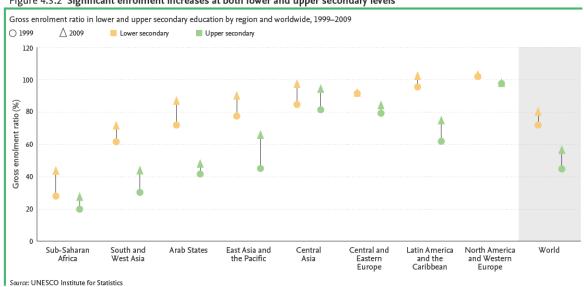


Figure 4.3.2 Significant enrolment increases at both lower and upper secondary levels

Calculate a Gender Parity Index

⁵⁰ UNESCO Institute of Statistics (2009), *Education Indicators: Technical Guidelines*.

 $^{^{\}rm 51}$ UNESCO (2012), World Atlas of Gender Equality in Education

Key to interpreting this indicator for gender-related policy is to explore similarities and differences in enrolment patterns between girls and boys. The gender gap in GER is often expressed at a Gender Parity Index (GPI). This is calculated by dividing the female GER by the male GER to produce an index that if equal to 1 indicates parity between the sexes. A GPI less than 1 means there is a disparity in favour of males; greater than 1 indicates disparity in favour of females.

Policy implications

High participation in upper secondary school is a precursor for achieving high participation at tertiary level. Where significant gender gaps exist, further research to understand the reasons for the gap may be needed to inform the development of policies to retain certain groups in the education system.

Increasing demands on the education system in light of population dynamics (growth, ageing, etc.) will impact on school infrastructure and quality of education delivery. This may be a factor limiting participation in upper secondary education.

4.4.3 Distribution of 25 - 64 years old, by highest level of education attained and sex

How to calculate

This indicator is calculated based on data gathered through household surveys, population censuses and similar collections that gather information on the education level of the representative population. If the indicator, or the information needed to calculate it, is not already published by the statistical authority, it may be requested.

Sex-disaggregated data needed to calculate the indicator are:

- a) Total population aged 25-64
- b) Population aged 25-64 with less than primary, primary and lower secondary education
- c) Population aged 25-64 with upper secondary and post-secondary nontertiary education
- d) Population aged 25-64 with tertiary education
- e) Population aged 25-64 that gave no response

The total population is then used as a basis for calculating the percentage distribution of population at each level of education:

Females aged 25-64 with less than primary, primary and lower secondary education (1,908,100)

Total female population aged 25-64 (5,913,100)

=0.3227 x 100 = 32.2%

Females aged 25-64 with upper secondary and post-secondary non-tertiary education (3,374,100)

Total female population aged 25-64 (5,913,100)

=0.5706 x 100 = 57.1%

Females aged 25-64 with tertiary (**631,000**)

Total female population aged 25-64 (**5,913,100**)

=0.1067 x 100 = **10.7%**

Females aged 25-64 with unknown education attainment (not available)

Total female population aged 25-64 (**5,913,100**)

Not available

Key definitions

Highest level of education attained

The levels of education are based in the International Standard Classification of Education (ISCED). The levels of education attainment shown below are based on Eurostat standards. Data from 2014 onwards are based on ISCED 2011, whereas data up to 2013 should be based on ISCED 1997.

The table below outlines the three levels of education attained and how this differs between the two versions of the classification.

	ISCED 2011 (data from 2014 onwards)	ISCED 1997 (data up to 2013)
Low education	Less than primary, primary and lower secondary education (levels 0-2)	Pre-primary, primary and lower secondary education (levels 0-2)
Medium education	Upper secondary and post- secondary non-tertiary education (levels 3 and 4)	Upper secondary and post- secondary non-tertiary education (levels 3 and 4)
High education	Tertiary education (levels 5-8)	First and second stage of tertiary education (levels 5 and 6)

Source: Eurostat Note on Correspondence between ISCED 2011 and ISCED 1997 levels

The approach used by Eurostat to group levels of education attainment is one option. It is also possible to disaggregate education attainment by individual levels of education and regroup in any relevant combination. The UNESCO standard levels of education attainment are:

- No schooling
- Incomplete primary
- Primary (ISCED 1)
- Lower secondary (ISCED 2)
- Upper secondary (ISCED 3)
- Post-secondary non-tertiary (ISCED 4)
- Short-cycle tertiary (ISCED 5)
- Bachelor's or equivalent (ISCED 6)
- Master's or equivalent (ISCED 7)
- Doctoral or equivalent (ISCED 8)
- Unknown

Be mindful of

Education attainment categories add up to 100%

The categories of education level are mutually exclusive and exhaustive (each person falls into one category and one only), and so the calculations for each level should add up to 100%.

Age ranges used

The age range 25-64 is used because it represents the working age population from age 25, by when formal education is typically complete. Analysts may be interested in particular or other age ranges and it may be possible to calculate this indicator for other age groups.

Example

Education attainment level of the population aged 25-64, by sex, United Kingdom, 2014

	Actual r	number (thousar	Distribution by level of education (% of total)			
	Female	Male	Total	Female	Male	Total
Total population	16,859.5	16,443.2	33,302.7	100.0	100.0	100.0
Less than primary, primary and lower secondary education (levels 0-2)	3,672.1	3,179.4	6,851.5	21.8	19.3	20.6
Upper secondary and post-secondary non- tertiary education (levels 3 and 4)	6,019.1	6,677.2	12,696.3	35.7	40.6	38.1
Tertiary education (levels 5-8)	6,983.8	6,345.4	13,329.2	41.4	38.6	40.0
No response	184.6	241.3	425.9	1.1	1.5	1.3

Source: Eurostat Database

Key findings from this table:

- Around 40% of the population aged 25-64 has a tertiary education
- Women's and men's education levels are almost the same

How to interpret this

Look for differences between women and men – levels of education attainment

indicator

will be impacted if gender roles encourage one sex over the other to pursue higher levels of education.

Look for changes over time — if the education system, opportunities and attitudes to education for women or men are changing, this may be reflected in changes in the education attainment over time. Most countries in the ECE region are producing annual labour force data from which this indicator can be calculated, and so new data are frequently available.

Compare to other countries – use international databases, such as the UNECE gender statistics database, and the UNESCO Database to look the education attainment levels of comparable countries and regional averages.

Explore variances within particular sub-groups

Further disaggregation of this indicator by characteristics such as geographical location, ethnicity, age of first marriage, and income levels, can provide more insight into gender disparities and point to groups that would benefit from targeted policies and opportunities to re-enter formal education.

Policy implications

The level of education attainment is a reflection of the population's achievements within the formal education system and an indication of their literacy, numeracy and ability to function in society. Education attainment gives a broad indication of the strength of human capital and how this differs between female and male populations. If large proportions of the working population have a low level of education, this may limit the possibilities for economic growth and point to the need for adult education programs.

4.4.7 Young people not in employment and not in education and training (NEET rate), by sex

How to calculate

Also known as the NEET rate, this indicator is the share of youth which are neither in employment nor in education or training (numerator) in the youth population (denominator).

Unemployed non-students aged 15-24* + inactive non-students aged 15-24*

Total population aged 15-24*

x 100 = NEET rate (%)

Data sources Population and housing censuses Household surveys, such as labour force surveys

Key definitions

Young people

The age range used for youth may vary. The standard suggests calculating this indicator separately for three age groups: 15-19 years old; 20-24 years old; and 25-29 years old.

Not in employment and not in education and training

To be considered neither in employment nor in education or training, the young person must satisfy two criteria:

- 1. They must be not employed (that is they are either unemployed or economically inactive as per standard definitions of these concepts); and
- 2. They must have not participated in education or training during the four weeks preceding the survey or census. ⁵²

Be mindful of

Only non-students should be included

A common miscalculation of this indicator is to include those people who are unemployed without ensuring they are also non-students. International standards call for employment and unemployment to take precedence over economic inactivity when classifying and individual's status. Therefore a part-time or full-time student who is looking for work should be classified as unemployed. Including young unemployed people and ignoring the strict definition by ensuring they are also non-students may significantly increase the resulting NEET rate. ⁵³

Varying age groups

Age 15-24 is the widely used standard for youth, however common practice seems to be to use the population aged 15-29 when calculating this indicator. The important point is that the age range covered by this indicator can vary depending on the context and priorities of the region or country. Including people younger than age 15 may be difficult as censuses and surveys often only collect information on economic activity status for the population aged 15 and above.

^{*} age range may vary, for example, 15-29 years old is also frequently used for this indicator

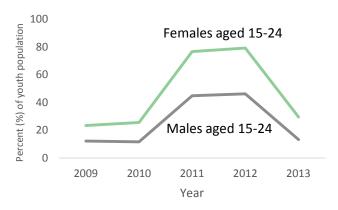
⁵² ILO (Elder, S, Youth Employment Programme) (2015), What does NEETs mean and why is the concept so easily misinterpreted? ILO and The Master Card Foundation: Technical Brief No. 1.

⁵³ ILO (Elder, S, Youth Employment Programme) (2015), What does NEETs mean and why is the concept so easily misinterpreted? ILO and The Master Card Foundation: Technical Brief No. 1.

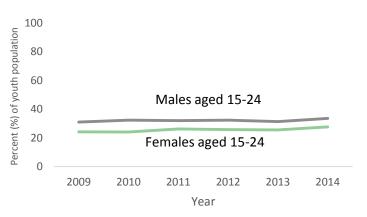
Example

Kyrgyzstan NEET rate spikes in 2011 and 2012

Share (%) of youth not in employment and not in education, by sex, Kyrgyzstan, 2009-2013



Republic of Moldova sees little change in NEET rate Share (%) of youth not in employment and not in education, by sex, Republic of Moldova, 2009-2014



Note: data are from annual labour force surveys; youth are defined as those aged 15-24 years old.

Source: International Labour Organization (ILO), ILOSTAT Database

Key messages from the graphs above:

- NEET rates spiked considerably in Kyrgyzstan in 2011 and 2012, but the same did not happen in Moldova.
- There is a significant gender gap in favour of men in Kyrgyzstan, possibly due to higher rates of inactivity among women as a result of homemaker responsibilities.
- The gender gap in the Republic of Moldo va is minimal and slightly in favour of women.

How to interpret this indicator

This indicator is difficult to interpret on its own as it merges the concepts of unemployment and exclusion from education. Blurring these issues can lead to misinterpretation. The reasons behind this are well explained in the ILO technical brief on this issue which is recommended reading for anyone working with this indicator. ⁵⁴

High NEET rates may indicate unwanted exclusion from employment or education. They may be a sign of disenfranchisement amongst youth and/or a lack of suitable opportunities for young people. Higher rates for women may also be evident among populations that tend to marry and start childbearing relatively young, as responsibilities in the home may exclude these women from employment or continuing education.

As a relatively new indicator, but one that has been recommended for inclusion as a Sustainable Development Goal indicator, there is little known yet about the ideal NEET rate and how and why this may vary. Eurostat have stated that in 2011, there were 7.5 million people aged 15-24 and an additional 6.5 million aged 25-29 who were excluded from employment and formal education in Europe, being a NEET rate of 13% and 20% respectively.

⁵⁴ ILO (Elder, S, Youth Employment Programme) (2015), What does NEETs mean and why is the concept so easily misinterpreted? ILO and The Master Card Foundation: Technical Brief No. 1.

This was a significant increase from the 2008 rates, which were 11% for 15-24 year olds and 17% for those aged 25-29. 55

Disaggregated data is required

Accurately interpreting the NEET rate involves examining the underlying components (unemployment versus inactivity) by sex and age group. This can reveal whether it is unemployment or inactivity that is the main factor and how this differs between men and women and between those age 15-19, 20-24 and 25-29.

Reasons for inactivity

Where the NEET rate is made up of a significant proportion of inactive nonstudents (as opposed to those unemployed), the reasons for inactivity should be explored. In many cases this may differ between women and men, with a higher proportion of women likely to be inactive due to homemaking responsibilities.

Policy implications

High rates of young people not in employment nor education suggest a need for policies to retain young people in education and/or provide appropriate employment opportunities. Not addressing this situation leads to the possibily of large numbers of disaffected youth. Before designing policy interventions it is essential to look beyond the broad measure that the NEET rate provides and examine the underlying reasons for lack of employment, as explained in the section above.

Policy measures to address exclusion from employment and education need to be diverse in nature and pay particular attention to vulnerable groups. Long-term solutions are recommended, including equipping young people with the qualifications and skills needed to enter the labour market. Innovation is key to engaging with young people, particularly the disenfranchised. ⁵⁶ Technology and social media will play an important role in skilling and engaging with young people in many societies.

⁵⁵ Eurofound (2012), NEETs – Young people not in employment, education or training: Characteristics, costs and policy responses in Europe, Publications Office of the European Union, Luxembourg (www.eurofound.europa.eu/sites/default/files/ef publication/field ef document/ef1254en.pdf)

⁵⁶ Eurofound (2012), NEETs – Young people not in employment, education or training: Characteristics, costs

⁵⁶ Eurofound (2012), NEETs – Young people not in employment, education or training: Characteristics, costs and policy responses in Europe, Publications Office of the European Union, Luxembourg (www.eurofound.europa.eu/sites/default/files/ef_publication/field_ef_document/ef1254en.pdf)

4.5 Analysing gender gaps in enrolment rates

Objective Practice using enrolment data to calculate the Gender Parity Index in order to become more familiar and comfortable using key gender indicators. Preparation Prepare copies of the handouts Make sure participants have a calculator (e.g. on their smartphone) Time required Approximately 1.5 hours Brief explanation of GPI and the group work task (5 minutes) Group work (40 minutes) Discussion of results (30 minutes)

Task

a) Before introducing the group work, explain what the GPI is:

About the Gender Parity Index

Key to interpreting this indicator for gender-related policy is to explore similarities and differences in enrolment patterns between girls and boys. The gender gap in GER is often expressed at a Gender Parity Index (GPI). This is calculated by dividing the female GER by the male GER to produce an index that if equal to 1 indicates parity between the sexes. A GPI less than 1 means there is a disparity in favour of males; greater than 1 indicates disparity in favour of females.

GPI is usually expressed with two decimal places. For example, if the Female upper secondary GER is 94.4% and the male is 89.2%, the GPI is 94.4/89.2 = 1.05

- b) Explain to the participants that they will now work in pairs (or groups of 3-4 people) to practice calculating the GPI for selected countries and regions based on data from UNESCO Institute of Statistics (clarify that they will all need a calculator), and then discuss what the GER and GPI reveal about upper secondary school participation and gender.
- c) Distribute the handouts, check if there are any questions, and allocate 30-45 minutes for the groups to work
- d) Regroup and discuss the findings
 - a) Give the answers for the GPI calculation (put the answers on the screen, or circulate on paper). One way to give the results is ask one person to read out the values for GPI per country/region (reading down the list from year 2004 to 2013) while the rest check their own results to see if they got it right). Check if anyone got different answers and, if so, find out what they did to arrive at that answer.
 - b) Go through the answers to each of the questions some points that should come up in discussion are below (participants may raise other findings):

i. In which country is upper secondary gross enrolment highest?

- For the latest year available for the three countries (2011), the GER was highest in Uzbekistan (127.6 for females and 131.0 for males).
- Of the three regions, Central Asia has the highest average GER for both females and males (102.9 and 104.6 respectively).

ii. How has enrolment changed over time?

- The enrolment ratios have increased in all of these countries and regions, for both females and males, between 2004 and 2013
- The increase has been biggest in Uzbekistan, which went from 94.2 Female GER in 2004 to 127.6 in 2013. Male GER also jumped significantly from 105.7 to 131.0.

iii. In which of the three countries are the gender gaps the greatest?

- Moldova is the only country where the increase in GER was bigger for males than females. Male GER jumped 18.6 percentage points over the 10 year period, and Female GER jumped by 13.8 points.
- Armenia has a much shorter time series for comparison (2007-2012). After correcting for that (i.e. looking at the same restricted time period for other countries) Armenia shows a big gender difference in the extent of increase in the GER during this time, with females GER increasing by 9.3 percentage points, compared to male GER increase of 1.7.

iv. What does the GPI reveal about gender gaps in upper secondary education?

- The GPI shows that in Armenia and Moldova females are more likely to be enrolled in upper secondary education than males. Enrolment is close to gender parity (1.0) in Uzbekistan, but at less than 1.0 is slightly in favour of males.
- In Central Asia, the average GPI for upper secondary education shows that at 0.98, gender parity has pretty much been achieved.
- The average GPI for Central and Eastern Europe (0.95) is close to the global average (0.96), but Central Asia is doing better at achieving gender parity.
- In terms of changes over time, the GPI for Moldova shows the situation has been improving for males, with the GPI moving closer to 1.0 (parity) since 2004. In Armenia, the gender gap is increasing with males continuing to be disadvantaged.
- For the two regions and globally, there has been little change in the GPI between 2004 and 2013.
- c) Discuss the potential policy implications of the findings above. The group is likely to come up with much more, but possible issues include:
 - Policies needed to retain boys in education system
 - Making upper secondary school compulsory, if not already
 - One reason for gender gaps may be limited employment opportunities for women encourages them to remain in education
 - Consider impact of technical and vocational education and training and whether this is adequately reflected in education statistics

e) Points to make in summary

- Alone the GPI doesn't reveal anything about the level of enrolment or participation. For example, if in Country A the female GER is 40% and the male is 34% (i.e. low enrolment), and in Country B, the female GER is 80% and the male is 68% (i.e. reasonably high levels of enrolment), the GPI for both countries would be 1.17.
- It is important to consider both the GPI and the enrolment ratios on which

- they are based in order to get an impression of participation issues.
- The GPI can be calculated for other levels of education (pre-primary, primary, etc.).

Handout for group activity

Analysing gender gaps in enrolment rates

About the Gender Parity Index

Key to interpreting this indicator for gender-related policy is to explore similarities and differences in enrolment patterns between girls and boys. The gender gap in GER is often expressed at a Gender Parity Index (GPI). This is calculated by dividing the female GER by the male GER to produce an index that if equal to 1 indicates parity between the sexes. A GPI less than 1 means there is a disparity in favour of males; greater than 1 indicates disparity in favour of females.

Task: In pairs (or groups of 3-4 people), work through the following

- a) Using the data provided, calculate the Gender Parity Index (GPI) for each of the countries and regions for the years 2004-2013
- b) Discuss your interpretation of both the GER and the GPI figures
 - i. In which country is upper secondary gross enrolment the highest?
 - ii. How has enrolment changed over time?
 - iii. In which of the three countries are the gender gaps the greatest?
 - iv. What does the GPI reveal about gender gaps in upper secondary education?
- c) What are the potential policy implications of your findings?

Upper Secondary Gross Enrolment Ratio (GER) (%), selected countries and regions, 2004-2013

	Republic of Moldova		Armenia			Uzbekistan			
	Female	Male		Female	Male		Female	Male	
Year	GER	GER	GPI	GER	GER	GPI	GER	GER	GPI
2004	80.6	70.6					94.2	105.7	
2005	84.8	73.2					107.6	115.7	
2006	87.1	76.9					108.2	114.3	
2007	89.7	79.4		103.2	87.5		116.8	119.0	
2008	89.1	79.9		96.0	78.7		115.2	116.7	
2009	91.6	82.9		103.9	87.5		122.2	121.8	
2010	90.7	81.9		107.1	89.0		124.2	124.8	
2011	90.4	83.7		104.5	84.4		127.6	131.0	
2012	93.0	86.4		112.4	89.1				
2013	94.4	89.2							

	Central and Eastern Europe*			Cen	Central Asia*			World		
	Female	Male		Female	Male		Female	Male		
Year	GER	GER	GPI	GER	GER	GPI	GER	GER	GPI	
2004	84.0	90.8		87.5	91.7		46.8	50.6		
2005	83.3	87.9		92.5	96.7		48.2	51.2		
2006	83.7	89.2		93.0	97.8		49.9	52.8		
2007	83.9	89.8		96.8	100.5		51.9	54.5		
2008	82.6	88.4		96.6	98.7		54.6	57.2		
2009	78.9	83.7		99.8	99.5		56.3	58.3		
2010	81.4	87.0		100.1	102.1		57.9	60.5		
2011	84.1	90.7		103.7	106.4		59.9	62.6		
2012	86.2	91.1		104.7	106.7		61.9	64.6		
2013	97.0	102.6		102.9	104.6		64.2	66.9		

Data source: UNESCO Institute for Statistics

^{*} Regional groupings in this table are based on UNESCO regions. Central and Eastern Europe comprises Albania, Belarus, Bosnia and Herzegovina, Bulgaria, Croatia, Czech Republic, Estonia, Hungary, Latvia, Lithuania, Montenegro, Poland, Republic of Moldova, Romania, Russian Federation, Serbia, Slovakia, Slovenia, TFYR Macedonia, Turkey, and Ukraine. Central Asia comprises Armenia, Azerbaijan, Georgia, Kazakhstan, Kyrgyzstan, Mongolia, Tajikistan, Turkmenistan, and Uzbekistan (https://en.unesco.org/gem-report/sites/gem-report/files/181905E.pdf).

Answer sheet

Upper Secondary Gross Enrolment Ratio (GER) (%), selected countries and regions, 2004-2013

	Republic of Moldova			Ar	menia		Uzbekistan			
	Female	Male		Female	Male		Female	Male		
Year	GER	GER	GPI	GER	GER	GPI	GER	GER	GPI	
2004	80.6	70.6	1.14				94.2	105.7	0.89	
2005	84.8	73.2	1.16				107.6	115.7	0.93	
2006	87.1	76.9	1.13				108.2	114.3	0.95	
2007	89.7	79.4	1.13	103.2	87.5	1.18	116.8	119.0	0.98	
2008	89.1	79.9	1.11	96.0	78.7	1.22	115.2	116.7	0.99	
2009	91.6	82.9	1.10	103.9	87.5	1.19	122.2	121.8	1.00	
2010	90.7	81.9	1.11	107.1	89.0	1.20	124.2	124.8	0.99	
2011	90.4	83.7	1.08	104.5	84.4	1.24	127.6	131.0	0.97	
2012	93.0	86.4	1.08	112.4	89.1	1.26				
2013	94.4	89.2	1.06							

	Central and Eastern Europe			Cen	tral Asia		World		
	Female	Male		Female	Male		Female	Male	
Year	GER	GER	GPI	GER	GER	GPI	GER	GER	GPI
2004	84.0	90.8	0.93	87.5	91.7	0.95	46.8	50.6	0.93
2005	83.3	87.9	0.95	92.5	96.7	0.96	48.2	51.2	0.94
2006	83.7	89.2	0.94	93.0	97.8	0.95	49.9	52.8	0.94
2007	83.9	89.8	0.93	96.8	100.5	0.96	51.9	54.5	0.95
2008	82.6	88.4	0.94	96.6	98.7	0.98	54.6	57.2	0.95
2009	78.9	83.7	0.94	99.8	99.5	1.00	56.3	58.3	0.97
2010	81.4	87.0	0.94	100.1	102.1	0.98	57.9	60.5	0.96
2011	84.1	90.7	0.93	103.7	106.4	0.97	59.9	62.6	0.96
2012	86.2	91.1	0.95	104.7	106.7	0.98	61.9	64.6	0.96
2013	97.0	102.6	0.95	102.9	104.6	0.98	64.2	66.9	0.96

Data source: UNESCO Institute for Statistics

^{*} Regional groupings in this table are based on UNESCO regions. Central and Eastern Europe comprises Albania, Belarus, Bosnia and Herzegovina, Bulgaria, Croatia, Czech Republic, Estonia, Hungary, Latvia, Lithuania, Montenegro, Poland, Republic of Moldova, Romania, Russian Federation, Serbia, Slovakia, Slovenia, TYR Macedonia, Turkey, and Ukraine. Central Asia comprises Armenia, Azerbaijan, Georgia, Kazakhstan, Kyrgyzstan, Mongolia, Tajikistan, Turkmenistan, and Uzbekistan (http://en.unesco.org/gem-report/files/181905E.pdf).

Module 5: Health

What is covered in this module

Materials

- 5.1 Gender and health
- 5.2 Data sources
- 5.3 Understanding the key indicators

Practical exercises

5.4

5.1 Gender and health

Determinants of health Sex is a determinant of health, as well as gender, poverty and equity. ⁵⁷ Males and females face different health issues due to their biology (sex) at various stages of life. For example, women need specific services, such as access to health care during pregnancy and childbirth. And, biologically, male babies have lower survival rates than female babies.

Gender and health

Gender norms shape health outcomes through health seeking behaviour, which is the tendency to seek health care and the way in which they access the health system. For example, in some societies, women may not prioritise their own health when they are busy meeting the needs of their children, spouse and others, and this can prevent them from seeking health care in situations when they should. So too, men may delay seeking health care, ignore or putting up with symptoms rather than seeking care.

Gender norms can also increase risks to health, such as men being more likely to smoke and consume alcohol increasing their risk of disease and premature death. In some societies, masculine behaviour involves risk-taking activities that can lead to accidents and violence-related injuries and death.

Monitoring differences between males and females in health status, as well as specific health concerns to women and men, provides essential evidence to inform policies and the effective delivery of health services.

5.2 Data sources

Administrative records

Records from hospitals, health care centres and other providers of health care are an essential source of information on morbidity (disease) and mortality. They form the basis of many of the indicators used to monitor health of the population.

Civil registration systems provide data on births and deaths, including causes of death that are used to produce fertility and mortality needed to monitor and predict population change.

Surveys and

Where administrative data sources are limited in coverage or have other

⁵⁷ WHO (2011), Gender mainstreaming for health managers: a practical approach. Facilitator's Guide (http://apps.who.int/iris/bitstream/10665/44516/1/9789241501071_eng.pdf).

censuses

quality issues, household surveys provide an alternative measure of health issues. Household surveys are also used to monitor specific health concerns that may go unreported (e.g. gender based violence) or undetected, as well as attitudes and behaviours that impact on health outcomes (e.g. diet and nutrition).

Population censuses are used in some countries to gather information on fertility, mortality and the prevalence of disability. However, given the limited number of questions that can be asked in a population censuses, and the training of enumerators, censuses are not suited for collecting the detailed and sensitive information related to monitoring health concerns.

5.3 Understanding the key indicators

Selected indicators

- 5.3.1 Healthy life years at birth
- 5.3.2 Causes of death
- 5.3.3 Adolescent fertility rate

5.3.1 Healthy life years at birth

How to calculate

Although men and women may be living longer than ever before, morbidity and other conditions may reduce the quality of life of the extra years gained. This indicator provides the average number of years that a person can expect to live in "full health" by taking into account years lived in less than full health due to disease and/or injury.

Also known as health-adjusted life expectancy (HALE), the indicator is produced by combining life expectancy data with data on health or disability status. Information on the method of calculation is available in technical notes published by WHO.⁵⁸

Data sources

Produced by WHO using civil registration data

Produced by the European Union using information from surveys on self-perceived disability

Key definitions

Healthy life years

The average number of years that a person can expect to live in "full health" by taking into account years lived in less than full health due to disease and/or injury.

Be mindful of

Other measures of life expectancy

The World Health Organization releases statistics on life expectancy in the World Health Statistics publication released each May. Indicators are:

- Life expectancy at birth, by sex
- Life expectancy at age 60, by sex
- The probability of dying between ages 15 and 60, by sex
- The probability of dying between ages 0 and 5 (Under five mortality rate)

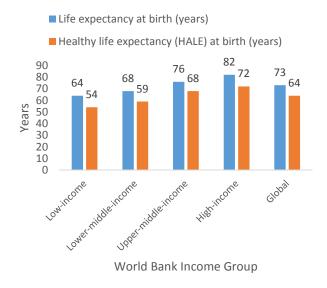
Life expectancy has limitations as an indicator of health status. It does not reflect certain aspects of well-being such as quality of life years, and growing recognition of healthy life expectancy has been the feature of health policy among developed nations (e.g. MIPAA, EU indicators for the Beijing Platform for Action).

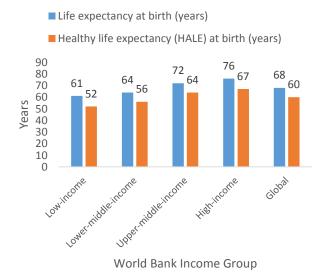
⁵⁸ WHO (2014), WHO methods for life expectancy and healthy life expectancy. Global Health Estimates Technical Paper WHO/HIS/HIS/GHE/2014.5.

Example

Females, 2013

Males, 2013





Source: WHO Global Health Observatory Data Repository (http://apps.who.int/gho/data/view.main.700?lang=en)

Key messages from the graphs above:

- Life expectancy and health life expectancy increase with development (income level)
- Life expectancy measures are consistently higher for females than males
- The gap between HALE and life expectancy does not vary much between income level groups

How to interpret this indicator

Data on Healthy Life Years (or "disability-free life expectancy") indicates the number of years a person of a certain age can expect to live without disability. It is used for monitoring health as a productivity/economic factor, introduce the concept of quality of life, measure the employability of older workers, and monitoring progress made in access, quality and sustainability of healthcare.⁵⁹

In 2012, global healthy life expectancy at birth was 61.7 years, 8.7 years lower than total life expectancy. Healthy years for females (63.4 years) were only 3.3 years greater than for males (60.1 years).⁶⁰

Policy implications

Where there are large gaps between healthy life years and life expectancy, this indicates high demand on health care systems as people spend more time in need of care. This indicator should be used as part of the range of health indicators needed to monitor demand for care and the quality of service delivery.

⁵⁹ European Commission (2015) Public Health: Healthy Life Years web page

⁽http://ec.europa.eu/health/indicators/healthy_life_years/index_en.htm).

60 WHO (2014), WHO methods for life expectancy and healthy life expectancy. Global Health Estimates Technical Paper WHO/HIS/HIS/GHE/2014.5.

5.3.2 Causes of death

How to calculate

Cause of death (COD) statistics are produced using the age-standardized mortality rate (per 100,000 population) based on data on deaths by cause, age and sex collected using national death registration systems or sample registration systems.

Data sources

Civil registration with complete coverage and medical certification of cause of

death

Household surveys Population census

Sample or sentinel registration systems

Special studies
Surveillance systems

Key definitions

Death

The permanent disappearance of all evidence of life at any time after a live birth has taken place (post-natal cessation of vital functions without capability of resuscitation). This definition therefore excludes foetal deaths.

Causes of death (CoD)

All diseases, morbid conditions or injuries that either resulted in or contributed to death, and the circumstances of the accident or violence that produced any such injuries. Symptoms or modes of dying, such as heart failure or asthenia, are not considered to be causes of death for vital statistics purposes. Causes are coded using the International Statistical Classification of Diseases and Related Health Problems (ICD).

Age-standardized mortality rate

The (age-) standardized death rate (SDR) is a weighted average of age-specific mortality rates per 100 000 population. The weighting factor is the age distribution of a standard reference population. The standard reference population used is the European standard population as defined by the World Health Organisation (WHO). As method for standardisation, the direct method is applied. As most causes of death vary significantly with age and sex, the use of standardised death rates improves comparability over time and between countries.

Be mindful of

Coding causes of death

The ICD is in its tenth revision at the time of writing. Referred to as ICD-10, it includes more than 14,000 different causes of death grouped into 21 chapters. At the highest level of aggregation, cause of death codes fall into three broad categories: (1) Communicable, maternal, neonatal, and nutritional disorders; (2) non-communicable diseases; and (3) injuries.

Diseases and external causes of death are coded differently in different versions of the International Classification of Diseases (ICD). For many diseases it is not possible to identify codes in different classification systems that would correspond precisely to the same disease or groups of diseases. Often the change in the trend of a certain cause-specific mortality rate may be the result of a changing ICD version or national death certification and coding practices, rather than an actual change in the mortality.

Under reporting of deaths

It should be noted that mortality rates for some countries may be biased due to the under-registration of death cases.

Examples

Death Rate by Country, Causes of Death, Year and Sex

	Armenia (2012)		Kazakhstan (2010)		Republic of Moldova (2012)		Ukraine (2012)	
Cause of death	Female	Male	Female	, ,		Male	,	
Cerebrovascular diseases	82.2	98.5	159.4	222.0	Female 155.6	204.4	121.2	Male 173.5
Chronic liver disease and cirrhosis	14.2	35.0			70.8	95.6		
Diseases of the blood, blood forming organs & certain immunity disorders	0.5	1.1	1.2	1.2	0.2	0.4	0.6	0.7
Diseases of the circulatory system	356.5	524.6	485.7	813.6	564.2	790.3	532.6	873.3
Diseases of the digestive system	40.4	69.0	44.0	87.6	84.5	126.4	32.6	77.6
Diseases of the genitourinary system	18.5	38.0	8.7	13.4	6.4	11.8	4.7	7.3
Diseases of the respiratory system	40.8	72.6	33.9	100.3	24.4	86.1	12.7	55.9
Endocrine, nutritional and metabolic diseases	46.4	36.8	11.4	10.6	12.3	13.6	4.5	4.8
External causes of injury and poisoning	19.7	72.4	48.9	198.1	38.3	139.8	31.8	145.2
Infectious and parasitic diseases	3.5	17.0	8.6	26.2	5.2	25.5	14.6	45.3
Ischaemic heart diseases	211.4	351.8	124.4	266.3	365.4	527.5	356.0	599.7
Malignant neoplasms	149.9	242.0	119.9	217.2	116.1	230.8	119.8	234.9
Suicide and intentional self-harm	1.2	4.4	7.6	40.8	5.4	26.9	5.7	32.5
Symptoms, signs, abnormal findings, ill-defined causes	11.1	19.4	155.4	197.4	3.7	12.1	19.7	26
Transport accidents	2.2	11.9	11.0	32.9	6.1	20.9	5.5	19.7

Note: '..' indicates that data are not available.

Source: UNECE Statistical Division Database, compiled from national and international (WHO European health for all and EUROSTAT database) official sources.

Key messages from the table above:

- Death rates vary significantly by sex and between countries
- For females and males, diseases of the circulatory system are the leading cause of death in all of these countries, although there is a big gender gap in the death rate

How to interpret this	Causes of death differ from low to middle and high income countries.
indicator	Globally, non-communicable diseases (NCDs), such as cardiovascular
	disease, cancers, diabetes and chronic lung diseases are the cause for the
	majority of deaths (64% in 2012). In high-income countries 87% of all deaths

were caused by NCDs. Communicable disease (e.g. malaria, tuberculosis), maternal, neonatal (within first month of birth) and nutrition conditions were responsible for 23% of deaths globally in 2012. Injuries caused 9% of deaths. 61

Compare over time and between areas

As countries develop causes of death are more likely to be from non-communicable diseases and less from communicable diseases and injuries. Monitoring changes over time and between different geographical areas is necessary to identify specific health issues and increases in certain types of disease or disorders. Factors such as communicable disease, or environmental issues, can cause rapid changes in health status. Therefore, regular monitoring of changes in causes of death is needed for responsive policymaking.

Policy implications

Measuring how many people die each year and why they died is one of the most important ways for assessing the effectiveness of a country's health system. It helps shape public health policy and prioritise interventions to prevent, diagnose and treat disease.

⁶¹ WHO, The top 10 causes of death web page (<u>www.who.int/mediacentre/factsheets/fs310/en/index2.html</u>).

5.3.3 Adolescent fertility rate (per 1,000 women aged 15-19 years)

How to calculate

The adolescent fertility rate (or birth rate) is the Age Specific Fertility Rate for women aged 15-19. The method of calculation depends on the source of data. For civil registration data, which is the source for most countries in the EECCA region, it is the number of registered births to women aged 15 to 19 years of age, divided by the total number of women aged 15-19 (using population estimates for example), then multiplied by 1,000 to get a rate per 1,000 women.

Number of registered live births born to women aged 15-19 years

Number of women aged 15-19 years

In the case of survey and census data, different methods are used to calculate the numerator based on the number of births reported by women who would have been aged 15-19 years at the time of the birth. These calculations are typically done by experts in the national statistical system, based on international standards.⁶²

Data sources

Population and housing census

Household surveys (e.g. Demographic and Health Survey) Civil registration systems (where coverage is complete)

Key definitions

Adolescent

Aged 15-19 years. Also sometimes referred to as teenagers.

Fertility

The birth of children.

Live births

Refers to the complete expulsion or extraction from its mother of a product of conception, irrespective of the duration of the pregnancy, which, after such separation, breathes or shows any other evidence of life - e.g. beating of the heart, pulsation of the umbilical cord or definite movement of voluntary muscles - whether or not the umbilical cord has been cut or the placenta is attached. Each product of such a birth is considered live born.

Be mindful of

Limitations of civil registration data

Civil registration data are subject to limitations depending on the completeness of birth registration, the treatment of infants born alive but dead before registration or within the first 24 hours of life, the quality of the reported information relating to age of the mother, and the inclusion of births from previous periods. The population estimates may suffer from limitations connected to age misreporting and coverage. 63

Birth rate

The adolescent fertility rate is also referred to as the birth rate.

(http://www.un.org/esa/population/publications/Manual_X/Manual_X.htm).

63 United Nations MDG Database, Adolescent birth rate, per 1,000 women: Series Metadata (http://mdgs.un.org/unsd/mdg/Metadata.aspx).

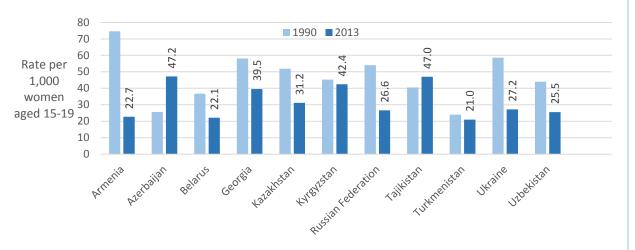
x 1000

⁶² For detailed information on the different methods of computation see *Handbook on the Collection of Fertility and Mortality Data*, United Nations Publication, Sales No. E.03.XVII.11, (http://unstats.un.org/unsd/publication/SeriesF/SeriesF-92E.pdf) Indirect methods of estimation are analyzed in *Manual X: Indirect Techniques for Demographic Estimation*, United Nations Publication, Sales No. E.83.XIII.2.

Examples

Teenage pregnancy falls signficantly in some countries, rises in others

Adolescent fertility rate (births per 1,000 women aged 15-19), selected countries, 1990 and 2013



Source: United Nations Millennium Development Goal database

Key messages from the graph above:

- Adolescent fertility has fallen significantly in Armenia, Russian Federation and Ukraine between 1990 and 2013
- Rates have increased during the same period in Azerbaijan and Tajikistan

How to interpret this indicator

The adolescent birth rate provides a measure of reproductive health focusing on the vulnerable group of adolescent women. Women who become pregnant and give birth very early in their reproductive lives are subject to higher risk of complication during pregnancy and birth, as well as higher risk to child health.

High adolescent fertility rates (AFR) are considered to be those above 80 births per 1,000 women aged 15-19, moderate rates fall between 19 and 80, and low rates are those below 19.⁶⁴ Countries in the EECCA region featured in the graph above report moderate rates of adolescent fertility with AFRs between 21.0 and 47.2.

Compare with data early marriage

Most adolescent childbearing occurs within marriage and therefore this indicator is closely related to measures of early marriage (see 2.3.3 Mean age at first marriage).

Regional and global comparisons

The global average for adolescent fertility rate is 51.0 births per 1,000

⁶⁴ United Nations Population Division (2013), Adolescent Fertility since the International Conference on Population and Development (ICPD) in Cairo (ST/ESA/SER.A/337).

women aged 15-19 (2012). In developed regions the rate is 18.1 and in the least developed countries it is 112.9. In Caucasus and Central Asia, the average adolescent fertility rate had fallen from 44.6 in 1990 to 32.7 in 2012. 65

Proxy measure of health system

The adolescent birth rate may also provide indirect evidence on the level of access that young people have to reproductive health services, including family planning and knowledge of contraception. ⁶⁶

Policy implications

Preventing births very early in a woman's life is an important measure to improve maternal health and reduce infant mortality. Women having children at an early age may limit their opportunities for socio-economic improvement, by ending their education early and, if they need to work, finding it difficult to combine family and work responsibilities.

Reproductive and sexual health policies should incorporate strategies to achieve a low adolescent fertility rate. Actions may include providing more education and employment opportunities for young people, which may delay their choice to start a family and increase their knowledge of family planning methods. Increasing the accessibility and quality of the health care system, the availability of contraception and family planning services, providing sex education in schools, are also strategies that can impact fertility rates.

⁶⁶ World Health Organization (WHO) (2015), World Health Statistics 2015: Indicator Compendium (www.who.int/gho/publications/world_health_statistics/WHS2015_IndicatorCompendium.pdf).

⁶⁵ United Nations (2015), Millennium Development Goals, targets and indicators 2015: statistical tables (http://mdgs.un.org/unsd/mdg/Resources/Static/Products/Progress2015/StatAnnex.pdf).

5.4 Changes	in leading causes of death						
Objective	Examine data on leading causes of death to identify changes over time and main differences between males and females.						
Preparation	Prepare copies of the handouts						
Time required	 Approximately 1 hour Introduction and breaking into groups (5 minutes) Group work (30 minutes) Discussion of results (25 minutes) 						
Task	 Explain to the participants that they will work in small groups (3-4 people) to look at how causes of death vary over time and between males and females. 						
	b) Distribute the handouts, check if there are any questions, and allocate 30 minutes for the groups to work. Their task is to:						
	 Review the top 10 causes of death for females and males in Moldova 						

- Review the top 10 causes of death for females and males in Moldova and Armenia
- What are the similarities and differences in causes of death between females and males within each country?
- How have the causes changed between 1990 and 2010?
- What are the main differences between causes of death in Moldova versus Armenia?
- c) Regroup and discuss the findings

Moldova

Similarities and differences between males and females

- Top four causes are the same
- Women die from breast and cervical cancer, and men from lung cancer
- Injuries (self-harm and road accidents) are leading killers of males, but not in the top 10 for females

Changes over time

- HIV/AIDS has increased significantly
- Deaths from road accidents for men has fallen
- Overall, the top 10 causes have remained the same just a shift in the order

Armenia

Similarities and differences between males and females

- Top two causes are the same
- Breast cancer is a leading killer for women and diarrheal disease is also in the top 10
- Neonatal encephalopathy (brain disorder in newborns) is a top 10 killer for males
- Injuries (road accidents and mechanical forces) are leading killers of males, but not in the top 10 for females

Changes over time

 Deaths from diabetes and cirrhosis have increased significantly for both men and women

- Top two causes of death have remained the same
- Communicable diseases as leading killers have decreased

Differences between Moldova and Armenia

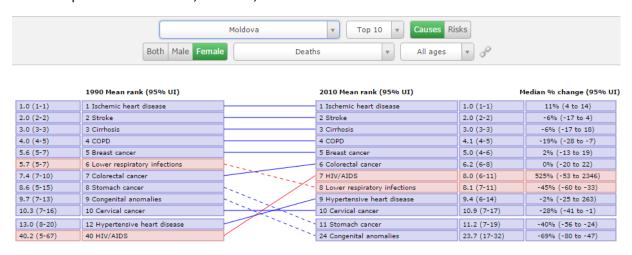
- HIV/AIDS more of an issue in Moldova
- Self-harm is not a major killer of men in Armenia
- Cervical cancer is not a major killer of women in Armenia
- Cirrhosis is more of an issue in Moldova for both women and men

Handout for practical exercise

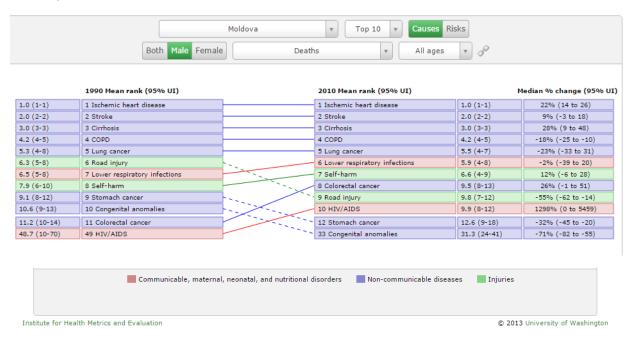
Task:

- Review the top 10 causes of death for females and males in Moldova and Armenia
- What are the similarities and differences in causes of death between females and males within each country?
- How have the causes changed between 1990 and 2010?
- What are the main differences between causes of death in Moldova versus Armenia?

Female top 10 causes of death, Moldova, 1990 and 2010



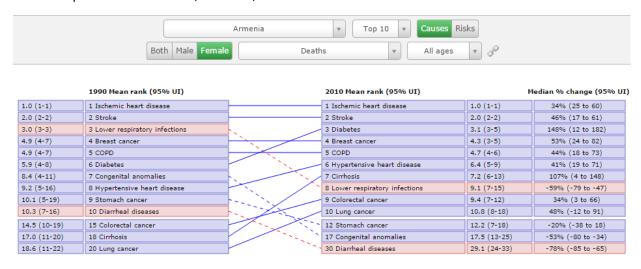
Male top 10 causes of death, Moldova, 1990 and 2010



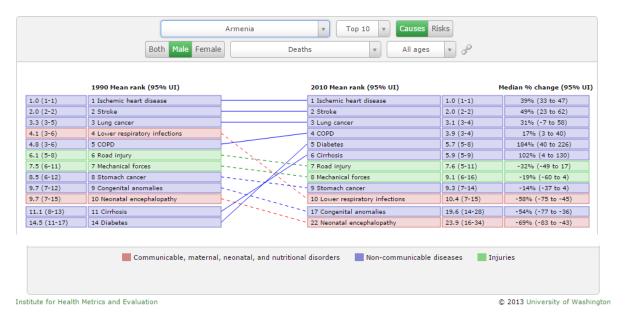
Note: COPD is Chronic Obstructive Pulmonary Disease which is a condition that limits airflow into the lungs (e.g. emphysema and chronic bronchitis). Congenital anomalies are also known as birth defects, congenital disorders or congenital malformations. Congenital anomalies can be defined as structural or functional anomalies (e.g. metabolic disorders) that occur during intrauterine life and can be identified prenatally, at birth or later in life.

Source: Institute for Health Metrics and Evaluation (IHME) http://vizhub.healthdata.org/irank/arrow.php

Female top 10 causes of death, Armenia, 1990 and 2010



Male top 10 causes of death, Armenia, 1990 and 2010



Note: COPD is Chronic Obstructive Pulmonary Disease which is a condition that limits airflow into the lungs (e.g. emphysema and chronic bronchitis). Congenital anomalies are also known as birth defects, congenital disorders or congenital malformations. Congenital anomalies can be defined as structural or functional anomalies (e.g. metabolic disorders) that occur during intrauterine life and can be identified prenatally, at birth or later in life.

Source: Institute for Health Metrics and Evaluation (IHME) http://vizhub.healthdata.org/irank/arrow.php

Module 6: Power and decision-making in society

What is covered in this module

Materials

- 6.1 Gender and decision-making
- 6.2 Data sources
- 6.3 Understanding the key indicators

Practical exercise

6.4 Making the case for increasing women in politics

6.1 Gender and decision-making

Critical area of concern

The Beijing Platform for Action dubbed women in power and decision-making one of the twelve critical gender equality concerns. In 1995, 11.3% of national parliamentarians were women; in 2014 that figure has risen to 21.8%.

Ensuring women have equal opportunities to work at the highest levels of decision making is essential to achieving gender equality. Male dominance in top positions in public and private life suggests that women have not achieved equality. They may be hampered by career breaks for childbirth and the unequal contribution of men to child care responsibilities, together with a lack of family friendly policies, make it more difficult for women balance work and family life in the way required by these types of jobs.

Decision-making in the home is another area of concern for gender equality and some surveys, such as the Demographic and Health Survey, collect valuable data on the role that women and men play in major household decisions.

6.2 Data sources

Surveys and censuses Household surveys and the population census provide the basis for producing indicators on women's share of top positions (legislators, senior officials and managers). They collect occupation and industry information from the economically active population that can be used to determine women's share of high level jobs. They also collect other characteristics (education level and family situation) which can be used for cross tabulation and further comparison between women and men to reveal relative advantage or disadvantage.

Administrative records

Administrative records are the main source for producing the indicator on women's share of national parliament. So to, administrative records maintained by agencies such as the Civil Service Commission, are used to analyse women's share of civil service positions.

⁶⁷ UN Women, The Beijing Platform for Action Turns 20: Women in Power and Decision-Making (http://beijing20.unwomen.org/en/in-focus/decision-making)

6.3 Understanding the key indicators

Selected indicators

- 6.3.1 Female legislators, senior officials and managers (% of total)
- 6.3.2 Women's share of members of national parliament (%)
- 6.3.3 Women's share of senior level civil servants (%)

6.3.1 Female legislators, senior officials and managers (% of total)

How to calculate

This is calculated by dividing the number of women with occupations that fall into the category of legislators, senior officials and managers (ISCO-88 Major Group 1) of the total number of people in this category (men + women) and then multiplying the result by 100 to get a percentage figure.

Women in legislator, senior officials and manager occupations x 100 Total number of people in legislator, senior officials and manager occupations

Data sources

Labour Force Surveys and other household surveys that collect information on occupations in employment
Population and housing censuses

Key definitions

Legislators, senior officials and managers (ISCO Major Group 1)

Legislators, senior officials and managers determine, formulate, direct or advise on government policies, as well as those of special-interest organisations, formulate laws, public rules and regulations, represent governments and act on their behalf, oversee the interpretation and implementation of government policies and legislation, or plan, direct, and coordinate the policies and activities of enterprises or organisations, or their internal departments or sections. ⁶⁸

The International Standard Classification of Occupations (ISCO) is used to code each occupation. Updated regularly, there are currently two versions of the classification that are widely used (ICSO-88 and ISCO 08). The latest revision in 2008 (ISCO-08) saw a renaming of the first major group of occupations to 'Managers'. For ISCO 2008 the four main subgroups, termed second digit level are as follows:

- 1 Managers
 - 11 Chief executives, senior officials and legislators
 - 12 Administrative and commercial managers
 - 13 Production and specialized services managers
 - 14 Hospitality, retail and other services managers

For ISCO 1988 the three main subgroups, termed second digit level are as follows:

- 1 Legislators, senior officials and managers
 - 11. Legislators and senior officials
 - 12. Corporate managers
 - 13 General managers

⁶⁸ ILO, ISCO International Standard Classification of Occupations, Major Group 1: Legislators, Senior Officials and Managers (www.ilo.org/public/english/bureau/stat/isco/isco88/1.htm).

Be mindful of

Latest version of ISCO Classification

Note that ISCO was updated in 2008 and ISCO-08 Major Group 1 is now called 'Managers'. It generally corresponds to ISCO-88 Major Group 1 of Legislators, Senior Officials, and Managers and contains similar subgroupings. For more information on the latest classification and its correspondence to earlier version, see www.ilo.org/public/english/bureau/stat/isco/isco08/index.htm.

Coding procedures

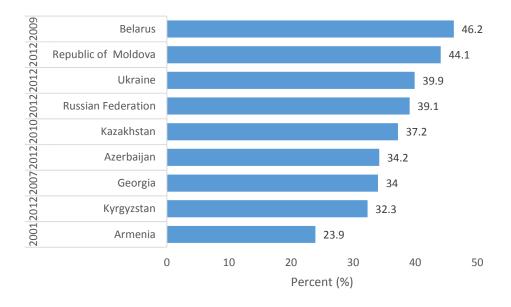
The quality of information on occupations depends on the quality of the coding that is done when processing the survey or census results. As respondents provide a written or verbal response to the question on the occupation, a data entry clerk or similar has to interpret and allocate a code to that response based on the ISCO classification (or a national version of occupation classification).

Sometimes decisions are made to code occupations on to a certain level (e.g. 3-digit level instead of 4-digit). This can result in a loss of precision or accuracy as higher level codes are generalized. Higher level coding also limits the ability to disaggregate and better understand the occupations that women and men do.

Examples

High representation of women among the top jobs

Female share (%) of legislators, senior officials and managers, selected countries, latest year available



Source: ILO (2015), Women in Business and Management: Gaining Momentum, Global Report. ILO: Geneva.

Key messages from the graph above:

- Belarus and the Republic of Moldova have almost achieved equal proportion of men and women in the most senior level occupations
- Except for Armenia, for which data are old, the representation of women in these countries exceed 30%.

How to interpret this indicator

Women's participation in the top jobs varies widely across the globe, from them holding the majority in three countries (Jamaica: 59.3%; Colombia: 53.1%; and Saint Lucia: 52.3%), to holding a miniscule share in countries like Pakistan (3.0%), Algeria (4.9%), Jordan (5.1%), and Bangladesh (5.4%).

Examine changes over time

One of the important uses of this indicator is to determine whether women's share of top decision-making positions is increasing or decreasing over time. Consider this information together with changes in the job market, such as rising unemployment, to see if gender gaps change or remain stable.

Look at different forms of management

Disaggregating this indicator by the different sub-groups of managers (e.g. chief executives, general managers, and hospitality managers) can show women and men being more likely to occupy certain types of management positions. This can better inform the development of policies and programs to attract women and men into roles where they are underrepresented.

Policy implications

Where women's share is low, policy interventions may include affirmative action to attract and retain women in senior positions, leadership training for women and identifying role models and champions to encourage women to enter management.

6.3.2 Women's share of members of national parliament (%)

How to calculate

This is calculated by dividing the number of women in national parliament (single or lower house only) by the total number of occupied parliamentary seats and then multiplying the result by 100 to get a percentage figure.

Women in national parliament

Number of occupied seats in national parliament

x 100

Data sources Records of national parliaments **Key definitions Parliament** Parliaments vary considerably in their internal workings and procedures, however, generally legislate, oversee government and represent the electorate. National parliaments can be bicameral or unicameral (i.e. comprising one or two houses/chambers such as a lower and upper house). This indicator covers the single chamber in unicameral parliaments and the lower chamber in bicameral parliaments. It does not cover the upper chamber of bicameral parliaments. 69 **Seats** Seats refer to the number of parliamentary mandates, or the number of members of parliament. Seats are usually won by members in general parliamentary elections. Seats may also be filled by nomination, appointment, indirect election, rotation of members and by-election. 70 Be mindful of Treatment of vacant seats If seats are not occupied they are to be excluded from the calculation. Infrequently updated

As national elections are typically held every 3-5 years, this indicator is usually only updated in the election year. There can be changes to the composition of parliament between elections, such as due to resignation or death of the sitting parliamentary member.

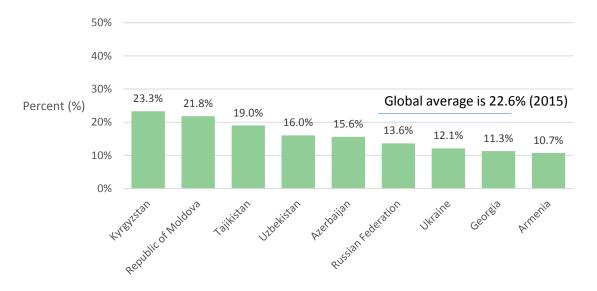
⁷⁰ United Nations Millennium Development Goals database: Series metadata for Seats held by women in national parliament, percentage (http://mdgs.un.org/unsd/mdg/Metadata.aspx).

⁶⁹ United Nations Millennium Development Goals database: Series metadata for Seats held by women in national parliament, percentage (http://mdgs.un.org/unsd/mdg/Metadata.aspx).

Examples

Women in Kyrgyzstan parliament just above global averaage

Women's share of members of national parliament (%), 2010-2015



Notes: Azerbaijian and Kyrgyzstan data refers to 2010; for Russian Federation data refer to 2011; for Armenia and Georgia data refers to 2012; for Republic of Moldova, Ukraine and Ukbekistan data refers to 2014; and for Tajikistan data refer to 2015.

Source: Inter Parliamentary Union (IPU) (www.ipu.org/wmn-e/classif.htm)

Key messages from the graph above:

- Women's representation in national parliament is low in most of these countries and a long way from equal (50%)
- Kyrgyzstan is the only country above the global average of 22.6%

	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Armenia	3	3	3	5	5	5	5	9	9	8	9	9	11	11	11
Azerbaijan	12	10	10	10	10	10	11	11	11	11	11	16	16	16	16
Belarus	5	10	10	10	10	29	29	29	29	32	32	32	32	27	27
Georgia	7	7	7	7	9	9	9	9	6	5	7	7	7	12	12
Kazakhstan	10	10	10	10	10	10	10	10	16	16	18	18	24	24	25
Kyrgyzstan Moldova,	10	10	10	10	10	3	0	0	26	26	26	23	23	23	23
Republic of Russian	9	13	13	13	13	21	22	22	22	24	24	19	20	20	19
Federation	8	8	8	8	10	10	10	10	14	14	14	14	14	14	14
Tajikistan	15	13	13	13	13	17	17	17	17	17	19	19	19	19	16
Turkmenistan	26	26	26	26	26	16	16	16	16	17	17	17	17	17	26
Ukraine	8	8	5	5	5	5	7	9	8	8	8	8	8	9	10
Uzbekistan	7	7	7	7	7	18	18	18	18	18	22	22	22	22	22

Women's share of members of national parliament (%), selected countries, 2000-2014

Note: Georgia - excluding Abkhaz AR and Tskhinvali Region.

Source: UNECE Statistical Database, compiled from national and international official sources (Inter-Parliamentary Union).

Key messages from the table above:

- There has been significant increases in women's representation in parliament in Belarus, Kazakhstan, Republic of Moldova, and Uzbekistan between 2000 and 2014.
- Women's share in Armenia has also increased markedly, but there the representation started low (3% in 2000) and remains low (11% in 2014).

How to interpret this indicator

As women comprise half the population in most countries, their representation in national decision-making should be a priority. However, this indicator may not be sufficient to measure women's contribution to political decision making as presence in parliament does not guarantee influence over its decision-making processes. Some women (and men) may face obstacles in fully and efficiently carrying out their parliamentary mandate.

The use of quotas to increase women's representation in politics has been an effective measure in many countries. There are a variety of approaches, usually in the form of a certain percentage of seats that are reserved for women and other marginalised or groups. This indicator should be considered in light of the existence of any such quotas. For example, in the EECCA region, Armenia, Georgia, Kyrgyzstan, and Uzbekistan have some kind of legislated gender quota. ⁷¹

Understanding women's participation and influence in political life should also extend to sub-national and local government systems. Collated data on women's share of sub-national governments is difficult to find given the variation in definitions. However, data may be available at the national level.

Political life also includes exercising the right to vote. Tracking voter turnout by sex can provide data on women's and men's involvement in politics, which may reveal gender gaps to be addressed.

Policy implications

Where women's representation is low, research may be required to understand the obstacles and barriers to women's participation. Policy interventions may include the introduction of quotas, as described briefly above. Other actions include advocacy for benefits of increasing women's representation, leadership training for women and identifying role models and champions to encourage women to enter politics.

Information on common obstacles to women's participation and policies that have made a difference is available in publications such as the International Institute for Democracy and Electoral Assistance (IDEA) Women in Parliament: Beyond Numbers. 72

⁷¹ International IDEA, Stockholm University and the Inter-Parliamentary Union (2015), QuotaProject: Global Database of Quotas for Women (www.quotaproject.org/uid/search.cfm#).

⁷² International IDEA (2005), Women in Parliament: Beyond Numbers, A Revised Edition (www.idea.int/publications/wip2/index.cfm).

6.3.3 Women's share of senior level civil servants (%)

How to calculate

This is calculated by dividing the number of women senior government officials of the total number of people in this category (men + women) and then multiplying the result by 100 to get a percentage figure.

Females in legislator, senior officials and manager occupations

x 100
Females + males in legislator, senior officials and manager occupations

Data sources

Administrative records from the national civil service authority (e.g. Civil Service Commission)

In the absence of administrative data, Labour Force Surveys and other household surveys that collect information on occupations in employment, as well as population and housing censuses may be used.

Key definitions

Senior level civil servants

Senior level civil servants are those in occupations defined according to **ISCO-88 1120** / **ISCO-08 1112** (e.g. government administrators, administrators at intergovernmental organisations, ambassadors, consul-general, etc.).

Be mindful of

Decentralized systems

If there is no central authority maintaining records on the number, level, sex and other basic characteristics of civil service employees, it may be difficult to obtain summary data in order to produce this indicator. In such cases a strategy to report basic information to a central authority, such as the statistics office, could be developed to fill data gaps.

Classification by civil service authority (or authorities)

Data recorded by the civil service authority may use different definitions or classifications to identify 'senior' civil servants to ISCO or the one used by the national statistical system. Ideally these classification systems should be aligned to ensure information is coherent and comparable.

Latest version of ISCO Classification

Note that ISCO was updated in 2008 and the code for senior level civil servants is different. In ISCO-08 the code is now 1112 and for ISCO-88 it is 1120. For more information on the latest classification and its correspondence to earlier version, see www.ilo.org/public/english/bureau/stat/isco/isco08/index.htm.

Coding procedures

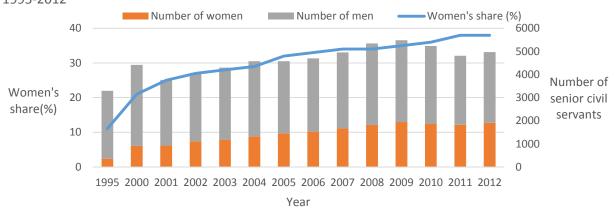
When using data from surveys and censuses, be mindful that the quality of information on occupations depends on the quality of the coding that is done when processing the survey or census results. As respondents provide a written or verbal response to the question on the occupation, a data entry clerk or similar has to interpret and allocate a code to that response based on the ISCO classification (or a national version of occupation classification).

Sometimes decisions are made to code occupations on to a certain level (e.g. 3-digit level instead of 4-digit). This can result in a loss of precision or accuracy as higher level codes are generalized. Higher level coding also limits the ability to disaggregate and better understand the occupations that women and men do.

Example

Women in senior civil service steadily increasing

Total number and women's share of senior civil service positions (%), Ukraine, 1995-2012



Source: UNECE Statistical Database, compiled from national official sources.

Key messages from the graph above:

How to interpret this indicator

Women's share of top government jobs is often higher than for managers in the private sector. The public sector or civil service may provide more opportunities for women in senior management that the private sector. Government policies are usually faster and easier to implement within the public sector and may include affirmative action to attract women into senior management, as well as more family friendly policies.

Examine changes over time

Policy implications

6.4 Making the case for increasing women in politics

Objective	Practice using statistics to make a case for change. Develop increased familiarity with standard indicators relating to women in decision-making.
Preparation	Prepare copies of the handouts
Task	 a) Explain the task (while showing it on a PPT slide): Based on the data provided in the handouts, identify statistics you can use to argue the case for a policy to increase women's representation in national parliament (30 minutes) Prepare a brief (2-3 minute) presentation on flip chart paper to make a compelling case. b) Break participants into groups of five people c) Distribute the handouts d) Allow groups 30-45 minutes to complete the task e) Regroup and give each group a maximum of five minutes to present their case
Summary discussion	 Discuss questions such as the following: What are the barriers to political participation in your country? What policy initiatives exist to encourage women into politics? How effective are they? What role does gender statistics play in making the case for increasing women's involvement and their influence? Women in Parliament could be advocates for gender statistics

CEE AND CIS

Table 16.15 Percentage Share of Women as Managers in the Private and Public Sector in CEE and CIS countries 2000-2012. ILO % Change Country Year Percentage Year Percentage Albania N/A 2009 22.5 1 N/A 2 2001 23.9 Armenia 34.2 3 Azerbaijan 2009 19.2 2012 +15 N/A 2009 46.2 4 Belarus Bosnia & Herzegovina N/A 5 N/A 6 Georgia 2000 19.0 2007 34.0 +15 Kazakhstan 2010 +4.2 7 2001 33.0 37.2 8 Kyrgyzstan 2002 27.7 2012 32.3 +4.6 9 Macedonia, FYR 2002 19.0 2012 23.1 +4.1 10 Moldova, Republic of 2000 33.2 2012 44.1 +10.9 11 Montenegro 2005 19.7 2012 27.3 +7.6 12 Russian Federation 2000 2012 39.1 +3.5 35.6 13 Serbia 2004 25.9 2012 29.1 +4.2 Tajikistan N/A N/A 14 15 Turkey 2000 8.0 2012 12.2 +4.2 Turkmenistan N/A N/A 16 Ukraine 2000 2012 39.9 +3.2 17 36.7 18 Uzbekistan N/A N/A

Source: Legislators, Senior Officials and Managers, ILO Statistics, ISCO 88 and ISCO 08, ILO statistical database, June 2014

		.,				0/ 51
	Country	Year	Percentage	Year	Percentage	% Change
1	Albania	2009	11	2012	29	+18
2	Armenia	2007	10	2012	25	+15
3	Azerbaijan	2003	41	2012	43	+2
4	Belarus	N/A		2009	31	
5	Georgia	2000	12	2012	23	+11
6	Kazakhstan	2001	27	2010	38	+11
7	Kyrgyzstan	2002	28	2012	27	-1
8	Macedonia, FYR	2002	17	2012	26	+9
9	Moldova, Republic of	2000	16	2012	41	+25
10	Russian Federation	2000	29	2012	36	+7
11	Serbia	2004	24	2012	27	+3
12	Tajikistan	N/A		2009	12	
13	Turkey	2000	4	2012	8	+4
14	Ukraine	N/A		2012	37	

Source: Employment, Occupation and Sex, ILO Statistics – Laborsta and ILO statistical database, June 2014 Highlighted country in green with decreased share of women as employers

Source: ILO (2015), Women in Business and Management: Gaining Momentum, Global Report. ILO: Geneva.

EUROPEAN UNION AND WESTERN EUROPE

Table 16.19 Percentage Share of Women as Managers in the Private and Public Sector in the European Union and Western Europe 2000-2012. ILO Country Year Percentage % Change Percentage 30.0 -0.1 1 Austria 2000 30.1 2012 2 2000 32.1 2012 32.4 +0.3 Belgium 3 Bulgaria 2000 29.8 2012 36.4 +6.6 +2.9 4 Croatia 2000 24.7 2012 27.6 5 Cyprus 2000 14.8 2012 15.8 +1.0 Czech Republic 2000 24.1 2012 26.2 +2.16 7 Denmark 2000 24.2 2012 28.4 +4.2 -7.0 8 2000 39.8 2012 32.8 Estonia 2000 26.6 2012 9 Finland 29.7 +3.1 2000 35.0 2012 10 France 39.4 +4.4 2000 27.1 2012 31.1 +4.0 11 Germany 12 Greece 2000 25.1 2012 25.1 0.0 13 2000 33.5 2012 38.6 +5.1 Hungary 14 Iceland 2000 29.0 2012 39.9 +10.9 2000 26.5 2012 15 Ireland 32.6 +6.1 +4.6 16 Israel 2000 27.2 2012 31.8 17 Italy 2000 14.3 2012 25.8 +11.5 18 Latvia 2000 37.1 2010 41.2 +4.1 19 Lithuania 2000 42.7 2012 38.8 -3.9 2000 26.9 2012 18.0 20 -8.9 Luxembourg Malta 2000 17.6 2012 27.0 +9.4 77 2000 25.3 2012 +3.7 Netherlands 29.0 23 2000 25.0 2010 34.7 +9.7 Norway 24 Poland 2000 32.5 2012 37.8 +5.3

	Country	Year	Percentage	Year	Percentage	% Change
26	Romania	2000	26.8	2012	31.4	+4.6
27	Slovakia	2000	31.2	2012	33.1	+1.9
28	Slovenia	2000	29.6	2012	39.0	+9.4
29	Spain	2000	31.5	2012	30.0	-1.5
30	Sweden	2000	30.7	2012	35.5	+4.9
31	Switzerland	2000	23.4	2012	33.2	+9.7
32	United Kingdom	2000	34.5	2012	34.2	-0.3

31.1

2012

34.6

Source: Legislators, Senior Officials and Managers, ISCO 88 and ISCO 08, ILO statistical database, June 2014 Highlighted in green countries with decreased share of women in management.

Source: ILO (2015), Women in Business and Management: Gaining Momentum, Global Report. ILO: Geneva.

2000

25

Portugal

+3.5

	2000-2012. ILC	Year	Dakeautasa	Year	Dokenistana	0/ Change
_	Country		Percentage		Percentage	% Change
<u> </u>	Austria	2000	29	2012	24	-5
2	Belgium	2001	30	2012	23	-7
3	Bulgaria	2003	25	2012	29	+4
+	Croatia	2000	29	2012	31	+2
5	Cyprus	2000	11	2012	16	+5
5	Czech Republic	2000	23	2012	23	0
7	Denmark	2000	16	2012	21	+5
3	Estonia	2000	28	2012	19	-9
9	Finland	2000	31	2012	23	-8
0	France	2000	2	2012	24	+2
1	Germany	2000	23	2012	24	+1
2	Greece	2000	18	2012	24	+6
3	Hungary	2000	26	2012	28	+2
4	Iceland	2000	26	2012	26	0
5	Ireland	2000	19	2012	23	+4
6	Israel	2000	14	2012	19	+5
7	Italy	2000	24	2012	24	0
8	Latvia	2000	29	2012	34	+5
9	Lithuania	2000	32	2012	30	-2
0	Luxembourg	2000	25	2012	25	0
1	Malta	2001	15	2012	16	+1
2	Netherlands	2000	23	2012	24	+1
3	Norway	2001	26	2012	26	0
4	Poland	2000	32	2012	30	-2
5	Portugal	2000	25	2012	31	+6
26	Romania	2000	23	2012	28	+5
_						

	Country	Year	Percentage	Year	Percentage	% Change
27	Slovakia	2000	29	2012	27	-2
28	Slovenia	2000	28	2012	26	-2
29	Spain	2000	21	2012	30	+9
30	Sweden	2000	26	2012	22	-4
31	Switzerland	2000	23	2012	24	+1
32	United Kingdom	2000	24	2012	26	+2

Source: Laborsta and ILO statistical database, June 2014

Highlighted in green countries with decreased share of women as employers

Source: ILO (2015), Women in Business and Management: Gaining Momentum, Global Report. ILO: Geneva.

Table 8.1 Percentag	e of senior civi	l servants who are	women in selecte	d countries, 2011-	2013
Country	% Women 2013	Country	% Women 2012	Country	% Women 2011
Canada	44	Croatia	30	Belgium	17
Cyprus	37	Hungary	77	Estonia	57
Denmark	22	Israel	32	Finland	38
Ireland	19	Netherlands	26	France	23
Kazakhstan	40	Norway	22	Sweden	42
Lithuania	60	Spain	33		
Russian Federation	62	Switzerland	31		
Slovenia	53	Ukraine	38		
U.K.	36				

Source: UNECE Statistical Database, compiled from national official sources. Accessed June 2014

Source: ILO (2015), Women in Business and Management: Gaining Momentum, Global Report. ILO: Geneva.

Women in National Parliaments: Situation as of 1 August 2015

	A	NORLD (CLASS	IFICATI	ON				
Rank	Country	Lowe	er or sin	gle Hous	e	Uppe	r House	or Sena	te
Kank	Country	Elections	Seats*	Women	% W	Elections	Seats*	Women	% W
1	Rwanda	9 2013	80	51	63.8%	9 2011	26	10	38.5%
2	Bolivia	10 2014	130	69	53.1%	10 2014	36	17	47.2%
3	Cuba	2 2013	612	299	48.9%				
4	Seychelles	9 2011	32	14	43.8%				
5	Sweden	9 2014	349	152	43.6%				
6	Senegal	7 2012	150	64	42.7%				
7	South Africa ¹	5 2014	396	166	41.9%	5 2014	54	19	35.2%
8	Ecuador	2 2013	137	57	41.6%				
9	Finland	4 2015	200	83	41.5%				
10	Iceland	4 2013	63	26	41.3%				
"	Namibia	11 2014	104	43	41.3%	11 2010	26	6	23.1%
"	Nicaragua	11 2011	92	38	41.3%				
11	Spain	11 2011	350	144	41.1%	11 2011	266	90	33.8%
12	Mozambique	10 2014	250	99	39.6%				
"	Norway	9 2013	169	67	39.6%				
13	Andorra	3 2015	28	11	39.3%				
11	Belgium	5 2014	150	59	39.3%	7 2014	60	30	50.0%

	A	WORLD (CLASS	IFICATI	ON				
Donk	Country	Lowe	er or sin	gle Hous	e	Uppe	r House	or Sena	te
Rank	Country	Elections	Seats*	Women	% W	Elections	Seats*	Women	% W
14	Ethiopia	5 2015	546	212	38.8%	5 2010	135	22	16.3%
15	Timor-Leste	7 2012	65	25	38.5%				
16	Denmark	6 2015	179	67	37.4%				
17	Netherlands	9 2012	150	56	37.3%	5 2015	75	26	34.7%
18	Angola	8 2012	220	81	36.8%				
19	Slovenia	7 2014	90	33	36.7%	11 2012	40	3	7.5%
20	Germany	9 2013	631	230	36.5%	N.A.	69	28	40.6%
21	Burundi	6 2015	121	44	36.4%	7 2015	43	18	41.9%
22	Argentina	10 2013	257	93	36.2%	10 2013	72	28	38.9%
23	United Republic of Tanzania	10 2010	350	126	36.0%				
24	Guyana	5 2015	37	13	35.1%				
25	Uganda	2 2011	386	135	35.0%				
26	Serbia	3 2014	250	85	34.0%				
27	Costa Rica	2 2014	57	19	33.3%				
"	Grenada	2 2013	15	5	33.3%	3 2013	13	2	15.4%
"	The F.Y.R. of Macedonia	4 2014	123	41	33.3%				
28	El Salvador	3 2015	84	27	32.1%				
29	Algeria	5 2012	462	146	31.6%	12 2012	144	10	6.9%
30	Zimbabwe	7 2013	270	85	31.5%	7 2013	80	38	47.5%
31	New Zealand	9 2014	121	38	31.4%				
32	Portugal	6 2011	230	72	31.3%				
"	Tunisia	10 2014	217	68	31.3%				
33	Cameroon	9 2013	180	56	31.1%	4 2013	100	20	20.0%
34	Italy	2 2013	630	195	31.0%	2 2013	321	91	28.3%
35	Austria	9 2013	183	56	30.6%	N.A.	61	18	29.5%
36	Sudan	4 2015	426	130	30.5%	6 2015	54	19	35.2%
"	Switzerland	10 2011	200	61	30.5%	10 2011	46	9	19.6%
37	Nepal	11 2013	599	177	29.5%				
38	United Kingdom	5 2015	650	191	29.4%	N.A.	782	192	24.6%
39	Trinidad and Tobago	5 2010	42	12	28.6%	6 2010	31	6	19.4%

	A	NORLD (CLASS	IFICATI	ON				
		Lowe	er or sin	gle Hous	e	Uppe	r House	or Sena	te
Rank	Country	Elections	Seats*	Women	% W	Elections	Seats*	Women	% W
40	Luxembourg	10 2013	60	17	28.3%				
41	Afghanistan	9 2010	249	69	27.7%	1 2015	102	18	17.6%
42	Belarus	9 2012	110	30	27.3%	8 2012	58	19	32.8%
43	Philippines	5 2013	290	79	27.2%	5 2013	24	6	25.0%
44	Australia	9 2013	150	40	26.7%	9 2013	76	29	38.2%
45	Iraq	4 2014	328	87	26.5%				
"	South Sudan	8 2011	332	88	26.5%	8 2011	50	5	10.0%
46	France	6 2012	577	151	26.2%	9 2014	348	87	25.0%
"	Kazakhstan	1 2012	107	28	26.2%	10 2014	47	3	6.4%
47	Croatia	12 2011	151	39	25.8%				
"	Honduras	11 2013	128	33	25.8%				
ıı .	Turkmenistan	12 2013	124	32	25.8%				
48	Suriname	5 2015	51	13	25.5%				
49	Canada	5 2011	304	77	25.3%	N.A.	85	33	38.8%
"	Singapore	5 2011	99	25	25.3%				
50	Mauritania	11 2013	147	37	25.2%	11 2009	56	8	14.3%
51	Lao People's Democratic Republic	4 2011	132	33	25.0%				
"	Lesotho	2 2015	120	30	25.0%	3 2015	33	8	24.2%
52	Viet Nam	5 2011	498	121	24.3%				
53	Israel	3 2015	120	29	24.2%				
54	Poland	10 2011	460	111	24.1%	10 2011	100	13	13.0%
55	Equatorial Guinea	5 2013	100	24	24.0%	5 2013	73	10	13.7%
56	Estonia	3 2015	101	24	23.8%				
57	China	3 2013	2959	699	23.6%				
58	Lithuania	10 2012	141	33	23.4%				
59	Kyrgyzstan	10 2010	120	28	23.3%				
60	Greece	1 2015	300	69	23.0%				
61	Peru	4 2011	130	29	22.3%				
62	Eritrea	2 1994	150	33	22.0%				
63	Dominica	12 2014	32	7	21.9%				

	A	NORLD (CLASS	IFICATI	ON				
David	Occuptors	Lowe	er or sin	gle Hous	e	Uppe	r House	or Sena	te
Rank	Country	Elections	Seats*	Women	% W	Elections	Seats*	Women	% W
ıı .	Guinea	9 2013	114	25	21.9%				
64	Republic of Moldova	11 2014	101	22	21.8%				
65	Bosnia and Herzegovina	10 2014	42	9	21.4%	1 2015	15	2	13.3%
66	Cabo Verde	2 2011	72	15	20.8%				
"	Dominican Republic	5 2010	183	38	20.8%	5 2010	32	3	9.4%
"	Monaco	2 2013	24	5	20.8%				
67	Albania	6 2013	140	29	20.7%				
68	Pakistan	5 2013	340	70	20.6%	3 2015	104	19	18.3%
69	Madagascar	12 2013	151	31	20.5%				
70	Bulgaria	10 2014	240	49	20.4%				
71	Cambodia	7 2013	123	25	20.3%	1 2012	61	10	16.4%
72	Bangladesh	1 2014	350	70	20.0%				
"	Czech Republic	10 2013	200	40	20.0%	10 2014	81	15	18.5%
"	Liechtenstein	2 2013	25	5	20.0%				
73	Colombia	3 2014	166	33	19.9%	3 2014	102	23	22.5%
"	Saudi Arabia	1 2013	151	30	19.9%				
74	Kenya	3 2013	350	69	19.7%	3 2013	68	18	26.5%
75	United States of America	11 2014	434	84	19.4%	11 2014	100	20	20.0%
76	Tajikistan	3 2015	63	12	19.0%	3 2015	32	2	6.3%
77	Slovakia	3 2012	150	28	18.7%				
78	Panama	5 2014	71	13	18.3%				
79	Sao Tome and Principe	10 2014	55	10	18.2%				
80	Latvia	10 2014	100	18	18.0%				
81	Turkey	6 2015	550	98	17.8%				
82	Тодо	7 2013	91	16	17.6%				
83	United Arab Emirates	9 2011	40	7	17.5%				
84	Montenegro	10 2012	81	14	17.3%				
85	Indonesia	4 2014	555	95	17.1%				
86	Morocco	11 2011	395	67	17.0%	10 2009	270	6	2.2%
"	Venezuela	9 2010	165	28	17.0%				

	A	WORLD (CLASS	IFICATI	ON				
Dank	Country	Lowe	er or sin	gle Hous	e	Uppe	r House	or Sena	te
Rank	Country	Elections	Seats*	Women	% W	Elections	Seats*	Women	% W
87	Barbados	2 2013	30	5	16.7%	3 2013	21	5	23.8%
"	Malawi	5 2014	192	32	16.7%				
"	Saint Lucia	11 2011	18	3	16.7%	1 2012	11	3	27.3%
"	San Marino	11 2012	60	10	16.7%				
88	Democratic People's Republic of Korea	3 2014	687	112	16.3%				
"	Ireland	2 2011	166	27	16.3%	4 2011	60	18	30.0%
"	Republic of Korea	4 2012	300	49	16.3%				
89	Uruguay	10 2014	99	16	16.2%	10 2014	31	9	29.0%
90	Fiji	9 2014	50	8	16.0%				
"	Libya	6 2014	188	30	16.0%				
"	Uzbekistan	12 2014	150	24	16.0%	1 2015	100	17	17.0%
91	Chile	11 2013	120	19	15.8%	11 2013	38	6	15.8%
92	Azerbaijan	11 2010	122	19	15.6%				
93	Paraguay	4 2013	80	12	15.0%	4 2013	45	9	20.0%
94	Chad	2 2011	188	28	14.9%				
"	Mongolia	6 2012	74	11	14.9%				
95	Gabon	12 2011	120	17	14.2%	12 2014	99	18	18.2%
96	Somalia	8 2012	275	38	13.8%				
97	Guinea-Bissau	4 2014	102	14	13.7%				
"	Romania	12 2012	401	55	13.7%	12 2012	168	13	7.7%
98	Russian Federation	12 2011	450	61	13.6%	N.A.	170	29	17.1%
99	Burkina Faso	11 2014	90	12	13.3%				
"	Guatemala	9 2011	158	21	13.3%				
"	Niger	1 2011	113	15	13.3%				
"	Saint Kitts and Nevis	2 2015	15	2	13.3%				
100	Bahamas	5 2012	38	5	13.2%	5 2012	16	4	25.0%
101	Saint Vincent and the Grenadines	12 2010	23	3	13.0%				
102	Malta	3 2013	70	9	12.9%				
103	Djibouti	2 2013	55	7	12.7%				
"	Jamaica	12 2011	63	8	12.7%	9 2007	21	6	28.6%

WORLD CLASSIFICATION											
		Lower or single House				Upper House or Senate					
Rank	Country	Elections	Seats*	Women	% W	Elections	Seats*	Women	% W		
"	Zambia	9 2011	158	20	12.7%						
104	Cyprus	5 2011	56	7	12.5%						
105	Sierra Leone	11 2012	121	15	12.4%						
"	Syrian Arab Republic	5 2012	250	31	12.4%						
106	Ukraine	10 2014	422	51	12.1%						
107	India	4 2014	543	65	12.0%	1 2014	243	31	12.8%		
"	Jordan	1 2013	150	18	12.0%	10 2013	75	8	10.7%		
108	Mauritius	12 2014	69	8	11.6%						
109	Georgia	10 2012	150	17	11.3%						
110	Antigua and Barbuda	6 2014	18	2	11.1%	6 2014	17	7	41.2%		
111	Liberia	10 2011	73	8	11.0%	12 2014	30	3	10.0%		
112	Ghana	12 2012	275	30	10.9%						
113	Armenia	5 2012	131	14	10.7%						
114	Malaysia	5 2013	222	23	10.4%	N.A.	65	15	23.1%		
115	Hungary	4 2014	198	20	10.1%						
116	Brazil	10 2014	513	51	9.9%	10 2014	81	13	16.0%		
117	Botswana	10 2014	63	6	9.5%						
"	Japan	12 2014	475	45	9.5%	7 2013	242	38	15.7%		
118	Gambia	3 2012	53	5	9.4%						
119	Cote d'Ivoire	12 2011	251	23	9.2%						
120	Democratic Republic of the Congo	11 2011	492	44	8.9%	1 2007	108	5	4.6%		
121	Mali	11 2013	147	13	8.8%						
122	Kiribati	10 2011	46	4	8.7%						
123	Bhutan	7 2013	47	4	8.5%	4 2013	25	2	8.0%		
124	Bahrain	11 2014	40	3	7.5%	12 2014	40	9	22.5%		
125	Congo	7 2012	136	10	7.4%	10 2014	72	14	19.4%		
126	Benin	4 2015	83	6	7.2%						
127	Tuvalu	3 2015	15	1	6.7%						
128	Myanmar	11 2010	420	26	6.2%	11 2010	215	4	1.9%		
"	Swaziland	9 2013	65	4	6.2%	10 2013	30	10	33.3%		

WORLD CLASSIFICATION											
Rank	Country	Lower or single House				Upper House or Senate					
IXalik		Elections	Seats*	Women	% W	Elections	Seats*	Women	% W		
129	Samoa	3 2011	49	3	6.1%						
"	Thailand	8 2014	197	12	6.1%						
130	Maldives	3 2014	85	5	5.9%						
131	Sri Lanka	4 2010	225	13	5.8%						
132	Nigeria	3 2015	360	20	5.6%	3 2015	108	7	6.5%		
133	Nauru	6 2013	19	1	5.3%						
134	Haiti	11 2010	95	4	4.2%	11 2010	20	0	0.0%		
135	Belize	3 2012	32	1	3.1%	3 2012	13	5	38.5%		
"	Iran (Islamic Republic of)	5 2012	290	9	3.1%						
"	Lebanon	6 2009	128	4	3.1%						
136	Comoros	1 2015	33	1	3.0%						
"	Marshall Islands	11 2011	33	1	3.0%						
137	Papua New Guinea	6 2012	111	3	2.7%						
138	Solomon Islands	11 2014	50	1	2.0%						
139	Kuwait	7 2013	65	1	1.5%						
140	Oman	10 2011	84	1	1.2%	10 2011	83	15	18.1%		
141	Micronesia (Federated States of)	3 2015	14	0	0.0%						
"	Palau	11 2012	16	0	0.0%	11 2012	13	3	23.1%		
"	Qatar	7 2013	35	0	0.0%						
"	Tonga	11 2014	26	0	0.0%						
"	Vanuatu	10 2012	52	0	0.0%						
"	Yemen	4 2003	300	0	0.0%	4 2001	111	2	1.8%		
?	Mexico	6 2015	500	?	?	7 2012	128	43	33.6%		

^{*} Figures correspond to the number of seats currently filled in Parliament

 $Source: Inter-Parliamentary\ Union,\ Women\ in\ National\ Parliaments\ (\underline{www.ipu.org/wmn-e/classif.htm})$

^{1 -} South Africa: The figures on the distribution of seats do not include the 36 special rotating delegates appointed on an ad hoc basis, and all percentages given are therefore calculated on the basis of the 54 permanent seats.

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